



NOTICE AND AGENDA FOR REGULAR MEETING

DATE/TIME: Wednesday, October 9, 2013, 1:30 PM

PLACE: Board of Supervisors Chambers
651 Pine Street, Martinez, CA 94553

NOTICE IS HEREBY GIVEN that the Commission will hear and consider oral or written testimony presented by any affected agency or any interested person who wishes to appear. Proponents and opponents, or their representatives, are expected to attend the hearings. From time to time, the Chair may announce time limits and direct the focus of public comment for any given proposal.

Any disclosable public records related to an open session item on a regular meeting agenda and distributed by LAFCO to a majority of the members of the Commission less than 72 hours prior to that meeting will be available for public inspection in the office at 651 Pine Street, Six Floor, Martinez, CA, during normal business hours as well as at the LAFCO meeting.

All matters listed under CONSENT ITEMS are considered by the Commission to be routine and will be enacted by one motion. There will be no separate discussion of these items unless requested by a member of the Commission or a member of the public prior to the time the Commission votes on the motion to adopt.

For agenda items not requiring a formal public hearing, the Chair will ask for public comments. For formal public hearings the Chair will announce the opening and closing of the public hearing.

If you wish to speak, please complete a speaker's card and approach the podium; speak clearly into the microphone, start by stating your name and address for the record.

Campaign Contribution Disclosure

If you are an applicant or an agent of an applicant on a matter to be heard by the Commission, and if you have made campaign contributions totaling \$250 or more to any Commissioner in the past 12 months, Government Code Section 84308 requires that you disclose the fact, either orally or in writing, for the official record of the proceedings.

Notice of Intent to Waive Protest Proceedings

In the case of annexations and detachments it is the intent of the Commission to waive subsequent protest and election proceedings provided that all of the owners of land located within the proposal area have consented and those agencies whose boundaries would be changed have consented to the waiver of protest proceedings.

American Disabilities Act Compliance

LAFCO will provide reasonable accommodations for persons with disabilities planning to attend meetings who contact the LAFCO office at least 24 hours before the meeting, at 925-335-1094. An assistive listening device is available upon advance request.

As a courtesy, please silence your cell phones during the meeting.

OCTOBER 9, 2013 CONTRA COSTA LAFCO AGENDA

1. Call to Order and Pledge of Allegiance
2. Roll Call
3. Adoption of Agenda
4. Public Comment Period (please observe a three-minute time limit)
Members of the public are invited to address the Commission regarding any item that is not scheduled for discussion as part of this Agenda. No action will be taken by the Commission at this meeting as a result of items presented at this time.
5. Approval of Minutes for the August 14, 2013 regular LAFCO meeting

BUSINESS ITEMS

6. *Update from Fitch & Associates on the County Emergency Medical Services (EMS) Study* - the Commission will receive an update on the County's EMS study.
7. *Northeast Antioch Update* – the Commission will receive an update regarding the proposed annexation and strategic planning efforts for Northeast Antioch, and be asked to provide input and direction.
8. *First Quarter Budget Report for FY 2013-14* – the Commission will receive the first quarter budget report for FY 2013-14.
9. *Policies & Procedures Updates* – the Commission will be asked to consider updates to the LAFCO policies and procedures dealing with changes of organization and reorganizations.

CORRESPONDENCE

10. Correspondence from Contra Costa County Employees' Retirement Association (CCCERA)
11. Letter from CALAFCO
12. Correspondence from City of Concord regarding name change for Mt. Diablo Health Care District

INFORMATIONAL ITEMS

13. Commissioner Comments and Announcements
14. Staff Announcements
 - CALAFCO Updates
 - Pending Projects
 - Newspaper Articles

ADJOURNMENT

Next regular LAFCO meeting – November 13, 2013 at 1:30 p.m.

LAFCO STAFF REPORTS AVAILABLE AT http://www.contracostalafco.org/meeting_archive.htm

CONTRA COSTA LOCAL AGENCY FORMATION COMMISSION
MINUTES OF MEETING

August 14, 2013

October 9, 2013
Agenda Item 5

Board of Supervisors Chambers
Martinez, CA

1. Chair Federal Glover called the meeting to order at 1:30 p.m.
2. The Pledge of Allegiance was recited.
3. Roll was called. A quorum was present of the following Commissioners:
City Members Don Tatzin and Alternate Tom Butt.
County Members Federal Glover and Mary Piepho, and Alternate Candace Andersen.
Special District Members Michael McGill and Alternate George Schmidt.
Public Member Don Blubaugh and Alternate Sharon Burke.
Present were Executive Officer Lou Ann Texeira, Legal Counsel Sharon Anderson, and Clerk Kate Sibley.
4. Approval of the Agenda
Upon motion of Tatzin, second by Blubaugh, Commissioners unanimously adopted the agenda.
5. Public Comments
There were no public comments.
6. Approval of July 10, 2013 Meeting Minutes
Upon motion of Piepho, second by Blubaugh, the minutes for the meeting of July 10, 2013 were approved, with Commissioner Butt abstaining.
7. LAFCO 11-11 – Annexation 182 to the Central Contra Costa Sanitary District (CCCSD)
The Executive Officer provided an overview of a proposal filed by CCCSD to annex 44 properties in nine separate areas located in the cities of Lafayette and Martinez and in unincorporated Martinez. It was noted that to date no protests had been received.
The public hearing was opened and, with no public comments, closed. Commissioner McGill asked approximately many more of these “batch” proposals would be forthcoming. Russ Leavitt, representing CCCSD, responded that there is only a handful left for developed properties already surrounded by the District.
Upon motion of Tatzin, second by McGill, Commissioners unanimously approved the proposal to be known as Annexation 182 to CCCSD, with specified conditions; determined that the project is exempt pursuant to CEQA Guidelines; determined that the territory being annexed is liable for the continuation of taxes, assessments and charges; found that the subject territory is inhabited, has less than 100% consent of the affected landowners and registered voters, that no affected landowners/ registered voters opposed the annexation, that the annexing agency has given written consent to the waiver of conducting authority proceedings, waived the protest proceeding, and directed staff to complete the proceeding.
8. Northeast Antioch Update
Victor Carniglia, representing the City of Antioch, reported that the City Council, in a special meeting on July 30, unanimously approved the rezoning for this project. On August 13, they approved 4-0 (one councilmember absent) the second reading of the rezoning and tentatively

DRAFT

approved the tax sharing and infrastructure agreements provided the same agreements pass the Board of Supervisors on tentatively scheduled for September 10. Mr. Carniglia reported that one person from Area 2a spoke in opposition to the annexations, but it seemed as if most people are no longer as concerned.

Commissioners offered comments and observations, thanked City and County staff for their efforts, and received the report.

9. Special District Risk Management Authority (SDRMA) Board Election

Commissioner Burke presented the report on behalf of the committee, noting that she and Commissioner Schroder reviewed all of the nominees for the four seats, and called each of the seven candidates, three of whom are incumbents. Commissioner Burke indicated that all candidates seemed highly qualified, and noted the recommendations as shown on the ballot.

Upon motion of Blubaugh, second by Tatzin, Commissioners unanimously adopted Resolution 2013-01 containing the Official 2013 SDRMA Election Ballot and directed staff to file the resolution with SDRMA prior to August 27, 2013.

10. Policies and Procedures Update

Commissioner Tatzin presented the report. He noted that on July 30th, the Policies & Procedures Committee met to discuss updates to the Commissioner Handbook. While Contra Costa LAFCO currently has procedures specific to incorporation proposals and processing multi-county boundary changes, as well as general procedures relating to boundary change proposals, it currently has no specific procedures relating to other types of changes of organization or reorganizations, such as district mergers, establishing subsidiary districts, district formation/dissolution/consolidation, city consolidation/disincorporation, new or different services, and LAFCO-initiated proposals.

This report includes six (of 11) procedures that have been developed using San Diego LAFCO's procedures as templates. These are procedures only; once all eleven procedures have been developed, the committee will initiate work on related policies.

Commissioner Piepho suggested that, for future procedures, if the committee uses the San Diego documents as templates, it would be helpful to show the tracked changes.

Upon motion of Piepho, second by Blubaugh, Commissioners unanimously approved the procedures as presented, and thanked the committee and staff for their work.

11. Letters of Support – AB 743 (Logue) Island Annexations and AB 1427 (CALAFCO Omnibus Bill)

The Executive Officer reported that, since the agenda was released last week, Governor Brown has signed AB 1427, the CALAFCO Omnibus Bill, and that AB 743, the Island Annexation Bill, is now on the Governor's desk awaiting signature. Consequently, no letter on AB 1427 is needed, and the letter for AB 743 has been modified to urge the Governor to sign the bill.

Pamela Miller, CALAFCO Executive Director, was in attendance and spoke briefly about how the Omnibus Bill was developed.

Upon motion of McGill, second by Blubaugh, Commissioners unanimously approved the letter urging the Governor to sign AB 743 and authorized the Chair to sign the letter.

12. Correspondence from CCCERA

There were no comments.

13. Commissioner Comments and Announcements

Commissioner McGill announced that he attended the CALAFCO Board meeting on July 12, and participated in the CALAFCO Legislative Committee conference call on July 26. He also attended a

one-day conference on farmland conservation presented by the Napa County Farm Bureau in partnership with the American Farmland Trust.

Commissioner Burke pointed out that something positive has come from the recent annexation of portions of Alhambra Valley into the City of Martinez; people whose properties were annexed to the City will get relief from the Cal Fire State Responsibility Area Tax. They have been calling the LAFCO office asking for proof of the annexation.

14. Staff Announcements and Pending Projects

Pamela Miller, CALAFCO Executive Director, spoke about Executive Officer Lou Ann Texeira's work for CALAFCO over the past four years (two years as a Deputy EO, and the past two years as EO). Ms. Miller thanked Ms. Texeira for all her work on behalf of CALAFCO; Ms. Texeira has always been available whenever needed, and her dedication and strong contributions to the operations of CALAFCO have garnered great respect and deep appreciation from everyone involved with CALAFCO.

Ms. Miller thanked Commissioner McGill, noting his work as a CALAFCO Board member and member of three committees is commendable. She also thanked Clerk Kate Sibley for her support.

The Chair agreed with Ms. Miller's assessment of Ms. Texeira's talent, and expressed the Commission's appreciation that Ms. Miller would take the time to travel from Sacramento to recognize Ms. Texeira's work.

The Executive Officer announced that the City of Antioch has submitted the third and final Northeast Antioch Reorganization proposal for Area 2a.

Staff reported that the Contra Costa County chapter of the Special Districts Association presented a resolution commemorating the 50th anniversary of the formation of LAFCOs which will be displayed at the upcoming annual CALAFCO conference.

Staff noted that the Contra Costa County Fire Protection District (CCCFPD) met on August 13 and received an update from Fitch & Associates regarding the fire and EMS studies. The consulting team will host a series of town hall meetings to engage citizens regarding current and future service delivery. Also on the CCCFPD agenda was discussion regarding appointment of a new Fire Chief. Commissioner Piepho noted that a final report from Fitch & Associates should be forthcoming in October.

Staff announced that on July 29, she attended an Alameda LAFCo meeting where they discussed agricultural and farm land preservation. It was well attended and informative, and that we may wish to have a similar conversation in Contra Costa County.

Staff announced that, with no immediate actionable items, the September 11 meeting will be cancelled, and the next meeting will take place on October 9.

The meeting was adjourned at 2:10 p.m.

Final Minutes Approved by the Commission October 9, 2013.

AYES:

NOES:

ABSTAIN:

ABSENT:

By _____
Executive Officer



Lou Ann Texeira
Executive Officer

MEMBERS

Donald A. Blubaugh
Public Member
Federal Glover
County Member
Michael R. McGill
Special District Member

Dwight Meadows
Special District Member
Mary N. Piepho
County Member
Rob Schroder
City Member

Don Tatzin
City Member

ALTERNATE MEMBERS

Candace Andersen
County Member
Sharon Burke
Public Member
Tom Butt
City Member
George H. Schmidt
Special District Member

October 9, 2013 (Agenda)

October 9, 2013
Agenda Item 6

Contra Costa Local Agency Formation Commission
651 Pine Street, Sixth Floor
Martinez, CA 94553

Update from Fitch & Associates – County Emergency Medical Services Study

Dear Members of the Commission:

The County’s consultants – Fitch & Associates – will provide an informational update at the October 9 LAFCO meeting.

In February 2013, the County embarked on two separate studies – one covering emergency medical services (EMS), and a separate fire service study of the Contra Costa County Fire Protection District. Each study has a separate focus and scope of work supported by two distinct project teams of Fitch & Associates consultants.

The focus of the EMS study is to evaluate how best to modernize and deliver coordinated emergency medical services utilizing current operational capabilities and fiscal resources. An important component of the study is stakeholder interaction with various groups, including fire, ambulance, and law enforcement service providers, community hospitals, patient advocacy groups, city officials, health plan and policy leadership, and LAFCO.

The project team has completed two rounds of stakeholder interviews, and is currently providing updates to the various parties. The project will culminate in a report and recommendations to the Board of Supervisors in late 2013 or early 2014.

RECOMMENDATION:

Receive presentation.

Sincerely,

LOU ANN TEXEIRA
EXECUTIVE OFFICER



Lou Ann Texeira
Executive Officer

MEMBERS

Donald A. Blubaugh
Public Member
Federal Glover
County Member
Michael R. McGill
Special District Member

Dwight Meadows
Special District Member
Mary N. Piepho
County Member
Rob Schroder
City Member

Don Tatzin
City Member

ALTERNATE MEMBERS

Candace Andersen
County Member
Sharon Burke
Public Member
Tom Butt
City Member
George H. Schmidt
Special District Member

October 9, 2013
Agenda Item 7

October 9, 2013 (Agenda)

Contra Costa Local Agency Formation Commission (LAFCO)
651 Pine Street, Sixth Floor
Martinez, CA 94553

Northeast Antioch Monthly Update

Dear Commissioners:

On February 9, 2011 the Commission approved the extension of out of agency service by the City of Antioch and Delta Diablo Sanitation District to the NRG Energy property (formerly GenOn) located in unincorporated Northeast Antioch. The Commission’s approval requires that the City and County provide LAFCO with monthly updates regarding the status of the Northeast Antioch annexation and tax transfer negotiations efforts. A subcommittee was formed to address these and other issues.

LAFCO representatives participated in monthly subcommittee meetings from April to October 2011. In October 2012, the subcommittee resumed meeting, and last met on January 28, 2013. The City and County have continued to provide LAFCO with regular updates. Also, public outreach efforts included three community meetings with property owners and residents of Area 2b, where agency staff responded to questions and concerns regarding zoning/land use, water/sewer infrastructure and service, annexation/protest proceedings, and related issues.

On August 13th, the Antioch City Council adopted an ordinance approving the rezoning for Areas 1, 2A & 2B; and authorized the City Manager to execute both tax allocation and infrastructure funding agreements with the County, in substantially the form as presented to the City Council, or in consultation with the Northeast Antioch Subcommittee. The County Board of Supervisors will be asked to take corresponding action subsequently.

City and County staff will be available at the October 9th LAFCO meeting to provide additional information and respond to questions.

RECOMMENDATION - Receive the monthly update and provide comment and direction as desired.

Sincerely,

LOU ANN TEXEIRA
EXECUTIVE OFFICER

c: Distribution



Lou Ann Texeira
Executive Officer

MEMBERS

Donald A. Blubaugh
Public Member
Federal Glover
County Member
Michael R. McGill
Special District Member

Dwight Meadows
Special District Member
Mary N. Piepho
County Member
Rob Schroder
City Member

Don Tatzin
City Member

ALTERNATE MEMBERS

Candace Andersen
County Member
Sharon Burke
Public Member
Tom Butt
City Member
George H. Schmidt
Special District Member

October 9, 2013 (Agenda)

October 9, 2013
 Agenda Item 8

Contra Costa Local Agency Formation Commission
 651 Pine Street, Sixth Floor
 Martinez, CA 94553

First Quarter Budget Report - Fiscal Year 2013-14

Dear Members of the Commission:

This is the first quarter budget report for FY 2013-14, which compares adopted and actual expenses and revenues for the period July 1, 2013 through September 30, 2013.

The LAFCO operating budget includes three components: salaries/benefits, services/supplies, and contingency/reserve. The budget is based on the “bottom line,” which allows for variation within line item accounts as long as the overall balance remains positive. Funds may not be drawn from the contingency/reserve without Commission approval.

LAFCO’s budget is funded primarily by the County, cities and independent special districts, with each group paying one-third of the LAFCO budget. The city and district shares are prorated based on general revenues reported to the State Controller’s Office. LAFCO also receives revenue through application fees and interest earnings.

DISCUSSION

On May 8, 2013, LAFCO adopted its final FY 2013-14 budget with appropriations totalling \$765,016 (including contingency/reserve and OPEB Trust).

With 25% of the fiscal year elapsed, the Commission’s first quarter expenditures are \$86,487 or 11% of total appropriations. The Commission budgeted \$351,936 in *salaries/benefits* for FY 2013-14; at the end of the first quarter, actual expenses total \$59,840 or 17% of the total budgeted amount. The Commission budgeted \$323,080 in *services/supplies*; and at the end of the first quarter, actual expenses total \$26,646 or 8%. The budget also includes an \$80,000 contingency/reserve and \$10,000 for the OPEB Trust. No funds have been drawn from the contingency this fiscal year.

The primary sources of revenues are local agency contributions, application fees, and interest earnings. Total revenues received during the first quarter are \$581,268 or 95% of projected revenues. With the exception of the City of El Cerrito, the Knightsen Community Services District and the Rollingwood Wilart Park Recreation & Park District, all local agencies have paid their prorated contributions to the LAFCO budget. LAFCO staff is currently working with the County Auditor's Office to collect appropriations from the remaining three agencies.

As for application fees, FY 2013-14 application activity is on par with FY 2012-13 activity. During the first quarter of FY 2013-14, LAFCO received two new applications; two applications were received during the first quarter of FY 2012-13.

LAFCO is currently receiving no investment earnings, and awaits the County Treasurer's notice to resume investment activity based on market conditions.

Finally, when available, we budget fund balance to offset agency contributions. The FY 2013-14 budget includes \$150,000 in budgeted fund balance. See table below for a summary.

Account	FY 2013-14 Final Budget	First Quarter Actuals
Salaries & Benefits	\$351,936	\$ 59,840
Services & Supplies	323,080	26,646
Contingency/Reserve	80,000	-
OPEB Trust	10,000	
Total Appropriations	\$765,016	\$86,487
Agency Contributions	\$585,016	\$573,820
Application/Other Revenue	30,000	7,448
Interest Earnings		
Fund Balance	150,000	
Total Revenues	\$765,016	\$581,268

No budget adjustments are recommended at this time. LAFCO staff will continue to closely monitor the budget, and keep the Commission apprised.

RECOMMENDATION

It is recommended that the Commission receive the FY 2013-14 first quarter budget report.

Sincerely,

LOU ANN TEXEIRA
EXECUTIVE OFFICER



Lou Ann Texeira
Executive Officer

MEMBERS

Donald A. Blubaugh <i>Public Member</i>	Dwight Meadows <i>Special District Member</i>
Federal Glover <i>County Member</i>	Mary N. Piepho <i>County Member</i>
Michael R. McGill <i>Special District Member</i>	Rob Schroder <i>City Member</i>
Don Tatzin <i>City Member</i>	

ALTERNATE MEMBERS

Candace Andersen
County Member

Sharon Burke
Public Member

Tom Butt
City Member

George H. Schmidt
Special District Member

October 9, 2013 (Agenda)

October 9, 2013
Agenda Item 9

Contra Costa Local Agency Formation Commission
 651 Pine Street, Sixth Floor
 Martinez, CA 94553

Policies and Procedures Update

Dear Members of the Commission:

The Cortese Knox Hertzberg Local Government Reorganization Act of 2000 requires each LAFCO to establish written policies and procedures. Presently, Contra Costa LAFCO has the *Commissioner Handbook*, which contains a mix of policies and procedures. In addition, we have various applications and related forms. Periodically, the Commission adopts updates and revisions to these documents in accordance with changes in State law or Commission policy.

Contra Costa LAFCO is currently developing procedures specific to each kind of change of organization. Once we have procedures in place, policy development will follow.

In August, the Policies & Procedures Committee - Commissioners Burke and Tatzin - presented the Commission with draft procedures for city annexations/detachments, district annexations/ detachments, district mergers and establishment of subsidiary districts, LAFCO-initiated proposals, new or different services, and district dissolution, which the Commission adopted.

The Committee met again on September 30th to continue its work on procedures, and is pleased to present draft policies on the following: district formation, district consolidation, city consolidation, disincorporation, reorganization and out of agency service.

RECOMMENDATION

Approve the attached procedures with any changes as desired.

Sincerely,

LOU ANN TEXEIRA
 EXECUTIVE OFFICER

Attachment 1 – Section 3.10 – District Formation
 Attachment 2 – Section 3.11 - District Consolidation
 Attachment 3 – Section 3.12 – City Consolidation

Attachment 4 – Section 3.13 - Disincorporation
 Attachment 5 – Section 3.14 – Reorganization
 Attachment 6 – Out of Agency Service

CONTRA COSTA LAFCO

3.10 District Formation

When evaluating the formation of a new district, the Commission is required to determine whether existing agencies can feasibly provide the needed service or services in a more efficient and accountable manner. In accordance with LAFCO law (56001) and local LAFCO policies, a multipurpose government agency accountable for community service needs and financial resources may be the best mechanism for establishing community service priorities, particularly in urban areas. If a new single-purpose agency is deemed necessary, the Commission must consider reorganization with other single-purpose agencies that provide related services (56886.5).

The principal acts under which special districts are formed vary widely both in terms of the nature of the agency that is formed, and the procedures that are followed in the formation. The individual, agency, or community group that is initiating a formation should explore this diversity to find a special district that fulfills their specific set of needs. ~~Please refer to Section Six, Appendix, for a table of the types of services that various special districts may provide. Section Five of this guide briefly outlines the principal acts for some common special districts and should be helpful. However, there is no substitute for a review of the actual statutes or enabling acts.~~

Comparison of Enabling Acts

The following ~~discussion~~ outlines the statutory provisions that vary from one principal act to another:

1. **Initiation Procedure:** Formation may be initiated by a petition of registered voters or landowners, or by a resolution of an existing special district board, school district board, a city council, or a county board of supervisors. The principal act may ~~limited~~ initiation to one of the above, or allow a choice among several or all of the above. The number of signatures required on a petition may also ~~may~~ vary.
2. **Representation:** The basis of representation is most often voter registration. However, some districts in rural areas may allow representation to be based upon landownership. Voters in landowner districts are cast on the basis of the assessed valuation of land (without regard to improvements) compared to the total assessed valuation of the district. As landowner districts become urbanized, they are encouraged to should convert to registered voter representation, or face potential legal challenges.
3. **Governing Board:** Wide variation exists in the makeup and means of selection for special districts' governing boards. The first distinction is whether the district board is comprised of or appointed by the board of supervisors (or sometimes, city council) in whose jurisdiction the special district exists. This is the means of selection for a "dependent" district – one that exists as a subsidiary agency of the county or a city. An "independent" district typically has an elected board. When boards are elected, the principal act may provide for either elections by district, elections at large, or a choice between the two. Even more complex means for selecting board members are sometimes specified when a district includes two or more cities or counties within its boundaries.

The number of board members also varies widely, and choices as to the number of board members may be available or may depend upon other factors decided during formation.

4. **Functions:** The powers of special districts to perform specific functions are set forth in the principal or enabling act. Some districts are limited to performing a single function; others are multi-purpose special districts that can perform nearly the same functions as a city. However, only cities and counties can assume the power to make land use planning decisions.
5. **Inclusion of Territory:** The territory that may be included within a district upon formation and by annexation is also set forth in the districts' enabling act. Territory that may be included upon formation may differ from territory that may be annexed. Districts can be empowered to include territory in two or more counties, may be required to include all of a city if it is to include any part, or may be required to include only contiguous territory. Again, the variation is significant.

Initiation of Proceedings

Requirements vary according to the principal act under which the formation would occur.

Application

In addition to the petition or resolution initiating the formation and all other information required in a [Contra Costa San Diego](#) LAFCO ~~“change of organization” application; (see Section Two)~~, an application for formation should include a “plan for providing services” to include the following information:

1. The statutory section under which the formation would occur;
2. An enumeration and description of the services to be extended accompanied by a justification;
3. The level and range of those services;
4. An indication of when those services would be extended;
5. A discussion of any improvement or upgrading of structures, sewer or water facilities, or other conditions the new district would impose or require within its boundaries upon formation;
6. Information about how improvements would be financed, an operating budget for the proposed district, and revenues and expenditures; and
7. A discussion of alternative boundaries and rationale for the boundaries proposed.

Commission Proceedings

After receiving a formation proposal by petition or resolution of application, ~~San Diego~~-LAFCO staff conducts an analysis of the proposal. The Commission conducts a hearing to review this analysis and to receive oral or written testimony (56666). The Commission then adopts a resolution approving, with or without conditions, or disapproving the proposal (56880). If the formation is approved, the Commission determines the final boundaries, and appropriations limited (56811) if necessary, and any terms and conditions for approval. If the district ~~is~~would ~~be~~ assuming the service responsibilities of another agency or agencies, the Commission will also determine the amount of property taxes to be exchanged (56810). If the Commission wholly disapproves a proposal, no new proposal involving the same or substantially the same territory shall be initiated for one year after the date of the Commission's resolution, unless this provision is waived by the Commission (56884).

Conducting Authority (Protest) Proceedings

~~Generally, t~~he Commission serves as the conducting authority for the formation of a district. ~~Please refer to Section 56036 for list of the exceptions to this procedure.~~ Unless there is a conflict between the procedural requirements of the district principal act and the Cortese-Knox-Hertzberg Act, when forming a district, the procedural requirements of the principal act are followed. In the event of a conflict, the requirements of the Cortese-Knox-Hertzberg Act are followed (56100).

The range of actions that may be taken by the conducting authority depends upon the principal act under which formation is proposed. Under some provisions, the conducting authority may determine the formation is infeasible and terminate the proceedings. ~~Pursuant to IF-processed under~~ the Cortese-Knox-Hertzberg Local Government Reorganization Act, the Commission may take one of the following three actions:

1. Approve the formation without an election, if the formation is part of a reorganization or consolidating where two or more districts are proceeding under the adoption of substantially similar initiating resolutions (56853 ~~& 56854~~);
2. Approve the formation subject to confirmation at an election; or
3. Terminate the formation proceedings if protests are filed by (~~57077 & 57078~~);
 - A. In the case of uninhabited territory – landowners owning 50% or more of the assessed value of the land within the territory.
 - B. In the case of inhabited territory – 50% or more of the registered voters within the territory.
 - C. In the case of landowner-voter districts – 50% or more of the voting power of the voters entitled to vote as a result of owning land within the proposed district.

Election

If an election is held and a majority of the votes is cast for formation of the district, the ~~conducting authority~~ Commission shall pass a resolution confirming the order of formation. The election may also decide the membership of the district's governing body, and any other issues provided for in the principal act under which formation is occurring (57115).

CONTRA COSTA LAFCO

3.11 District Consolidation

Definition

Consolidation means the uniting or joining of two or more districts into a single new successor district (56030). The districts consolidating do not need to be formed under the same principal act (56030). Districts consolidating which are formed under different principal acts are subject to special provisions (56700 & 56826.5).

Initiation of Proceedings

Proceedings for consolidation of special districts shall be initiated by petition or by resolution of the governing body of an affected local agency or school district. Effective July 1, 1994, the Commission may initiate proposals for consolidation of districts (56375). For a discussion of the consolidation process associated with LAFCO initiated proposals, please refer to Section 3.7 Four, LAFCO Initiated Proposals/Miscellaneous Procedures. Petitions for consolidation of two or more districts shall be signed as follows:

1. For **registered-voter** districts, by not less than 5% of the registered voters within each of the affected several districts; or
2. For **landowner-voter** districts, by not less than 5% of the number of landowner-voters owning land within the affected districts, who also own not less than 5% of the assessed value of land within each of the affected several districts (56865).

Commission Proceedings

After receiving a consolidation proposal by petition or resolution of application, San Diego LAFCO staff conducts an analysis of the proposal. The Commission conducts a hearing to review this analysis and to receive oral or and written testimony (56666). The Commission then adopts a resolution approving or disapproving the proposal (56880). If a majority of the members of each of the governing bodies of two or more districts adopt substantially similar resolutions of application for a consolidation, LAFCO shall approve, or conditionally approve, the proposal (56853). As part of the approval process, the Commission may adopts any terms and conditions of approval. If the Commission wholly disapproves a proposal, no new proposal involving the same or substantially the same territory shall be initiated for one year after the date of the Commission's resolution, unless this provision is waived by the Commission.

Conducting Authority Protest Proceedings

Please refer to Reorganization Procedures and LAFCO Initiated Proposals in Section Four and Election Requirements/Protest Provisions in Section Six of this Guide for additional information on the criteria used to determine the geographic area of elections and protest thresholds.

The Commission is the conducting authority for a district consolidation. The protest provisions, election requirements and voting area vary depending on the nature of the application (i.e.,

petition, resolution, LAFCO initiated), whether the subject territory is inhabited or uninhabited, and whether any/all of the affected districts have objected to the proposed consolidation (57077.2).

In general, the ~~conducting authority~~ Commission shall adopt a resolution making a finding regarding the value of the written protests filed and not withdrawn, and take one of the following actions (57077.2):

1. Order the consolidation without an election; or
2. Order the consolidation subject to confirmation of the voters if protests have been a petition is submitted signed by at least 25% of the landowners (owning at least 25% of the assessed value of land) or by at least 25% of the voters ~~requesting an election (57084)~~; or
3. In the case of a LAFCO initiated consolidation, order the consolidation subject to confirmation of the voters if protests have been signed by either a petition requesting an election is submitted by 10% of the landowners within any subject agency -owning at least 10% of the assessed value of land within the territory, or at least 10% of the voters within any subject agency within the affected ~~territory/district~~ (57113); or
4. Terminate proceedings if a majority protest exists ~~in accordance with Section~~ (57078).

Election

After the election, the ~~Commission~~conducting authority shall take one of the following actions (57177.5):

1. Adopt a resolution confirming the order of consolidation if, within the territory of each district ordered to be consolidated, a majority of the votes cast favored consolidation; or
2. Terminate proceedings if, in one of the districts ordered to be consolidated, the votes cast in favor did not constitute a majority.

CONTRA COSTA LAFCO

3.12 City Consolidation

Definitions

Consolidation means the uniting or joining of two or more cities ([or “towns”](#)) located in the same county into a single new successor city (56030).

Initiation of Proceedings

Proceedings for consolidation can be initiated by petition, or by resolution of an affected local agency or school district.

A petition for consolidation of two or more cities must be signed by not less than 5% of the registered voters in each city (56766).

Current law does not allow LAFCO to initiate the consolidation of cities.

Commission Proceedings

After receiving a consolidation proposal by petition or resolution of application, LAFCO staff conducts an analysis of the proposal. The Commission conducts a hearing to review this analysis and to receive oral and written testimony (56666). The Commission then adopts a resolution approving or disapproving the proposal (56880). As part of the approval process, the Commission may adopt terms and conditions of approval. If the Commission wholly disapproves a proposal, no new proposal involving the same or substantially the same territory shall be initiated for two years after the date of the Commission’s resolution, unless this provision is waived by the Commission.

Any resolution of the Commission ordering a consolidation of cities subject to an election shall do all of the following (57117):

- (a) Provide for the election of officers of the successor city required to be elected.
- (b) State that the voters may express their preference as to the name of the successor city.

Protest Proceedings

An election is required unless terminated by a majority protest (57078). The election shall be held within the territory of each city proposed to be consolidated (57118).

Election

After the election, the Commission shall take one of the following actions (57177.5):

- (a) Adopt a resolution confirming the order of consolidation if, within the territory of each city ordered to be consolidated, a majority of the votes cast favored consolidation; or

- (b) Terminate proceedings if, in one of the cities ordered to be consolidated, the votes cast in favor did not constitute a majority.

In addition, the LAFCO certificate of completion confirming an order of consolidation of cities shall do all of the following:

- (a) Give the name of the new or successor city favored by the electors.
- (b) Declare the persons receiving the highest number of votes for the several offices of the successor city to be elected to those offices.

The expenses incurred in conducting elections for a consolidation of cities shall be paid, unless otherwise provided by agreement between the commission and the proponents, by the successor city ~~or district~~ or by the local agencies proposed to be consolidated, to be paid by those local agencies in proportion to their respective assessed values, if proceedings are terminated (57150).

CONTRA COSTA LAFCO

3.13 City Disincorporation

Definitions

Disincorporation means the dissolution, extinguishment, or termination of the existence of a city and the cessation of its corporate powers, except for the purpose of winding up the affairs of the city (56034).

Disincorporations are generally a measure of last resort, and do not relieve a city of debt. Municipal bankruptcy provides some legal protection to financially-stressed municipalities from its creditors through excusing or adjusting debt. Municipal bankruptcy and disincorporation are currently not connected to each other under State law.

Initiation of Proceedings

Proceedings for disincorporation can be initiated by petition, or by resolution of an affected local agency or school district. LAFCO can raise awareness of fiscal instability and malfeasance through municipal service reviews; however, current law does not allow LAFCO to initiate the disincorporation of a city.

A petition for the disincorporation of a city shall be signed by not less than 25% of the registered voters residing in the city proposed to be disincorporated (56765).

In preparation for a disincorporation, the applicant and the affected city should work with the county and other service providers to develop a plan for services, which is a required component of the LAFCO application (56653).

Commission Proceedings

After receiving a disincorporation proposal by petition or resolution of application, LAFCO staff conducts an analysis of the proposal. The Commission conducts a hearing to review this analysis and to receive oral and written testimony (56666). The Commission then adopts a resolution approving or disapproving the proposal (56880). As part of the approval process, the Commission may adopt terms and conditions of approval. If the Commission wholly disapproves a proposal, no new proposal involving the same or substantially the same territory shall be initiated for one year after the date of the Commission's resolution, unless this provision is waived by the Commission.

If a disincorporation proposal is approved by the Commission, the Commission shall order the disincorporation subject to confirmation of the voters. A protest proceeding shall not be conducted (57077).

Election

The election shall be conducted in accordance with the LAFCO statutes and election law.

In the case of disincorporation, the election expenses shall be paid from the remaining assets of the disincorporated city, or by the city proposed to be disincorporated, if disincorporation proceedings are terminated (57150).

CONTRA COSTA LAFCO

3.14 Reorganization

Definition

A reorganization means any two or more changes of organization ~~within initiated in~~ a single proposal (56073).

Initiation of Proceedings

A reorganization may be initiated with ~~San Diego~~ LAFCO by petition, or by resolution of the governing body of an affected local agency or school district. A petition for reorganization shall be signed so as to comply with the applicable signatures requirements for each of the various changes of organization proposed in the petition (56864.1).

~~Effective July 1, 1994,~~ LAFCO may initiate reorganizations that include (1) consolidation of districts; (2) dissolutions; (3) mergers; ~~or~~ (4) the establishment of subsidiary districts; (5) district formations; (6) reorganizations that include any of the changes of organization specified in 1-5 above. For information associated with LAFCO initiated proposals please refer to the LAFCO-Initiated Proposals Section 3.7 of this Procedures Guide. ~~A petition for reorganization shall be signed so as to comply with the applicable signatures requirements for each of the various changes of organization proposed in the petition (56864.1).~~

Commission Proceedings

If a majority of the members of each of the legislative bodies of two or more districts adopt substantially similar resolutions of application making proposals for either the consolidation of all the districts, or the reorganization of all or any part of the districts into a single district, the Commission shall approve, or conditionally approve, the proposal (56853).

If a proposal includes a city detachment, and the affected city adopts and transmits to LAFCO within the prescribed timeframe a resolution requesting termination of proceedings, the proceedings shall be terminated (56751).

If a proposal includes a district annexation, and was not initiated by the affected district, and the affected district adopts and transmits to the LAFCO within the prescribed timeframe a resolution requesting termination of proceedings, the proceedings shall be terminated (56857).

Conducting Authority Protest Proceedings

1. Protest proceedings shall be conducted pursuant to section 57000 et seq. and in compliance with the Commission's resolution of approval.
2. Unless waived, the Commission shall conduct a noticed public hearing not less than 21 nor more than 60 days after the notice is given.

3. Resolution of conducting authority (**registered voter districts and cities**) (57075):

Where a reorganization consists solely of annexations, detachments, or [the exercise of new or different functions or class of services \(including divestiture of services\)](#)formation of county service areas, or any combination of those proposals, the Commission, not more than 30 days after the conclusion of the hearing, shall make a finding regarding the value of written protests filed and not withdrawn, and take one of the following actions, except when the [San Diego](#)-LAFCO has authorized approval without notice, hearing and election:

A. In the case of **inhabited** territory:

- (1) Terminate proceedings if protests represent 50% of the registered voters within the territory; or
- (2) Order the reorganization subject to confirmation by the registered voters residing within the affected territory, if written protests have been filed and not withdrawn by either of the following:
 - (a) At least 25%, but less than 50%, of the registered voters residing in the affected territory; or
 - (b) At least 25% of the number of owners of land who also own at least 25% of the assessed value of land within the affected territory; or
- (3) Order the reorganization without an election, if written protests have been filed and not withdrawn by:
 - (a) less than 25% of the registered voters; or
 - (b) less than 25% of the number of owners of land owning less than 25% of the assessed value of land within the affected territory

B. In the case of **uninhabited** territory:

- (1) Terminate the proceedings if protests represent landowners owning 50% or more of the assessed value of land within the territory; or
- (2) Order the reorganization if written protests have been filed and not withdrawn by owners of land who own less than 50% of the total assessed value of land within the affected territory.

4. Resolution of conducting authority (**landowner-voter districts**) (57076):

Where a reorganization consists solely of annexations or detachments, or [the exercise of new or different functions or class of services \(including divestiture of services\)](#), or any combination of those proposals, the Commission, not more than 30 days after the conclusion of the hearing, shall make a finding regarding the value of written protests filed and not withdrawn, and take one of the following actions, except when the Commission has authorized approval without notice, hearing and election.

- A. Terminate proceedings if protests represent either landowners owning 50% or more of the assessed value of land within the territory (uninhabited), or 50% or more of the voters within the territory (inhabited); or

- B. Order the reorganization subject to an election within the affected territory if written protests have been filed and not withdrawn by either of the following:
 - (1) 25% or more of the number of owners of land who also own 25% or more of the assessed value of land within the territory; or
 - (2) 25% or more of the voting power of landowner voters entitled to vote as a result of owning property within the territory; or
- C. Order the reorganization without an election, if written protests have been filed, and not withdrawn by less than 25% of the number of owners of land, who own less than 25% of the assessed value of land within the affected territory.

5. Resolution of conducting authority (57077):

Where a reorganization ~~includes consists of one or more an~~ incorporations, ~~or~~ disincorporations, ~~or formations~~, the Commission shall order the reorganization subject to confirmation of the voters. A protest proceeding shall not be conducted.

Certain types of reorganizations as described in sections 56853 and 57111 do not require an election. Other types of reorganization that are subject to confirmation of the voters are described below.

~~, not more than 30 days after the conclusion of the hearing, shall make a finding regarding the value of written protests filed and not withdrawn and take one of the following actions:~~

~~A. Order the reorganization subject to confirmation of the voters, or in the case of landowner-voter districts, subject to confirmation by the landowners unless otherwise stated in the formation provisions of the enabling statute of the district; or~~

~~B. Terminate the proceedings if [same as 5-A].~~

6. Resolution of conducting authority (~~consolidation, dissolution, merger, subsidiary district~~) (56854):

~~If~~Where a reorganization proposal consists of a reorganization not described in sections 57075, 57076, 57077, 57077.4, or 57111~~one or more consolidations, dissolutions, mergers, or establishment of subsidiary districts~~, the Commission, not more than 30 days after the conclusion of the hearing, shall make a finding regarding the value of written protests filed and not withdrawn and take one of the following actions:

A. In the case of a proposal submitted by a resolution of a majority of the members of the legislative bodies of two or more local agencies (56853),~~Order the~~ reorganization subject to confirmation of the voters as follows:

(1) In the case of **inhabited** territory, protests have been signed by either of the following:

(a) 25% or more of the number of owners of land who also own 25% or more of the assessed value of land within the territory; or

(b) 25% or more of the voter entitled to vote as a result of residing within or owning property within the territory.

(2) In the case of a landowner-voter district, that the territory is uninhabited, and that protests have been signed by at least 25% or more of the number of owners within the territory of land who own at least 25% or more of the assessed value of land within the territory.

A.—Order the reorganization subject to confirmation of the voters, if the Commission has approved a proposal without an election;

B.—

C.—Order the reorganization subject to an election if:

D.—

E.B. The proposal was not initiated by LAFCO, and a subject agency n affected city or district has not objected by resolution, and a written protest petitions requesting an election have been submitted that meets the requirements specified in section (A) (1) and (2) above by:

(a) —In the case of inhabited territory, 25% of the number of landowners within the territory who own at least 25% of the assessed value of land, or 25% of the number of voters.

(1) C.—Order the reorganization subject to confirmation of the voters, if the Commission has approved aThe proposal that was not initiated by LAFCO, an affected agency city or district has objected by resolution, and written protests petitions requesting an election have been submitted by:

(2) (1) In the case of inhabited territory:

(a) (a), at least 25% of the number of landowners within any subject agencydistrict within the affected territory who own at least 25% of the assessed value of land within the territory, or

(b) (b) at least 25% of the number of voters entitled to vote as a result of residing within, or owning land, within any affected district within the affected territorysubject territory.

(2)(3) (2) In the case of a landowner-voter district, the territory is n uninhabited, and landowner-voter district, protests have been signed by at least 25% of the number of landowners within any subject agencyaffected district within the affected territory owning 25% of the assessed value of land within the subject agencyterritory of that district.

F.C. D.—Order the reorganization subject to confirmation of the voters. Theif the proposal was initiated by LAFCO, regardless of whether an affected city or district has objected by resolution, and written protests petitions requesting an election have been submitted that meet the requirements of 57113. by:

In the case of inhabited territory, 10% of the number of landowners within any affected district within the affected territory who own at least 10% of the assessed value of land within the territory (if the number of landowners is less than 300, the petition must be signed by at least 25% of the landowners owning at least 25% of the assessed value of land within the territory of the affected district), or at least 10% of the voters within any affected district within the affected territory (if the number of

~~voters is less than 300, the petition must be signed by at least 25% of the number of voters).~~

~~In the case of an uninhabited landowner-voter district, 10% of the number of landowners within any affected district within the affected territory owning at least 10% of the assessed value of land within the territory (if the number of voters is less than 300, the petition must be signed by 25% of the voters); or~~

~~Terminate the proceedings if (same as 5 A);~~

7. Resolution of conducting authority (57077.4)

If reorganization consists of the dissolution of one or more districts and the annexation of all or substantially all the territory to another district not initiated pursuant to 56853 or by the Commission pursuant to 56375, the Commission shall order the reorganization without confirmation by the voters.

The commission shall order the reorganization subject to confirmation by the voters as follows:

A. In the case of inhabited territory, protests have been signed by either of the following:

(1) At least 25 percent of the number of landowners within any subject agency within the affected territory who own at least 25 percent of the assessed value of land within the territory, or

(2) At least 25 percent of the voters entitled to vote as a result of residing within, or owning land within, any subject agency within the affected territory

B. In the case of a landowner-voter district, the territory is uninhabited, and protests have been signed by at least 25 percent of the number of landowners within any subject agency within the affected territory, owning at least 25 percent of the assessed value of land within the subject agency.

C. If the reorganization has been initiated by the commission pursuant to Section 56375, protests have been submitted that meet the requirements of Section 57113.

7-8. Confirmation of election (57176):

The Commission shall execute, within 30 days of the canvass of the election, a Certificate of Completion confirming the order of the reorganization, if a majority of votes cast upon the question are in favor of the reorganization in either of the following circumstances:

A. At an election called in the territory ordered to be reorganized; or

B. At an election called within the territory ordered to be reorganized and within the territory of the affected agency.

CONTRA COSTA LAFCO

Provision of Services by Contract

Effective January 1, 1994, a city or district may provide new or extended services by contract or agreement outside its [jurisdictional boundaries](#) only if it first requests and receives written approval from LAFCO (56133). The definition of city and special district services can be found in ~~the glossary of the procedures guide and is based on the classification system adopted by the San Diego LAFCO in section 4.4 of its rules pursuant to~~ Government Code Section 56074. In accordance with these definitions, services include the public facilities necessary to perform the service function. Conditions of approval and exceptions include:

Conditions of Approval: LAFCO may approve, [with conditions](#), a request for out-of-agency services if the affected territory is within the agency's sphere of influence ([SOI](#)) and is in anticipation of a later [annexation/change of organization](#).

Exceptions: LAFCO authority over out-of-agency services does not apply to:

1. Contracts or agreements solely involving two or more public agencies where the public services to be provided is an alternative to, or substitute for, public services already being provided by an existing public service provider and where the level of service to be provided is consistent with the level of service contemplated by the existing service provider.
2. Contracts for the transfer of nonpotable or nontreated water; and
3. [Contracts or agreements solely involving the provision of surplus water to agricultural lands and facilities, including, but not limited to, incidental residential structures, for projects that serve conservations purposes, or directly support agricultural industries. However, prior to extending surplus water that will support or induce development, the agency must receive written approval from LAFCO.](#)
4. [An extended service that a city or district was providing on or before January 1, 2001.](#)
- ~~3-5. LAFCO authority over out-of-agency services also does not apply to~~ A local publicly owned electric utility [ies](#) providing electric services, which do not involve the acquisition, construction, or installation of electric distribution facilities by the local publicly owned electric utility outside of the utility's jurisdictional boundary [ies](#).

Health or Safety Concerns: The Commission may authorize a city or district to provide new or extended services outside its jurisdictional boundaries and outside its SOI to respond to an existing or impending threat to the health and safety of the public or the affected residents if both of the following requirements are met:

1. Documentation of a threat to the health and safety of the public or the residents has been provided to the Commission ([e.g., letter from the County Environmental Health Division of the Health Services Department](#)); and

2. The Commission has notified any alternative service provider that has filed a map and statement of its service capabilities with the Commission.

Procedures

~~Unless the extension of services is in response to a health and safety threat to property outside an agency's SOI, a~~ Applicants will be required to submit a boundary change ~~a~~ annexation/detachment application, ~~and/or applicable other~~ documentation demonstrating that the agreement is either in response to a public health and safety threat (e.g., letter from the County Environmental Health Division of the Health Services Department, deferred annexation agreement, etc.), or in anticipation of a subsequent jurisdictional change (e.g., deferred annexation agreement, etc.) ~~irrevocable offer to annex~~. The proponents will be charged the LAFCO out-of-agency service review fee ~~annexation/detachment fee~~ prior to San Diego-LAFCO's consideration of the out-of-agency service agreement. ~~A 30% surcharge will be added to the annexation/detachment fee, and is due prior to the Commission consideration of the related annexation/detachment proposal. The surcharge will not apply in instances where the service agreement is in response to a health or safety problem, and where the annexation will be processed immediately following approval of the service agreement.~~

In the extension of services is in response to a health or safety threat to property outside an agency's SOI, applicants are encouraged, but not required, to submit an annexation application.

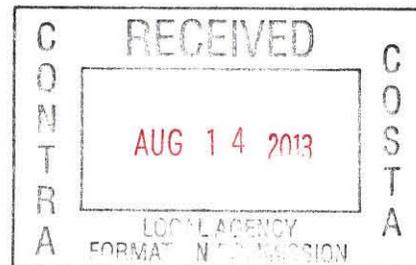
All of the requirements associated with processing an annexation/detachment proposal, such as rezoning, environmental review, etc., will apply when processing an out-of-agency service agreement.

~~In accordance with Contra Costa~~ The San Diego-LAFCO policies (Section 2.1 Policies and Standards, Section J), the Chair ~~Executive Officer~~ is authorized to administratively approve out-of-agency service agreements that are in response to health or safety threats, if all conditions of approval have been met in accordance with Government Code Section 56133, and the applicant has satisfactorily demonstrated the existence of public health, safety, or welfare impacts (e.g., letter from the County Environmental Health Division of the Health Services Department). The Executive Officer ~~shall provide a report is required to update~~ the Commission at the next regularly scheduled San Diego-LAFCO meeting regarding administratively approved service agreements.



Employees' Retirement Association
1355 willow way suite 221 concord ca 94520
925.521.3960 fax 925.646.5747

October 9, 2013
Agenda Item 10



August 13, 2013

Lou Ann Texeira
Contra Costa County Local Agency Formation Commission
651 Pine Street, 6th Floor
Martinez, CA 94553

Re: Actuarial Information Letters

Dear Lou Ann Texeira,

We have enclosed four separate letters from The Segal Company regarding information based on the December 31, 2012 valuation. These letters will outline the following:

1. Unfunded Actuarial Accrued Liability by Employer as of December 31, 2012
2. Five Year Projection of Employer Contribution Rate Changes
3. Employer Contribution Rate Reconciliation by Cost Group as of December 31, 2012
4. Employer UAAL Reconciliation by Cost Group as of December 31, 2012

Letters 1 through 3, as listed above, have been provided to you in the past, and outline information regarding the UAAL and the projection of contribution rate changes. Letter 4 is a new document outlining the UAAL reconciliation by cost group and provides additional information detailing the changes in the recommended employer contribution rates for each cost group.

Please review the enclosed information and call our office with any questions. We will be happy to discuss particulars with each individual employer.

Sincerely,

Marilyn Leedom
Retirement Chief Executive Officer



THE SEGAL COMPANY
100 Montgomery Street Suite 500 San Francisco, CA 94104-4308
T 415.263.8200 F 415.263.8290 www.segalco.com

John W. Monroe, ASA, MAAA, EA
Vice President & Associate Actuary
jmonroe@segalco.com

August 9, 2013

Ms. Marilyn Leedom
Chief Executive Officer
Contra Costa County Employees' Retirement Association
1355 Willow Way, Suite 221
Concord, CA 94520

**Re: Determination of Unfunded Actuarial Accrued Liability
for the Employers as of December 31, 2012**

Dear Marilyn:

As requested, the following provides an allocation of the Unfunded Actuarial Accrued Liability (UAAL) as of December 31, 2012 by employer.

Since the depooling action taken by the Board effective December 31, 2009, employers that are now in their own cost group have their UAAL determined separately in the valuation. For employers that do not have their own cost group, there is no UAAL maintained on an employer-by-employer basis in the valuation. In those cases, we develop contributions to fund the UAAL strictly according to projected payroll for each employer. We then use those UAAL contributions to develop a UAAL for each participating employer. Note that the UAAL we calculate for each employer is not necessarily the liability that would be allocated to that employer in the event of a plan termination by that employer.

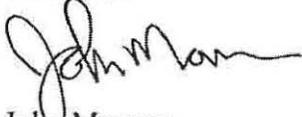
Based on the above method, we have prepared the following breakdown of the UAAL for each participating employer as shown in the enclosed Exhibit. We also show the projected payroll for each participating employer that was used in the determination of the UAAL.

These calculations are based on the December 31, 2012 actuarial valuation results including the participant data and actuarial assumptions on which that valuation was based. That valuation and these calculations were completed under the supervision of John Monroe, ASA, MAAA, Enrolled Actuary.

Ms. Marilyn Leedom
August 9, 2013
Page 2

The undersigned is a member of the American Academy of Actuaries and meets the qualification requirements to render the actuarial opinion contained herein.

Sincerely,

A handwritten signature in black ink that reads "John Monroe". The signature is written in a cursive style with a long horizontal flourish at the end.

John Monroe

JWL/hy

cc: Kurt Schneider

**Contra Costa County Employees' Retirement Association
UAAL Breakdown**

Employer	Unfunded Actuarial Accrued Liability (UAAL)	Projected Payroll
County	\$1,591,610,000	\$524,630,168
Superior Court	57,888,000	24,126,973
Districts:		
Bethel Island Municipal Improvement District	345,000	105,963
Byron, Brentwood, Knightsen Union Cemetery District	311,000	252,278
Central Contra Costa Sanitary District	142,524,000	23,833,773
First Five - Contra Costa Children & Families Commission	5,246,000	1,611,944
Contra Costa County Employees' Retirement Association	9,934,000	3,052,314
Contra Costa Fire Protection District	228,950,000	33,582,909
Contra Costa Housing Authority	16,316,000	5,054,116
Contra Costa Mosquito and Vector Control District	8,891,000	2,731,974
East Contra Costa Fire Protection District	28,461,000	2,623,989
In-Home Supportive Services Authority	1,955,000	600,798
Local Agency Formation Commission	676,000	207,705
Moraga-Orinda Fire Protection District	46,157,000	7,617,434
Rodeo Sanitary District	609,000	494,509
Rodeo-Hercules Fire Protection District	16,445,000	1,794,995
San Ramon Valley Fire Protection District	122,740,000	19,990,338
Total:	\$2,279,058,000	\$652,312,180



THE SEGAL COMPANY
100 Montgomery Street, Suite 500 San Francisco, CA 94104-4308
T 415.263.8200 F 415.263.8290 www.segalco.com

John W. Monroe, ASA, MAAA, EA
Vice President & Associate Actuary
jmonroe@segalco.com

August 9, 2013

Ms. Marilyn Leedom
Chief Executive Officer
Contra Costa County Employees' Retirement Association
1355 Willow Way, Suite 221
Concord, CA 94520

**Re: Contra Costa County Employees' Retirement Association
Five-Year Projection of Employer Contribution Rate Changes**

Dear Marilyn:

As requested, we have updated our five-year projection of estimated employer contribution rate changes for CCCERA. This projection is derived from the December 31, 2012 actuarial valuation results. Key assumptions and methods are detailed below. **It is important to understand that these results are entirely dependent on those assumptions. Actual results as determined in future actuarial valuations will differ from these results. In particular, actual investment returns and actual salary levels different than assumed can have a significant impact on future contribution rates.**

Results

The estimated contribution rate changes shown on the next page apply to the recommended average employer contribution rate. For purposes of this projection, the rate changes that are reflected include the asset gains and losses that are funded as a level percentage of the Association's total active payroll base.

The changes in contribution rate are due to: (1) deferred gains and losses from the actuarial asset smoothing methodology; (2) gains due to investment income earned on the difference between the Market Value of Assets (MVA) and Actuarial Value of Assets (AVA) (and losses when the opposite occurs); and (3) contribution gains and losses which occur from delaying the implementation of new rates until 18 months after the actuarial valuation date.

The following table provides the year-to-year rate changes from each of the above components and the cumulative rate change over the five-year projection period. To obtain the estimated average employer contribution rate at each successive valuation date, these cumulative rate changes should be added to the rates developed from the December 31, 2012 valuation. These rate changes become effective 18 months following the actuarial valuation date shown in the table.



The rate changes shown below represent the average rate for the aggregate plan.

Rate Change Component	Valuation Date (12/31)				
	2013	2014	2015	2016	2017
(1) Deferred (Gains)/Losses	0.03%	-0.93%	-0.43%	-0.12%	-0.15%
(2) (Gain)/Loss of Investment Income on Difference Between MVA and AVA	-0.12%	-0.12%	-0.05%	-0.02%	-0.01%
(3) 18-Month Rate Delay	<u>1.09%</u>	<u>0.56%</u>	<u>0.00%</u>	<u>-0.05%</u>	<u>-0.03%</u>
Incremental Rate Change	1.00%	-0.49%	-0.48%	-0.19%	-0.19%
Cumulative Rate Change	1.00%	0.51%	0.03%	-0.16%	-0.35%

The difference between these cumulative rate changes and those shown in our March 12, 2013 letter (i.e., previous five-year projection) are as follows:

	Valuation Date (12/31)				
	2012	2013	2014	2015	2016
Cumulative Rate Change From March 12, 2013 Letter	9.24%	10.02%	9.44%	8.96%	8.75%
Reflecting Actual Experience through 12/31/2012 and Changes in Demographic Assumptions	11.95% ¹	12.95%	12.46%	11.98%	11.79%
Difference	2.71%	2.93%	3.02%	3.02%	3.04%

These differences are mainly due to the inclusion of changes in demographic assumptions in the December 31, 2012 valuation. The differences also reflect actual experience from the December 31, 2012 valuation instead of projected experience that was part of the previous projection.

The average employer contribution rate as of the December 31, 2012 Actuarial Valuation is 49.82%, and based on the cumulative rate changes above is projected to progress as shown below.

	Valuation Date (12/31)				
	2013	2014	2015	2016	2017
Average Employer Contribution Rate	50.82%	50.33%	49.85%	49.66%	49.47%

¹ Actual change in the average employer contribution rate as shown on page 65 of the December 31, 2012 valuation.

The rate change for an individual cost group or employer will vary depending primarily on the size of that group's assets and liabilities relative to its payroll. The ratio of the group's assets to payroll is sometimes referred to as the volatility index (VI). A higher VI results in more volatile contributions and can result from the following factors:

- More generous benefits
- More retirees
- Older workforce
- Shorter careers
- Issuance of Pension Obligation Bonds (POBs)

The attached exhibit shows the VI for CCCERA's cost groups along with the "relative VI" which is the VI for that specific cost group divided by the average VI for the aggregate plan. Using these ratios we have estimated the rate change due to these generally investment related net gains for each individual cost group by multiplying the rate changes shown above for the aggregate plan by the relative VI for each cost group. These estimated rate changes for each cost group are shown in the attached exhibit.

Note that because we have estimated the allocation of the rate changes across the cost groups, the actual rate changes by group may differ from those shown in the exhibit, even if the plan-wide average rate changes are close to those shown above.

Key Assumptions and Methods

The projection is based upon the following assumptions and methods:

- December 31, 2012 non-economic assumptions remain unchanged.
- December 31, 2012 retirement benefit formulas remain unchanged.
- December 31, 2012 1937 Act statutes remain unchanged. In particular, these projections do not reflect any potential changes in benefits or contributions due to AB 340 ("PEPRA") or AB 197.
- UAAL amortization method remains unchanged (i.e., 18-year layers, level percent of pay).
- December 31, 2012 economic assumptions remain unchanged, including the 7.25% investment earnings assumption.
- We have assumed that returns of 7.25% are actually earned on a market value basis for each of the next four years after 2012.
- Active payroll grows at 4.00% per annum.

- Deferred investment gains and losses are recognized per the asset smoothing schedule prepared by the Association as of December 31, 2012. They are funded as a level percentage of the Association's total active payroll base.
- Deferred investment gains are all applied directly to reduce the UAAL. Note that this assumption may not be entirely consistent with the details of the Board's Interest Crediting and Excess Earnings Policy.
- The VI used for these projections is based on the December 31, 2012 Actuarial Valuation and is assumed to stay constant during the projection period.
- All other actuarial assumptions used in the December 31, 2012 actuarial valuation are realized.
- No changes are made to actuarial methodologies, such as adjusting for the contribution rate delay in advance.
- The projections do not reflect any changes in the employer contribution rates that could result due to future changes in the demographics of CCCERA's active members or decreases in the employer contribution rates that might result from new hires going into the PEPRA tiers.

Finally, we emphasize that projections, by their nature, are not a guarantee of future results. The modeling projections are intended to serve as illustrations of future financial outcomes that are based on the information available to us at the time the modeling is undertaken and completed, and the agreed-upon assumptions and methodologies described herein. Emerging results may differ significantly if the actual experience proves to be different from these assumptions or if alternative methodologies are used. Actual experience may differ due to such variables as demographic experience, the economy, stock market performance and the regulatory environment.

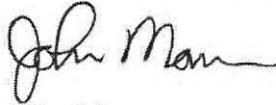
Unless otherwise noted, all of the above calculations are based on the December 31, 2012 actuarial valuation results including the participant data and actuarial assumptions on which that valuation was based. That valuation and these projections were completed under the supervision of John Monroe, ASA, MAAA, Enrolled Actuary.

The undersigned is a member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Ms. Marilyn Leedom
August 9, 2013
Page 5

Please let us know if you have any questions.

Sincerely,

A handwritten signature in black ink that reads "John Monroe". The signature is written in a cursive style with a large initial "J" and "M".

John Monroe

AW/hy
Enclosure

cc: Kurt Schneider

Exhibit
Contra Costa County Employees' Retirement Association
Estimated Employer Rate Change by Cost Group (CG) Based on December 31, 2012 Valuation

	CG#1 & CG#2 Combined Enhanced General Tier 1 & 3	CG#3 Enhanced CCC Sanitary District Tier 1	CG#4 Enhanced Housing Authority Tier 1	CG#5 Enhanced CCCFPD Tier 1	CG#6 Non-Enhanced District Tier 1
Market Value of Assets (MVA)*	\$3,140,653,840	\$189,503,039	\$37,279,077	\$37,128,377	\$4,550,552
Projected Payroll for 2013	\$480,730,515	\$23,833,773	\$5,054,117	\$3,555,471	\$746,787
Volatility Index (VI) = MVA/Payroll	6.53	7.95	7.38	10.44	6.09
Relative Volatility Index (VI) = CG VI / Total Plan VI	0.76	0.92	0.85	1.21	0.70
Estimated Incremental Rate Change as of 12/31/2013	0.76%	0.92%	0.85%	1.21%	0.70%
Estimated Incremental Rate Change as of 12/31/2014	-0.37%	-0.45%	-0.42%	-0.59%	-0.35%
Estimated Incremental Rate Change as of 12/31/2015	-0.36%	-0.44%	-0.41%	-0.58%	-0.34%
Estimated Incremental Rate Change as of 12/31/2016	-0.14%	-0.17%	-0.16%	-0.23%	-0.13%
Estimated Incremental Rate Change as of 12/31/2017	-0.14%	-0.17%	-0.16%	-0.23%	-0.13%
Cumulative Rate Change as of 12/31/2013	0.76%	0.92%	0.85%	1.21%	0.70%
Cumulative Rate Change as of 12/31/2014	0.39%	0.47%	0.43%	0.62%	0.35%
Cumulative Rate Change as of 12/31/2015	0.03%	0.03%	0.02%	0.04%	0.01%
Cumulative Rate Change as of 12/31/2016	-0.11%	-0.14%	-0.14%	-0.19%	-0.12%
Cumulative Rate Change as of 12/31/2017	-0.25%	-0.31%	-0.30%	-0.42%	-0.25%

	CG#7 & CG#9 Combined Enhanced County Safety Tier A & C	CG#8 Enhanced CCCFPD/East CCCFPD Safety Tier A	CG#10 Enhanced Moraga-Orinda FD Safety Tier A	CG#11 Enhanced San Ramon Valley FD Safety Tier A	CG#12 Non-Enhanced Rodeo-Hercules FPD Safety Tier A
Market Value of Assets (MVA)*	\$1,166,115,501	\$688,736,519	\$123,335,771	\$231,051,990	\$21,289,858
Projected Payroll for 2013	\$80,272,749	\$32,604,881	\$7,084,771	\$16,733,471	\$1,695,645
Volatility Index (VI) = MVA/Payroll	14.53	21.12	17.41	13.81	12.56
Relative Volatility Index (VI) = CG VI / Total Plan VI	1.68	2.44	2.01	1.60	1.45
Estimated Incremental Rate Change as of 12/31/2013	1.68%	2.44%	2.01%	1.60%	1.45%
Estimated Incremental Rate Change as of 12/31/2014	-0.82%	-1.20%	-0.99%	-0.78%	-0.71%
Estimated Incremental Rate Change as of 12/31/2015	-0.81%	-1.17%	-0.97%	-0.77%	-0.70%
Estimated Incremental Rate Change as of 12/31/2016	-0.32%	-0.46%	-0.38%	-0.30%	-0.28%
Estimated Incremental Rate Change as of 12/31/2017	-0.32%	-0.46%	-0.38%	-0.30%	-0.28%
Cumulative Rate Change as of 12/31/2013	1.68%	2.44%	2.01%	1.60%	1.45%
Cumulative Rate Change as of 12/31/2014	0.86%	1.24%	1.02%	0.82%	0.74%
Cumulative Rate Change as of 12/31/2015	0.05%	0.07%	0.05%	0.05%	0.04%
Cumulative Rate Change as of 12/31/2016	-0.27%	-0.39%	-0.33%	-0.25%	-0.24%
Cumulative Rate Change as of 12/31/2017	-0.59%	-0.85%	-0.71%	-0.55%	-0.52%

Total Plan
\$5,639,644,524
\$652,312,180
8.65
1.00
1.00%
-0.49%
-0.48%
-0.19%
-0.19%
1.00%
0.51%
0.03%
-0.16%
-0.35%

* Excludes Post Retirement Death Benefit reserve.

These rates do not include any employer subvention of member contributions or any member subvention of employer contributions.



100 Montgomery Street Suite 500 San Francisco, CA 94104-4308
T 415.263.8260 F 415.263.8290 www.segalco.com

John W. Monroe, ASA, MAAA, EA
Vice President & Associate Actuary
jmonroe@segalco.com

August 9, 2013

Ms. Marilyn Leedom
Chief Executive Officer
Contra Costa County Employees' Retirement Association
1355 Willow Way, Suite 221
Concord, CA 94520

**Re: Contra Costa County Employees' Retirement Association
Employer Contribution Rate Reconciliation by Cost Group
December 31, 2012 Actuarial Valuation**

Dear Marilyn:

As requested, we are providing a reconciliation of employer contribution rate changes separately for each of the twelve cost groups. The attached exhibit details the changes in the recommended employer contribution rates for each cost group from the December 31, 2011 valuation to the December 31, 2012 valuation.

OBSERVATIONS

- The average employer rate increased from 37.87% of payroll as of December 31, 2011 to 49.82% of payroll as of December 31, 2012. As discussed in our December 31, 2012 actuarial valuation report, this increase was primarily due to changes in actuarial assumptions and an investment return on actuarial value that fell short of the 7.75% assumed rate. The changes in actuarial assumptions increased the average employer contribution rate by 8.24% of payroll. The investment loss increased the average employer contribution rate by 3.44% of payroll. This loss was allocated to each cost group in proportion to the assets for each cost group. The estimated impact of the assumption changes and the investment loss varies by cost group with the Safety cost groups experiencing larger rate increases.
- Note that there were also changes in the employer rates caused by the 18-month delay in implementation of the contribution rates calculated in the December 31, 2011 valuation, the effect of actual versus expected individual salary increases and the effect of actual versus expected total payroll growth and the effect of net other experience.

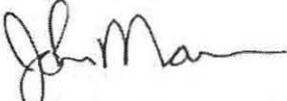


Ms. Marilyn Leedom
August 9, 2013
Page 2

The undersigned is a member of the American Academy of Actuaries and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Please let us know if you have any questions.

Sincerely,

A handwritten signature in black ink, appearing to read "John Monroe", with a long horizontal flourish extending to the right.

John Monroe

JWL/hy
Enclosures

cc: Kurt Schneider

EXHIBIT

Reconciliation of Recommended Employer Contribution from December 31, 2011 to December 31, 2012 Valuation						
	Cost Group #1 General County and Small Districts Tier 1	Cost Group #2 General County and Small Districts Tier 3	Cost Group #3 Central Contra Costa Sanitary District Tier 1	Cost Group #4 Contra Costa Housing Authority Tier 1	Cost Group #5 Contra Costa County Fire Protection District Tier 1	Cost Group #6 Small Districts Non-enhanced Tier 1
Recommended Employer Contribution Rate in December 31, 2011 Valuation	32.53%	28.78%	58.36%	35.26%	30.75%	24.88%
Effect of investment (gain)/loss ⁽¹⁾	2.59%	2.59%	3.14%	2.92%	4.16%	2.41%
Effect of difference in actual versus expected contributions due to delay in implementation of contribution rates calculated in 12/31/2011 valuation	0.29%	0.29%	0.92%	0.32%	0.62%	0.01%
Effect of higher/(lower) than expected individual salary increases ⁽²⁾	-1.00%	-1.00%	-0.32%	-1.59%	-1.56%	0.56%
Effect of amortizing prior year's UAAL over a smaller/(larger) than expected projected total salary ⁽³⁾	0.68%	0.68%	2.99%	3.08%	0.44%	0.63%
Effect of net other experience (gains)/losses ⁽⁴⁾	0.57%	-0.23%	-0.13%	0.86%	0.94%	-0.19%
Effect of changes in actuarial assumptions ⁽⁵⁾	<u>5.93%</u>	<u>5.97%</u>	<u>8.97%</u>	<u>6.19%</u>	<u>7.46%</u>	<u>3.86%</u>
Total Change	<u>9.06%</u>	<u>8.30%</u>	<u>15.57%</u>	<u>11.78%</u>	<u>12.06%</u>	<u>7.28%</u>
Recommended Employer Contribution Rate in December 31, 2012 Valuation	41.59%	37.08%	73.93%	47.04%	42.81%	32.16%

Note: These rates do not include any employer subvention of member contributions, or member subvention of employer contributions.

⁽¹⁾ Return on the valuation value of assets of 2.24% was less than the 7.75% assumed in the 2011 valuation.

⁽²⁾ Lower individual salary increases decrease costs.

⁽³⁾ Total payroll growth lower than the 4.25% assumed in the 2011 valuation increases the UAAL contribution rate, since the remaining UAAL is amortized over a lower payroll.

⁽⁴⁾ Other differences in actual versus expected experience including (but not limited to) mortality, disability, withdrawal, retirement and terminal pay experience.

⁽⁵⁾ The Board approved changes in actuarial assumptions.

EXHIBIT

Reconciliation of Recommended Employer Contribution from December 31, 2011 to December 31, 2012 Valuation

	Cost Group #7 Safety County Tier A	Cost Group #8 Contra Costa and East Fire Protection Districts Tier A	Cost Group #9 Safety County Tier C	Cost Group #10 Moraga- Orinda Fire District Safety A	Cost Group #11 San Ramon Valley Fire District Safety A	Cost Group #12 Rodeo- Hercules Fire Protection District Non-enhanced Safety A	Total Average Recommended Rate
Recommended Employer Contribution Rate in December 31, 2011 Valuation	66.42%	59.05%	59.19%	52.94%	68.39%	72.53%	37.87%
Effect of investment (gain)/loss ⁽¹⁾	5.75%	8.40%	5.75%	6.94%	5.49%	5.02%	3.44%
Effect of difference in actual versus expected contributions due to delay in implementation of contribution rates calculated in 12/31/2011 valuation	0.64%	1.17%	0.64%	1.05%	0.69%	2.05%	0.42%
Effect of lower than expected individual salary increases ⁽²⁾	-1.83%	-2.75%	-1.83%	-1.07%	-1.66%	0.38%	-1.19%
Effect of amortizing prior year's UAAL over a smaller/(larger) than expected projected total salary ⁽³⁾	2.33%	6.26%	2.33%	2.63%	7.13%	10.72%	1.25%
Effect of net other experience (gains)/losses ⁽⁴⁾	0.56%	0.09%	-0.11%	2.13%	0.99%	3.75%	-0.21%
Effect of changes in actuarial assumptions ⁽⁵⁾	<u>15.96%</u>	<u>17.57%</u>	<u>15.56%</u>	<u>15.41%</u>	<u>14.36%</u>	<u>15.57%</u>	<u>8.24%</u>
Total Change	<u>23.41%</u>	<u>30.74%</u>	<u>22.34%</u>	<u>27.09%</u>	<u>27.00%</u>	<u>37.49%</u>	<u>11.95%</u>
Recommended Employer Contribution Rate in December 31, 2012 Valuation	89.83%	89.79%	81.53%	80.03%	95.39%	110.02%	49.82%

Note: These rates do not include any employer subvention of member contributions, or member subvention of employer contributions.

⁽¹⁾ Return on the valuation value of assets of 2.24% was less than the 7.75% assumed in the 2011 valuation.

⁽²⁾ Lower individual salary increases decrease costs.

⁽³⁾ Total payroll growth lower than the 4.25% assumed in the 2011 valuation increases the UAAL contribution rate, since the remaining UAAL is amortized over a lower payroll.

⁽⁴⁾ Other differences in actual versus expected experience including (but not limited to) mortality, disability, withdrawal, retirement and terminal pay experience.

⁽⁵⁾ The Board approved changes in actuarial assumptions.



THE SEGAL COMPANY

100 Montgomery Street Suite 500 San Francisco, CA 94104-4308
T 415.263.8200 F 415.263.8290 www.segalco.com

John W. Monroe, ASA, MAAA, EA
Vice President & Associate Actuary
jmonroe@segalco.com

August 9, 2013

Ms. Marilyn Leedom
Chief Executive Officer
Contra Costa County Employees' Retirement Association
1355 Willow Way, Suite 221
Concord, CA 94520

**Re: Contra Costa County Employees' Retirement Association
Unfunded Actuarial Accrued Liability Reconciliation by Cost Group
December 31, 2012 Actuarial Valuation**

Dear Marilyn:

As requested, we are providing a reconciliation of the Unfunded Actuarial Accrued Liability (UAAL) separately for each of CCCERA's cost groups. The attached Exhibit presents the changes in the UAAL by cost group from the December 31, 2011 valuation to the December 31, 2012 valuation.

Note that we have combined the results for Cost Group #1 and #2 (County and Small Districts Tier 1 and 3) and Cost Group #7 and #9 (County Tier A and C) as the UAAL for these cost groups is still pooled.

The Exhibit shows that the increase in UAAL was primarily due to changes in actuarial assumptions and an investment return on actuarial value that fell short of the 7.75% assumed rate. The investment loss was generally allocated amongst the cost groups based on the valuation value of assets for each cost group. All other elements of the changes in UAAL were determined based on the data specific to each separate cost group.

Please let us know if you have any questions.

Sincerely,

John Monroe

JWL/hy
Enclosure

cc: Kurt Schneider

5260975v1/05337.001

Benefits, Compensation and HR Consulting Offices throughout the United States and Canada

Founding Member of the Multinational Group of Actuaries and Consultants, a global affiliation of independent firms

EXHIBIT

Reconciliation of Unfunded Actuarial Accrued Liability from December 31, 2011 to December 31, 2012 Valuation

	Cost Group #1 and #2 General County and Small Districts Tier 1 and Tier 3	Cost Group #3 Central Contra Costa Sanitary District Tier 1	Cost Group #4 Contra Costa Housing Authority Tier 1	Cost Group #5 Contra Costa County Fire Protection District Tier 1	Cost Group #6 Small Districts Non-enhanced Tier 1
1. Unfunded actuarial accrued liability at beginning of year	\$767,331,392	\$109,168,803	\$10,977,535	\$7,259,189	\$549,839
2. Gross Normal cost at middle of year	115,111,883	6,971,253	1,378,822	873,126	198,930
3. Expected employer and member contributions	(187,062,932)	(16,657,649)	(2,444,524)	(1,436,048)	(272,596)
4. Interest (whole year on (1) plus half year on (2) + (3))	56,680,079	8,085,234	809,463	540,774	39,758
5. Expected unfunded actuarial accrued liability at end of year	<u>\$752,060,422</u>	<u>\$107,567,641</u>	<u>\$10,721,296</u>	<u>\$7,237,041</u>	<u>\$515,931</u>
6. Actuarial (gain)/loss due to all changes:					
(a) Investment return	\$165,515,446	\$9,986,991	\$1,964,643	\$1,956,701	\$239,818
(b) Actual contributions (more)/less than expected	18,394,146	2,922,038	215,784	290,574	1,063
(c) Salary increases	(63,861,715)	(1,003,982)	(1,070,699)	(734,378)	55,364
(d) Other experience (gain)/loss ⁽¹⁾	(1,258,250)	595,555	761,722	287,652	(117,747)
(e) Changes in actuarial assumptions	<u>290,475,776</u>	<u>22,455,342</u>	<u>3,722,862</u>	<u>3,184,172</u>	<u>225,958</u>
(f) Total changes	<u>\$409,265,404</u>	<u>\$34,955,944</u>	<u>\$5,594,312</u>	<u>\$4,984,720</u>	<u>\$404,456</u>
7. Unfunded actuarial accrued liability at end of year	\$1,161,325,826	\$142,523,585	\$16,315,608	\$12,221,761	\$920,387

Note: Results may not add due to rounding.

⁽¹⁾ *Other differences in actual versus expected experience including (but not limited to) mortality, disability, withdrawal, retirement and terminal pay experience.*

EXHIBIT

**Reconciliation of Unfunded Actuarial Accrued Liability
from December 31, 2011 to December 31, 2012 Valuation**

	Cost Group #7 and #9 Safety County Tier A and Tier C	Cost Group #8 Contra Costa and East Fire Protection Districts Tier A	Cost Group #10 Moraga- Orinda Fire District Tier A	Cost Group #11 San Ramon Valley Fire District Tier A	Cost Group #12 Rodeo-Hercules Fire Protection District Non-enhanced Tier A	Total
1. Unfunded actuarial accrued liability at beginning of year	\$339,164,339	\$146,087,021	\$24,023,329	\$72,999,835	\$11,031,301	\$1,488,592,583
2. Gross Normal cost at middle of year	34,755,239	15,086,756	3,163,390	7,663,746	662,058	185,865,203
3. Expected employer and member contributions	(65,669,889)	(26,087,897)	(4,983,163)	(14,811,858)	(1,592,280)	(321,018,836)
4. Interest (whole year on (1) plus half year on (2) + (3))	<u>25,087,294</u>	<u>10,895,450</u>	<u>1,791,292</u>	<u>5,380,498</u>	<u>818,880</u>	<u>110,128,722</u>
5. Expected unfunded actuarial accrued liability at end of year	<u>\$333,336,983</u>	<u>\$145,981,330</u>	<u>\$23,994,848</u>	<u>\$71,232,221</u>	<u>\$10,919,959</u>	<u>\$1,463,567,672</u>
6. Actuarial (gain)/loss due to all changes:						
(a) Investment return	\$61,455,397	\$36,297,070	\$6,499,913	\$12,176,660	\$1,121,996	\$297,214,634
(b) Actual contributions (more)/less than expected	6,805,224	5,062,288	983,316	1,543,107	461,972	36,679,512
(c) Salary increases	(19,591,735)	(11,884,081)	(1,000,136)	(3,691,794)	85,936	(102,697,220)
(d) Other experience (gain)/loss ⁽¹⁾	5,343,904	1,387,886	2,417,361	4,208,426	512,613	14,139,121
(e) Changes in actuarial assumptions	<u>140,056,457</u>	<u>68,193,356</u>	<u>12,149,892</u>	<u>26,672,143</u>	<u>3,018,796</u>	<u>570,154,754</u>
(f) Total changes	<u>\$194,069,247</u>	<u>\$99,056,519</u>	<u>\$21,050,345</u>	<u>\$40,908,542</u>	<u>\$5,201,312</u>	<u>\$815,490,801</u>
7. Unfunded actuarial accrued liability at end of year	\$527,406,230	\$245,037,849	\$45,045,193	\$112,140,763	\$16,121,271	\$2,279,058,473

Note: Results may not add due to rounding.

⁽¹⁾ *Other differences in actual versus expected experience including (but not limited to) mortality, disability, withdrawal, retirement and terminal pay experience.*



August 23, 2013

To All Interested Parties:

CCCERA's Board of Trustees meeting on September 4, 2013 will include a discussion of the California Public Employees' Pension Reform Act of 2013 (PEPRA) as it applies to Pensionable Compensation. This subject will be of interest to all employers of the Association.

Staff has completed a review of all pay items currently in use by all employers and the potential inclusion or exclusion of those pay items in Pensionable Compensation. The pay items to be discussed in regards to Pensionable Compensation only apply to new members on or after January 1, 2013. The Board will review and discuss the staff findings at this meeting. Please join us for this educational presentation/discussion regarding the pay items under PEPRA for new members on or after January 1, 2013.

The Retirement Board administers the fund for the benefit of all member groups. Trustees must weigh the merits of all policies, plus assess the effect these mandates may have on active, retired and employer members. A balanced outlook is imperative; all members are vitally important to system sustainability.

We invite you to attend this meeting, ask questions and learn more about these critical subjects.

Sincerely,

Marilyn Leedom
Chief Executive Officer

MEL



Employees' Retirement Association
1355 willow way suite 221 concord ca 94520
925.521.3960 fax: 925.646.5747

RETIREMENT BOARD MEETING
FIRST MONTHLY MEETING
9:00 a.m.

September 4, 2013

Retirement Board Conference Room
The Willows Office Park
1355 Willow Way
Suite 221
Concord, California

**THE RETIREMENT BOARD MAY DISCUSS AND TAKE ACTION ON THE
FOLLOWING:**

1. Pledge of Allegiance.
2. Accept comments from the public.
3. Approve minutes from the June 26 and July 10, 2013 meetings.
4. Routine items for September 4, 2013.
 - a. Approve certifications of membership.
 - b. Approve service and disability allowances.
 - c. Accept disability applications and authorize subpoenas as required.
 - d. Approve death benefits.

CLOSED SESSION

- ** 5. The Board will go into closed session under Gov. Code Section 54957 to consider recommendations from the Medical Advisor and/or staff regarding the following disability retirement applications:

<u>Member</u>	<u>Type Sought</u>	<u>Recommendation</u>
a. Julie Raner	Service Connected	Service Connected

6. The Board will continue in closed session pursuant to Govt. Code Section 54956.9(a) to confer with legal counsel regarding existing litigation :
 - a. *Contra Costa County Deputy Sheriffs Association, et al., v. CCCERA, et al.,*
Contra Costa County Superior Court, Case No. N12-1870.
7. The Board will continue in closed session pursuant to Govt. Code Section 54956.9(b).

OPEN SESSION

The Retirement Board will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact the Retirement Office at least 24 hours before a meeting.

8. Consider and take possible action to direct staff on pay items beyond base pay for PEPRA tiers.
9. Consider and take possible action to direct staff regarding pay items used to enhance the final retirement benefit.
10. Consider and take possible action to cause an election to be held to fill the vacancy in the seventh member seat.
11. Consider and take possible action regarding the investment consultant for CCCERA.
12. Presentation of Administrative expenses: Budget vs. Actual as of June 30, 2013.
13. Consider and take possible action on SACRS Voting Proxy.
14. Consider and take possible action to reschedule the October 9, 2013 Board Meeting.
15. Consider authorizing the attendance of Board and/or staff:
 - a. Investment Fundamentals, PIMCO, September 19-20, 2013, Newport Beach, CA.
 - b. Fall Conference, CRCEA, October 21 – 23, 2013, Fresno, CA.
 - c. Fall Conference, SACRS, November 12 – 15, 2013, Indian Wells, CA.
16. Miscellaneous
 - a. Staff Report
 - b. Outside Professionals' Report
 - c. Trustees' comments

The Retirement Board will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact the Retirement Office at least 24 hours before a meeting.



MEMORANDUM

Date: September 6, 2013
To: CCCERA Employers
From: Kurt Schneider, Retirement Deputy Chief Executive Officer
Subject: Pensionable Compensation for PEPRA Tiers

This is an update regarding pensionable compensation for PEPRA Tiers. On December 21, 2012, CCCERA advised all employers to report as pensionable and collect contributions only on PEPRA members' base pay. After consideration and analysis of all pay items beyond base pay ("differentials"), the CCCERA Board determined on September 4, 2013 that no additional differentials will be included in pensionable compensation. All employers should continue to report to CCCERA as pensionable, and collect contributions on, base pay only. No pay items beyond base pay will be used in the calculation of the retirement benefit for members covered by the PEPRA benefit formulas.

Please contact me with any questions regarding this memorandum.



RETIREMENT BOARD MEETING
SECOND MONTHLY MEETING
9:00 a.m.
September 11, 2013

Retirement Board Conference Room
The Willows Office Park
1355 Willow Way, Suite 221
Concord, California

*****AMENDED*****

THE RETIREMENT BOARD MAY DISCUSS AND TAKE ACTION ON THE FOLLOWING:

1. Pledge of Allegiance.
2. Accept comments from the public.
3. Review of total portfolio performance including:
 - a. Consideration of any managers already under review or to be placed under review.
 - b. Consideration of any changes in allocations to managers
4. Consider and take possible action on the International Value Equity Semi-Finalist Report.
5. Consider and take possible action on the Small to Mid-cap Private Equity Semi-Finalist Report.
6. Presentation from Paulson & Co, Inc. Real Estate Fund II.
7. Consider and take possible action on staff recommendation regarding Paulson & Co, Inc. Real Estate Fund II.
8. Consider authorizing the attendance of Board and/or staff:
 - a. Trustees' Roundtable, CALAPRS, September 13, 2013, San Jose, CA.
 - b. 23rd Annual Northern California Public Retirement Seminar, The Public Retirement Journal, September 26, 2013, Sacramento, CA.
9. Miscellaneous
 - a. Staff Report
 - b. Outside Professionals' Report
 - c. Trustees' comments

The Retirement Board will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact the Retirement Office at least 24 hours before a meeting.



RETIREMENT BOARD MEETING
FIRST MONTHLY MEETING

9:00 a.m.

October 2, 2013

Retirement Board Conference Room
The Willows Office Park
1355 Willow Way
Suite 221
Concord, California

THE RETIREMENT BOARD MAY DISCUSS AND TAKE ACTION ON THE FOLLOWING:

1. Pledge of Allegiance.
2. Recognition of Nannette Mendoza for 25 years of service.
3. Accept comments from the public.
4. Approve minutes from the July 24, and August 14, 2013 meetings.
5. Routine items for October 2, 2013.
 - a. Approve certifications of membership.
 - b. Approve service and disability allowances.
 - c. Accept disability applications and authorize subpoenas as required.
 - d. Approve death benefits.
 - e. Accept Asset Allocation Report
6. Presentation of Cash Flow report for the 6 months ended June 30, 2013.

CLOSED SESSION

7. The Board will go into closed session under Govt. Code Section 54956.9(a) to confer with legal counsel regarding existing litigation :
 - a. *Contra Costa County Deputy Sheriffs Association, et al., v. CCCERA, et al.,*
Contra Costa County Superior Court, Case No. N12-1870.

OPEN SESSION

8. Educational presentation from Fiduciary Counsel on Fiduciary Duties.
9. Educational presentation on Brown Act and gift reporting requirements.
10. Consider and take possible action on staff recommendation regarding Lord Abbett.
11. Consider and take possible action on staff recommendation regarding the GSAM Park Account.
12. Consider and take possible action on staff recommendation for an actuarial audit.

The Retirement Board will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact the Retirement Office at least 24 hours before a meeting.

13. Consider and take possible action to change the date for the November 6, 2013 Board meeting.
14. Consider authorizing the attendance of Board and/or staff:
 - a. Annual Employee Benefits Conference, IFEBP, October 20 – 23, 2013, Las Vegas, NV (note conflict with Board meeting).
15. Miscellaneous
 - a. Staff Report
 - b. Outside Professionals' Report
 - c. Trustees' comments

The Retirement Board will provide reasonable accommodations for persons with disabilities planning to attend Board meetings who contact the Retirement Office at least 24 hours before a meeting.

**2013-2014
Board of Directors**

Chair

MARY JANE GRIEGO
Yuba LAFCo

Vice Chair

JOHN LEOPOLD
Santa Cruz LAFCo

Secretary

STEPHEN TOMANELLI
Riverside LAFCo

Treasurer

GAY JONES
Sacramento LAFCo

JULIE ALLEN
Tulare LAFCo

ROBERT BERGMAN
Nevada LAFCo

JAMES CURATALO
San Bernardino LAFCo

LARRY R. DUNCAN
Butte LAFCo

JULIANA INMAN
Napa LAFCo

MICHAEL KELLEY
Imperial LAFCo

DR. WILLIAM KIRBY
Placer LAFCo

MICHAEL R. MCGILL
Contra Costa LAFCo

EUGENE MONTANEZ
Riverside LAFCo

THEODORE NOVELLI
Amador LAFCo

JOSH SUSMAN
Nevada LAFCo

ROGER WELT
Santa Barbara LAFCo

Staff

PAMELA MILLER
Executive Director

MARJORIE BLOM
Executive Officer

CLARK ALSOP
Legal Counsel

STEPHEN LUCAS
Deputy Executive Officer

SAMUEL MARTINEZ
Deputy Executive Officer

DAVID CHURCH
Deputy Executive Officer

JENI TICKLER
Executive Assistant

3 September, 2013

Contra Costa LAFCo
651 Pine Street, 6th Floor
Martinez, CA 94553

October 9, 2013
Agenda Item 11

Dear LAFCo Chair and Commission:

On behalf of the California Association of Local Agency Formation Commissions (CALAFCO), I would like to thank your commission for allowing some of your members and/or staff the opportunity to attend the CALAFCO 2013 annual conference.

We know how lean budgets and resources are, and understand that prioritizing expenditures can be difficult. Ensuring you and your staff have access to ongoing professional development and specialized educational opportunities, allows all of you the opportunity to better serve your commission and fulfill the mission of LAFCo. The sharing of information and resources among the LAFCo commissioners and staff statewide serves to strengthen the LAFCo network and creates opportunities for rich and value-added learning that is applied within each LAFCo.

On behalf of the CALAFCO Board of Directors, I would like to congratulate Lou Ann Texeira for receiving the 2013 CALAFCO Outstanding LAFCo Professional Award, and Kate Sibley for receiving the 2013 CALAFCO Outstanding LAFCo Clerk Award.

Thank you again for your participation in the CALAFCO 2013 annual conference. We truly appreciate your membership and value your involvement in CALAFCO.

Yours sincerely,



Pamela Miller
Executive Director



CITY OF CONCORD
1950 Parkside Drive, MS/08
Concord, California 94519-2578
FAX: (925) 671-3469

OFFICE OF THE CITY ATTORNEY
Telephone: (925) 671-3160



Mark S. Coon
City Attorney

Margaret Kotzebue
Senior Assistant City Attorney

Susanne Meyer Brown
Senior Assistant City Attorney

October 9, 2013
Agenda Item 12

Lance Bayer
Special Counsel

September 17, 2013

Gus Kramer
Contra Costa County Assessor
2530 Arnold Drive, Suite 100
Martinez, CA 94553-4359



Re: Name Change – Mt. Diablo Health Care District

Dear Mr. Kramer:

Please be advised that the Mt. Diablo Health Care District has changed its name to the Concord/Pleasant Hill Health Care District. For your review, I enclose State Board of Equalization Form-BOE-400-TA, which is being filed with the Board concurrent with this letter. I have also enclosed District Resolution 13-5 documenting the District Board's approval of the name change. It is my understanding that there is no fee for this name change, and that the new designation will be reflected in property tax statements issued beginning in 2014.

Feel free to contact me with any questions or comments.

Yours truly,

MARK S. COON
Concord City Attorney
Concord/Pleasant Hill Health Care District General Counsel

cc: Lou Ann Texeira, Contra Costa LAFCO Executive Director (w. encl.) ✓

CITY OF CONCORD
1950 Parkside Drive, MS/08
Concord, California 94519-2578
FAX: (925) 671-3469

OFFICE OF THE CITY ATTORNEY
Telephone: (925) 671-3160



Mark S. Coon
City Attorney

Margaret Kotzebue
Senior Assistant City Attorney

Susanne Meyer Brown
Senior Assistant City Attorney

Lance Bayer
Special Counsel

September 17, 2013

Robert R. Campbell
Contra Costa County Auditor-Controller
625 Court St., Finance Bldg.
Martinez, CA 94553

Re: Name Change – Mt. Diablo Health Care District

Dear Mr. Campbell:

Please be advised that the Mt. Diablo Health Care District has changed its name to the Concord/Pleasant Hill Health Care District. For your review, I enclose State Board of Equalization Form-BOE-400-TA, which is being filed with the Board concurrent with this letter. I have also enclosed District Resolution 13-5 documenting the District Board's approval of the name change. It is my understanding that there is no fee for this name change, and that the new designation will be reflected in property tax statements issued beginning in 2014.

Feel free to contact me with any questions or comments.

Yours truly,

MARK S. COON
Concord City Attorney
Concord/Pleasant Hill Health Care District General Counsel

cc: Lou Ann Texeira, Contra Costa LAFCO Executive Director (w. encl.) ✓

CITY OF CONCORD
1950 Parkside Drive, MS/08
Concord, California 94519-2578
FAX: (925) 671-3469

OFFICE OF THE CITY ATTORNEY
Telephone: (925) 671-3160



Mark S. Coon
City Attorney

Margaret Kotzebue
Senior Assistant City Attorney

Susanne Meyer Brown
Senior Assistant City Attorney

Lance Bayer
Special Counsel

September 17, 2013

State Board of Equalization
P.O. Box 942879
Sacramento, CA 94279

Re: Name Change – Mt. Diablo Health Care District

Dear Sir/Madam:

Enclosed please find State Board of Equalization for BOE-400-TA, confirming that the Mt. Diablo Health Care District has changed its name to the Concord/Pleasant Hill Health Care District. I have also enclosed District Resolution 13-5 documenting the District Board's approval of the name change. It is my understanding that there is no fee for this name change, and that the new designation will be reflected in property tax statements issued beginning in 2014.

Feel free to contact me with any questions or comments.

Yours truly,

MARK S. COON
Concord City Attorney
Concord/Pleasant Hill Health Care District General Counsel

cc: Lou Ann Texeira, Contra Costa LAFCO Executive Director (w. encl.) ✓

STATEMENT OF BOUNDARY CHANGE

Please mail to: State Board of Equalization, Tax Area Services Section,
450 N Street, MIC:59, P.O. Box 942879, Sacramento, CA 94279-0059.



BOE File No.:

COUNTY Contra Costa	COUNTY NUMBER 07	ACREAGE 88.62	FEE	Res./Ord. NUMBER 13-005
CONDUCTING AUTHORITY Mt. Diablo Health Care District				LAFCo. RES.
SHORT FORM DESIGNATION Concord/Pleasant Hill Health Care District				EFFECTIVE DATE July 23, 2013

SECTION 1: TYPE OF ACTION (CHECK ONE ONLY)

- City - Annexation (02)
- District - Formation (09)
- District - Name Change (11)
- School District - Transfer of Territory (13)
- City - Detachment (14)
- District - Annexation (01)
- Redevelopment - New Project (15)
- City - Incorporation (04)
- District - Detachment (07)
- Redevelopment - Amendment to Project (10)
- Consolidation of TRA's (06)
- District - Consolidation (05)
- School District - Merger (17)
- School District - Unification (18)
- County Boundary Change (16)
- District - Dissolution/Removal from Board Roll (08)
- School District - Thompson Unified (19)

SECTION 2: PRINCIPAL CITY/DISTRICT(S) AFFECTED BY ACTION [ENTER DISTRICT NAME(S)]

Concord/Pleasant Hill Health Care District (formerly	
Mt. Diablo Health Care District)	

SECTION 3: AFFECTED TERRITORY

- Inhabited
- Developed
- Will be taxed for existing bonded indebtedness or contractual obligations as set forth by the terms and conditions as stated in the resolution.
- Uninhabited
- Undeveloped
- Number of Areas: N/A
- Will not be taxed for existing bonded indebtedness or contractual obligations.

SECTION 4: ELECTION

- An election authorizing this action was held on _____ (mm/dd/yyyy)
- This action is exempt from election.

SECTION 5: ENCLOSED ARE THE FOLLOWING ITEMS REQUIRED AT THE TIME OF FILING

- Fees
- Certificate of Completion (LAFCo. only)
- County auditor's letter of TRA assignment (consolidated counties only)
- Legal description
- Map(s) and supporting documents
- Resolution of conducting authority
- Assessor parcel number(s) of affected territory

SECTION 6: CITY BOUNDARY CHANGES ONLY

- Map of limiting addresses (2 copies)
- Alphabetical list of all streets within the affected area to include beginning and ending street numbers
- Vicinity maps (2 copies)

Estimated Population: _____ Total assessed value of all property in subject territory: _____

REQUIRED: According to section 54902 of the Government Code, copies of these documents must be filed with the county auditor and county assessor.

Board of Equalization will acknowledge receipt of filing to:	BOE USE ONLY
NAME Mark S. Coon	chk #:
TITLE General Counsel	
AGENCY Concord/Pleasant Hill Health Care District	amt:
STREET 1950 Parkside Drive MS/08	
CITY Concord	ltr #:
ZIP CODE 94595	
TELEPHONE NUMBER (include area code) (925) 671-3331	DATE 9/17/13
FAX NUMBER (include area code) (925) 671-3469	
E-MAIL ADDRESS mark.coon@cityofconcord.org	
SIGNATURE OF AGENCY OFFICER 	

BEFORE THE MT. DIABLO HEALTH CARE DISTRICT
IN THE CITY OF CONCORD, COUNTY OF CONTRA COSTA, STATE OF CALIFORNIA

A Resolution Approving a Name Change From Mt.
Diablo Health Care District to Concord/Pleasant Hill
Health Care District

Resolution No. 13-005

WHEREAS, the Mt. Diablo Health Care District ("MDHCD" or "District"), previously the Concord Hospital District, was formed in 1948, with voters approving the District formation and a special parcel tax to build the Mt. Diablo Medical Center; and

WHEREAS, MDHCD's boundary previously included the cities of Clayton (portions), Martinez, Lafayette (portions), Concord, and Pleasant Hill (portions), along with the unincorporated communities of Clyde and Pacheco; and

WHEREAS, on August 8, 2012, the Contra Costa Local Agency Formation Commission approved reorganization of the Mt. Diablo Healthcare District as a subsidiary district of the City of Concord. As part of the reorganization, the District boundaries were redrawn to include only the cities of Pleasant Hill (portions) and Concord; and

WHEREAS, the Mt. Diablo Health Care District, acting within the redrawn boundaries, hereby desires to confirm the action taken at a public meeting held July 9, 2013, to change the District's name from Mt. Diablo Health Care District to Concord/Pleasant Hill Health Care District to more accurately reflect the modified geographic boundaries that only include Concord and Pleasant Hill, and no longer include Martinez, and portions of Lafayette and Clayton.

NOW, THEREFORE, THE MT. DIABLO HEALTH CARE DISTRICT DOES
RESOLVE AS FOLLOWS:

Section 1. The Mt. Diablo Health Care District hereby confirms the action taken on July 9, 2013, at a noticed public meeting, declaring that the name of the District shall be changed from Mt. Diablo Health Care District to Concord/Pleasant Hill Health Care District.

Section 2. This resolution shall become effective immediately upon its passage and adoption.

//

//

1 **PASSED AND ADOPTED** by the Board of Directors of the Mt. Diablo Health Care District
2 on July 23, 2013 by the following vote:

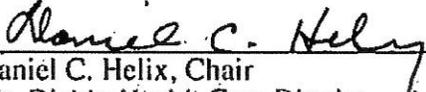
3 **AYES:** District Board Members - E. Birsan, T. Grayson, L. Hoffmeister, R. Leone, D. Helix

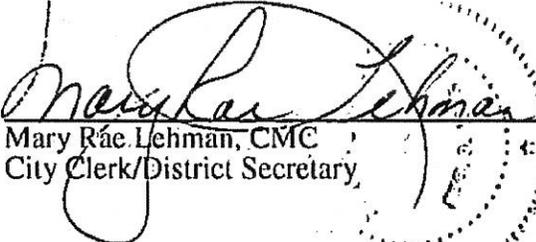
4 **NOES:** District Board Members - None

5 **ABSTAIN:** District Board Members - None

6 **ABSENT:** District Board members - None

7 **I HEREBY CERTIFY** that the foregoing Resolution No. 13-005 was duly and regularly
8 adopted at a regular meeting of the Mt. Diablo Health Care District of the City of Concord on
9 July 23, 2013.

11 
12 Daniel C. Helix, Chair
13 Mt. Diablo Health Care District

14 
15 Mary Rae Lehman, CMC
16 City Clerk/District Secretary

17 **APPROVED AS TO FORM:**

18 
19 Mark S. Coon
20 District Counsel

CALAFCO Daily Legislative Report as of Wednesday, October 02, 2013

October 9, 2013
 Agenda Item 14a

 1

[AB 453](#) **(Mullin D) Sustainable communities.**

Current Text: Amended: 7/3/2013 [pdf](#) [html](#)

Introduced: 2/19/2013

Last Amended: 7/3/2013

Status: 8/30/2013-Failed Deadline pursuant to Rule 61(a)(11). (Last location was APPR. SUSPENSE FILE on 8/12/2013)

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

The Strategic Growth Council is required to manage and award grants and loans to a council of governments, metropolitan planning organization, regional transportation planning agency, city, county, or joint powers authority for the purpose of developing, adopting, and implementing a regional plan or other planning instrument to support the planning and development of sustainable communities. This bill would make a local agency formation commission eligible for the award of financial assistance for those planning purposes.

Attachments:

[CALAFCO Support Letter_03_12_13](#)

Position: Watch

Subject: Sustainable Community Plans

CALAFCO Comments: This would allow LAFcos to apply directly for grants that support the preparation of sustainable community strategies and other planning efforts. CALAFCO has removed its support of the bill given the nature of the amendment and the potential impact to LAFcos.

[AB 678](#) **(Gordon D) Health care districts: community health needs assessment.**

Current Text: Amended: 4/15/2013 [pdf](#) [html](#)

Introduced: 2/21/2013

Last Amended: 4/15/2013

Status: 8/30/2013-Failed Deadline pursuant to Rule 61(a)(11). (Last location was APPR. SUSPENSE FILE on 8/13/2013)

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

Would require that the health care district conduct an assessment, every 5 years, of the community's health needs and provide opportunities for public input. Commencing January 1, 2019, the bill would require the annual reports to address the progress made in meeting the community's health needs in the context of the assessment. This bill contains other related provisions and other existing laws.

Attachments:

[CALAFCO Letter of support April 17, 2014](#)

Position: Support

Subject: LAFco Administration, Service Reviews/Spheres

CALAFCO Comments: This bill requires Health Care Districts that do not operate their own hospital facilities to create every 5 years, an assessment of the community health needs with public input. The bill requires LAFcos to include in a Municipal Service Review (MSR) the Health Care District's 5-year assessment.

[AB 743](#) **(Logue R) The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.**

Current Text: Chaptered: 8/26/2013 [pdf](#) [html](#)

Introduced: 2/21/2013

Last Amended: 6/11/2013

Status: 8/26/2013-Chaptered by Secretary of State - Chapter 138, Statutes of 2013.

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 authorizes a local agency formation commission to approve, after notice and hearing, a petition for a change of organization or reorganization of a city, if the petition was initiated on or after January 1, 2010, and before January 1, 2014, and waive protest proceedings entirely if certain requirements are met. This provision applies only to territory that does not exceed 150 acres. This bill would delete the January 1, 2014, date and make conforming changes. This bill contains other related provisions and other existing laws.

Attachments:

[CALAFCO Letter of Support May 23, 2013](#)

[CALAFCO Letter of support April 10, 2013](#)

Position: Support

Subject: Annexation Proceedings, CKH General Procedures

CALAFCO Comments: As amended, this bill removes the sunset date provision to waive protest proceedings for certain island annexations.

Unincorporated islands are more costly and inefficient for counties to administer as opposed to the local municipality. A sunset date was initially established on this ability to encourage the use of the provision and was extended to allow cities and LAFCOs additional time to implement island annexation programs. The unforeseen economic downturn over the past five years has significantly hampered the initial progress, and with the sunset ready to expire at the beginning of next year, cities and LAFCOs have yet to complete the work that the law intended them to do. Over the twelve year period since the law was established, hundreds of islands have been annexed, yet hundreds more remain.

Additionally, the bill was amended to reset the effective island creation date from January 1, 2000 to January 1, 2014 thus allowing smaller islands of less than 150 acres created after 2000 to be annexed under these provisions. Many of these current islands remained as remnants of larger substantially surrounded island areas that had irregular boundaries or were affected by the annexation of territory for newer development.

[AB 1427](#) (Committee on Local Government) Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000.

Current Text: Chaptered: 8/12/2013 [pdf](#) [html](#)

Introduced: 4/1/2013

Last Amended: 4/30/2013

Status: 8/12/2013-Chaptered by Secretary of State - Chapter 87, Statutes of 2013.

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (act), provides the sole and exclusive authority and procedure for the initiation, conduct, and completion of changes of organization and reorganization for cities and districts. This bill would specify that the definition excludes any independent special district having a legislative body consisting, in whole or in part, of ex officio members who are officers of a county or another local agency or who are appointees of those officers other than those who are appointed to fixed terms. This bill contains other related provisions and other existing laws.

Attachments:

[CALAFCO Letter of Support April 2013](#)

[CALAFCO Letter of support as amended May 2013](#)

Position: Sponsor

Subject: CKH General Procedures

CALAFCO Comments: Cortese-Knox-Hertzberg Omnibus bill.

SB 56 (Roth D) Local government finance: property tax revenue allocation: vehicle license fee adjustments.

Current Text: Amended: 6/11/2013 [pdf](#) [html](#)

Introduced: 1/7/2013

Last Amended: 6/11/2013

Status: 6/19/2013-From committee: Do pass and re-refer to Com. on APPR. (Ayes 7. Noes 0. Page 1449.) (June 19). Re-referred to Com. on APPR.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Beginning with the 2004-05 fiscal year and for each fiscal year thereafter, existing law requires that each city, county, and city and county receive additional property tax revenues in the form of a vehicle license fee adjustment amount, as defined, from a Vehicle License Fee Property Tax Compensation Fund that exists in each county treasury. Current law requires that these additional allocations be funded from ad valorem property tax revenues otherwise required to be allocated to educational entities. This bill would modify these reduction and transfer provisions, for the 2013-14 fiscal year and for each fiscal year thereafter, by providing for a vehicle license fee adjustment amount calculated on the basis of changes in assessed valuation. This bill contains other related provisions and other existing laws.

Attachments:

[CALAFCO Letter of support April 10, 2013](#)

Position: Support

Subject: Financial Viability of Agencies, Tax Allocation

CALAFCO Comments: This bill reinstates revenues through ERAF (backfilled by the state general Fund) for cities incorporating after 2005 and annexations of inhabited territories.

SB 594 (Hill D) Use of public resources.

Current Text: Enrollment: 9/23/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 9/4/2013

Status: 9/23/2013-Enrolled and presented to the Governor at 2 p.m.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would prohibit a nonprofit organization or an officer, employee, or agent of a nonprofit organization from using, or permitting another to use public resources received from a local agency for campaign activity, as defined, and not authorized by law. This bill would define, among other terms, "public resources" to mean any property or asset owned by a local agency and funds received by a nonprofit organization which have been generated from any activities related to conduit bond financing by those entities subject to specified conduit financing and transparency and accountability provisions, and "nonprofit organization" to mean an entity incorporated under the Nonprofit Corporation Law or a nonprofit organization that qualifies for exempt status under the federal Internal Revenue Code of 1986, except as specified.

Attachments:

[CALAFCO Removal of Opposition letter 09_05_13](#)

[CALAFCO Oppose letter 08_22_13](#)

Position: Watch

Subject: Other

CALAFCO Comments: As amended, SB 594 places new restrictions on nonprofit organizations that receive public funds and participate in certain campaign activities. While CALAFCO does not engage in advocacy of ballot measure positions or candidates, we felt the bill contained broad language that would be subject to wide interpretation by many including the Attorney General, which created the opportunity for expensive and unnecessary litigation for these nonprofit organizations. For this and a number of other reasons, CALAFCO originally took an Oppose position on the bill.

Amendments made on September 3, 2013 address a number of CALAFCO concerns including

the removal of the most harmful of actions identified in "election activities", and as such CALAFCO has removed their opposition of the bill and taken a more neutral position of watch.

SB 772 (Emmerson R) Drinking water.

Current Text: Amended: 9/6/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 9/6/2013

Status: 9/13/2013-Failed Deadline pursuant to Rule 61(a)(14). (Last location was G. & F. on 9/9/2013)

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would exempt the Elsinore Valley Municipal Water District and the Eastern Municipal Water District from liability for injuries or damages arising out of the delivery of water to County Water Company of Riverside customers, as specified.

Attachments:

[CALAFCO Letter Removing Opposition September 9, 2013](#)

[CALAFCO Letter of Opposition April 10, 2013](#)

Position: Watch

Subject: Water

CALAFCO Comments: As amended, this bill would exempt the Elsinore Valley Municipal Water District and the Eastern Municipal Water District from liability for injuries or damages arising out of the delivery of water to County Water Company of Riverside customers, as specified. As amended this bill no longer references Local Agency Formation Commissions (LAFCo) to take on the responsibility of monitoring private water companies. As a result of removing any and all references to LAFCo, CALAFCO has removed its opposition to the bill and now has a Watch position.

AB 21 (Alejo D) Safe Drinking Water Small Community Emergency Grant Fund.

Current Text: Enrollment: 9/19/2013 [pdf](#) [html](#)

Introduced: 12/3/2012

Last Amended: 9/3/2013

Status: 9/19/2013-Enrolled and presented to the Governor at 3 p.m.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would authorize the Department of Public Health to assess a specified annual charge in lieu of interest on loans for water projects made pursuant to the Safe Drinking Water State Revolving Fund, and deposit that money into the Safe Drinking Water Small Community Emergency Grant Fund, which the bill would create in the State Treasury. The bill would limit the grant fund to a maximum of \$50,000,000. The bill would authorize the department to expend the money for grants for specified water projects that serve disadvantaged and severely disadvantaged communities, thereby making an appropriation.

Position: Watch

Subject: Disadvantaged Communities

AB 115 (Perea D) Safe Drinking Water State Revolving Fund.

Current Text: Enrollment: 9/25/2013 [pdf](#) [html](#)

Introduced: 1/14/2013

Last Amended: 9/6/2013

Status: 9/25/2013-Enrolled and presented to the Governor at 4:30 p.m.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would authorize a legal entity, as defined, to apply for grant funding on behalf of one or more public water systems serving disadvantaged or severely disadvantaged communities if specified requirements are met, including having a signed agreement with each public water system for which it is applying for funding. By authorizing the use of a continuously appropriated fund for new purposes, this bill would make an appropriation. This bill contains other related provisions and other existing laws.

Position: Watch
Subject: Water

AB 543 (Campos D) California Environmental Quality Act: translation.

Current Text: Amended: 5/24/2013 [pdf](#) [html](#)

Introduced: 2/20/2013

Last Amended: 5/24/2013

Status: 7/12/2013-Failed Deadline pursuant to Rule 61(a)(10)(SEN). (Last location was E.Q. on 6/13/2013)

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would require a lead agency to translate, as specified, certain notices required by the California Environmental Quality Act and a summary of any negative declaration, mitigated negative declaration, or environmental impact report when a group of non-English-speaking people, as defined, comprises at least 25% of the population within the lead agency's jurisdiction and the project is proposed to be located at or near an area where the group of non-English-speaking people comprises at least 25% of the residents of that area. By requiring a lead agency to translate these notices and documents, this bill would impose a state-mandated local program. This bill contains other related provisions and other existing laws.

Position: Watch
Subject: CEQA

CALAFCO Comments: As amended, requires a lead agency to translate certain notices, summary of a negative declaration, mitigated negative declaration, or environmental impact report when the impacted community has 25% or more non-English speaking people affected by the project. The requirement is to translate these notices and summaries in the native language of those impacted. This is an unfunded mandate. While LAFCo is not typically the lead agency, there may be an occasion when they are, and this could have significant resource implications.

AB 1235 (Gordon D) Local agencies: financial management training.

Current Text: Enrollment: 9/26/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 9/6/2013

Status: 9/26/2013-Enrolled and presented to the Governor at 4:30 p.m.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Would require a local agency official, in local agency service as of January 1, 2014, or thereafter, except for an official whose term of office ends before January 1, 2015, to receive training in financial management if the local agency provides any type of compensation, salary, or stipend to, or reimburses the expenses of, a member of a legislative body. The bill would require the Treasurer's office and the Controller's office, in consultation with other state agencies, associations, and outside experts, to work together to develop standardized criteria that sufficiently meet specified requirements. This bill contains other related provisions and other existing laws.

Position: Watch
Subject: LAFCo Administration

CALAFCO Comments: Requires that if a local agency provides any type of compensation, salary, or stipend to, or reimburses the expenses of, a member of the legislative body, the member shall receive one-4 hour state mandated Financial Management training per term of

office. Effective January 1, 2014 for those in office as of that date (whose term of office extends beyond January 1, 2015). Those elected to more than one legislative body may take the training one time and have it apply to all legislative bodies on which they serve. This would apply to a LAFCo Commissioner who receives a stipend or is reimbursed for expenses in the performance of their Commissioner duties.

AB 1248 (Cooley D) Controller: internal control guidelines applicable to local agencies.

Current Text: Chaptered: 8/28/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 5/24/2013

Status: 8/28/2013-Chaptered by Secretary of State - Chapter 190, Statutes of 2013.

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

Would require the Controller, on or before January 1, 2015, to develop internal control guidelines applicable to a local agency, as defined, to prevent and detect financial errors and fraud, based on specified standards and with input from any local agency and organizations representing the interests of local agencies. This bill would require the Controller to, by the same date, post the completed internal control guidelines on the Controller's Internet Web site and update them, as he or she deems necessary, as specified.

Position: None at this time

Subject: LAFCo Administration

SB 181 (Committee on Governance and Finance) Validations.

Current Text: Chaptered: 7/3/2013 [pdf](#) [html](#)

Introduced: 2/6/2013

Last Amended: 5/28/2013

Status: 7/3/2013-Chaptered by Secretary of State - Chapter 57, Statutes of 2013.

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

This bill would enact the First Validating Act of 2013, which would validate the organization, boundaries, acts, proceedings, and bonds of the state and counties, cities, and specified districts, agencies, and entities. This bill contains other related provisions.

Attachments:

[CALAFCO Letter of Support March 7, 2013](#)

[CALAFCO Letter of Support May 23, 2013](#)

Position: Support

CALAFCO Comments: One of three annual acts which validate the boundaries of all local agencies.

AB 240 (Rendon D) Mutual water companies.

Current Text: Enrollment: 9/25/2013 [pdf](#) [html](#)

Introduced: 2/5/2013

Last Amended: 8/13/2013

Status: 9/25/2013-Enrolled and presented to the Governor at 4:30 p.m.

2Year	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf.	Enrolled	Vetoed	Chaptered
Dead	1st House				2nd House				Conc.			

Summary:

Current law requires each board member of a mutual water company that operates a public water system to complete a training course regarding the duties of board members of mutual water companies, as specified. This bill would require a board member to repeat this training course every 6 years. This bill contains other related provisions and other existing laws.

Position: Watch

Subject: Other

CALAFCO Comments: Enacts the Mutual Water Company Open Meeting Act and requires mutual to adopt budgets in open meetings and take public comment. Also requires mutuals to provide certain records to the public upon request.

AB 642 (Rendon D) Publication: newspaper of general circulation: Internet Web site.

Current Text: Introduced: 2/20/2013 [pdf](#) [html](#)

Introduced: 2/20/2013

Status: 5/10/2013-Failed Deadline pursuant to Rule 61(a)(3). (Last location was JUD. on 3/11/2013)

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Current law requires that various types of notices are provided in a newspaper of general circulation. Current law requires a newspaper of general circulation to meet certain criteria, including, among others, that it be published and have a substantial distribution to paid subscribers in the city, district, or judicial district in which it is seeking adjudication. This bill would provide that a newspaper that is available on an Internet Web site may also qualify as a newspaper of general circulation, provided that newspaper meets certain criteria.

Position: Watch

Subject: LAFCo Administration

CALAFCO Comments: Allows for posting of agendas and meeting material on newspaper websites.

AB 792 (Mullin D) Utility user tax: exemption: distributed generation systems.

Current Text: Enrollment: 9/26/2013 [pdf](#) [html](#)

Introduced: 2/21/2013

Last Amended: 8/29/2013

Status: 9/26/2013-Enrolled and presented to the Governor at 4:30 p.m.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Current law provides that the board of supervisors of any county may levy a utility user tax on the consumption of, among other things, gas and electricity in the unincorporated area of the county. This bill would, until January 1, 2020, exempt from any utility user tax imposed by a local jurisdiction, as defined, the consumption of electricity generated by a clean energy resource, as defined, for the use of a single customer or the customer's tenants.

Position: None at this time

Subject: Public Records Act

CALAFCO Comments: Relates to public agencies who post their meeting information on their website pursuant to the Ralph M. Brown Act. In the instances where they are unable to post the agenda on the website in the prescribed timeframe due to technology difficulties, the agency is required to post the meeting agenda and information on the website as soon as the technological difficulties are resolved.

SB 184 (Committee on Governance and Finance) Local government: omnibus bill.

Current Text: Chaptered: 9/6/2013 [pdf](#) [html](#)

Introduced: 2/6/2013

Last Amended: 8/8/2013

Status: 9/6/2013-Chaptered by Secretary of State - Chapter 210, Statutes of 2013.

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptered
	1st House				2nd House							

Summary:

Current law requires any person who intends to offer subdivided lands within this state for sale or lease to file with the Department of Real Estate an application for a public report consisting of a notice of intention and a completed questionnaire, as specified. This bill would specify that a lot, parcel, or unit satisfies the requirement that it be improved with a completed residential structure if it is improved with a completed residential structure at the time it is conveyed by

the subdivider. This bill contains other related provisions and other existing laws.

Attachments:

[CALAFCO Letter of Support March 7, 2013](#)

[CALAFCO Letter of Support May 23, 2013](#)

Position: Support

[SB 633](#) ([Pavley D](#)) CEQA.

Current Text: Amended: 8/6/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 8/6/2013

Status: 8/30/2013-Failed Deadline pursuant to Rule 61(a)(11). (Last location was APPR. on 8/6/2013)

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptored
	1st House				2nd House							

Summary:

Would, for purposes of the new information exception to the prohibition on requiring a subsequent or supplemental EIR, specify that the exception applies if new information that becomes available was not known and could not have been known by the lead agency or any responsible agency at the time the EIR was certified as complete. The bill would authorize the office, by July 1, 2015, to draft and transmit to the secretary revisions to the guidelines to include as a categorical exemption projects involving minor temporary uses of land and public gatherings that have been determined not to have a significant effect on the environment. This bill contains other related provisions and other existing laws.

Position: Watch

Subject: CEQA

[SB 731](#) ([Steinberg D](#)) Environment: California Environmental Quality Act.

Current Text: Amended: 9/9/2013 [pdf](#) [html](#)

Introduced: 2/22/2013

Last Amended: 9/9/2013

Status: 9/13/2013-Failed Deadline pursuant to Rule 61(a)(14). (Last location was L. GOV. on 9/11/2013)

2Year Dead	Desk	Policy	Fiscal	Floor	Desk	Policy	Fiscal	Floor	Conf. Conc.	Enrolled	Vetoed	Chaptored
	1st House				2nd House							

Summary:

Would provide that aesthetic and parking impacts of a residential, mixed-use residential, or employment center project, as defined, on an infill site, as defined, within a transit priority area, as defined, shall not be considered significant impacts on the environment. The bill would require the Office of Planning and Research to prepare and submit to the Secretary of the Natural Resources Agency, and the secretary to certify and adopt, revisions to the guidelines for the implementation of CEQA establishing thresholds of significance for noise and transportation impacts of projects within transit priority areas. This bill contains other related provisions and other existing laws.

Position: Watch

Subject: CEQA

Total Measures: 19

Total Tracking Forms: 19

10/2/2013 12:13:01 PM

**CONTRA COSTA LOCAL AGENCY FORMATION COMMISSION
PENDING PROPOSALS – OCTOBER 9, 2013**

October 9, 2013
Agenda Item 14b

LAFCO APPLICATION	RECEIVED	STATUS
Northeast Antioch Reorganization: proposed annexations to City of Antioch and Delta Diablo Sanitation District (DDSD) of 481+ acres located north of Wilbur Ave; detachments from County Service Areas (CSAs) L-100 and P-6	8/17/07	Incomplete; awaiting info from applicant
West County Wastewater District Annexation Nos. 310 and 312: proposed annexation of 3.33+ acres located at 39 Kirkpatrick Drive and 5527 Sobrante Avenue in El Sobrante	11/7/08	Incomplete; awaiting info from District
UCB Russell Research Station (RRS): proposed SOI amendment to East Bay Municipal Utility District (EBMUD) of 313+ acres located on Happy Valley Road, southeast of Bear Creek Rd, and north of the Lafayette city limits (with concurrent annexation application)	11/25/08	Incomplete; awaiting info from applicant
UCB RRS: proposed annexation of 313+ acres to EBMUD	11/25/08	Incomplete
Annexation 168C.1 to Central Contra Costa Sanitary District (CCCSD): proposed annexation of 104+ acres in the Alhambra Valley, all of which are located outside the Urban Limit Line	4/13/09	Incomplete; awaiting info from applicant
Laurel Place/Pleasant View Annexation to City of Concord: proposed annexation of 5.86+ acres located on Laurel Dr and Pleasant View Ln	5/8/09	Pending property tax exchange agreement
Highlands Ranch Phase II SOI Amendment: proposed SOI amendments to the cities of Antioch (reduction) and Pittsburg (expansion) of 194+ acres located east of Pittsburg city limits, within Antioch Somersville Road Corridor Planning Area	10/23/09	Incomplete; awaiting info from applicant
Discovery Bay Community Services District (DBCSD) SOI Amendment (Newport Pointe): proposed SOI expansion of 20+ acres bounded by Bixler Road, Newport Drive and Newport Cove (with corresponding annexation application)	7/28/10	Incomplete; awaiting info from applicant
DBCSD Annexation (Newport Pointe): proposed annexation of 20+ acres to supply water/sewer services to a 67-unit single family residential development	7/28/10	Incomplete; awaiting info from applicant
Northeast Antioch Reorganization Area 2B: Annexations to City of Antioch and DDSD; detachments from CSAs L-100 and P-6	11/30/12	Incomplete; awaiting info from applicant
Rodeo Marina Annexation to RSD – proposed annexation of 28+ acres located along the northwestern edge of the Rodeo community	2/20/13	Pending
Bayo Vista Housing Authority Annexation to RSD – proposed annexation of 33+ acres located south of San Pablo Avenue at the northeastern edge of the District's boundary	2/20/13	Pending
City of Martinez Out of Agency Service Request - – request to extend water services to a 0.82+ acre parcel located at 172 Gordon Way in Alhambra Valley	5/31/13	Pending
Annexation 184 to CCCSD: proposed annexation of 28.08+ acres in five separate areas in Alamo and Danville	7/1/13	Under review
Northeast Antioch Reorganization Area 2A: Annexations to City of Antioch and DDSD; detachments from CSAs L-100 and P-6	7/30/13	Under review

October 9, 2013
Agenda Item 14c

Thursday, August 15, 2013
ContraCostaTimes.com

Barnidge: ConFire needs to tailor staffing to when and where it's needed

By Tom Barnidge Contra Costa Times Columnist Contra Costa Times
Posted:

There were enough charts, graphs and statistics on display to conjure up nightmares of math classes past, but when consultant Jay Fitch wrapped up his progress report on a study of the Contra Costa Fire District for county supervisors Tuesday morning, there was no mistaking the direction in which his findings were headed.

Full-service, 24/7 fire-station operations throughout the district should be a thing of the past. Variable staffing to meet time and location needs is a more cost-effective use of manpower. Quick-service vehicles, smaller emergency units and faster call processing could shorten response time.

The supervisors, who double as the ConFire board, commissioned Fitch & Associates six months ago to undertake this study in search of a less costly operating model. Financial pressures, propelled by the twin demons of declining property taxes and increasing employee retirement benefits, have put such a stranglehold on the district that five stations have been closed in the past eight months.

ConFire is hardly alone, said Fitch, who has consulted on such problems for 30 years. "Many, many communities around America are having to look at what they're spending, what they can afford and how they can optimize public safety service."

Fitch, a one-time volunteer firefighter who formerly managed emergency medical services for St. Louis, said fire districts in Los Angeles, Oregon and Florida are already employing nontraditional operating models that reduce staffing needs.

One chart he shared, reflecting Contra Costa data gathered in the 2011-12 fiscal year, showed the vast majority of fire calls occur between 7 a.m. and 9 p.m.; the preponderance of medical emergencies between 7 a.m. and 11 p.m. In another graphic laid over the map of the county, he pinpointed where fire and emergency calls are most and least likely to come from, identified as high-, medium- and low-density incident zones.

No Ph.D.s were required to grasp his conclusion: If you can reasonably predict where and when resources will be needed, tailor staffing to those needs.

"The demand for service is not uniform," he said, "and there are different times of the day when demand differs. The concept is matching supply to demand."

One chart demonstrated how response times increase as the number of fire stations decreases. But those numbers can be mitigated, he said, by strategically locating stations. He seemed to anticipate the next question when he cautioned residents not to overreact to station closures.

"The public needs to understand that the service they receive is not station-dependent," he said. "The myth we sometimes hear is, 'My station closed -- I don't have fire protection.' The reality is fire resources and assets flow throughout the system and the district."

The public will have ample opportunity to express its sentiments at three town hall meetings where Fitch will appear next week, all beginning at 6:30 p.m. -- at the Pittsburg library on Monday; in the Lafayette Veterans Memorial Building on Tuesday; and at the Clayton library on Wednesday.

Public feedback is among the elements he will incorporate in his final report. That will likely come five or six months from now, with specific recommended actions. No one will be watching more closely than district firefighters, who understand the simplest math of all.

Reduced costs = fewer firefighters.

Contact Tom Barnidge at tbarnidge@bayareanewsgroup.com.

Barnidge: ConFire's two-person medical response team is step in the right direction

By Tom Barnidge Contra Costa Times Columnist Contra Costa Times
Posted:

Monday, September 9, 2013
ContraCostaTimes.com

Contra Costa firefighters' support last week for the addition of a new two-person medical response team to Walnut Creek Station 1 might be more than just a boon for public safety. Maybe it finally signals their awareness of a need for change in the financially strapped district. Up until now, they've insisted on three-person companies.

The purpose of the 90-day pilot program, according to Fire Marshal Lewis Broschard, is to reduce workloads for the remaining engine teams in Walnut Creek and Lafayette, both of which lost stations to budget cuts. It also would test the effectiveness of a new approach and maybe even improve response times.

The new squad, including one paramedic, will respond to lower-priority, non-life-threatening calls in a more maneuverable pickup-style truck, outfitted with full medical apparatus and minimal firefighting equipment.

Firefighters have long argued against this approach because they'd need to return to the firehouse to get the engine if a fire broke out while they were on a medical call. Under this plan, the three-person engine team remains at the station except for high-priority emergencies. If there's a fire and extra help is needed, the medical squad can switch to firefighting duties after completing its call.

"The reason we supported this is our resources are depleted," said Vince Wells, president of firefighters union Local 1230.

The rationale matters less than the willingness to budge. In a profession in which tradition and protocol die hard, any hint of openness to new ideas indicates an awareness of the financial realities to be confronted.

"The firefighters' willingness to support this pilot program suggests they're willing to look at alternatives and support different concepts," Broschard said. "We think there's a niche within the fire and EMS response system for a vehicle crew like this.

"As we look at rebuilding the fire district, we're hopeful this kind of resource will play a role in addressing not only the community's concerns but the fiscal constraints we're facing."

Fiscal constraints have been the secret passwords to enter every recent ConFire meeting. Declining property taxes slashed the district's revenue. Growing retirement benefits increased its expenses. A parcel tax measure not only failed at the ballot box but aggravated (A) residents, who resented more taxes, and (B) firefighters, who were miffed at rejection.

One side felt overburdened, the other unappreciated.

In fairness, firefighters can't be blamed for the staggering pension mess that now drains the district's reserves. Fault lies with the shortsighted county supervisors of 11 years ago who rashly approved unsustainable retirement benefits. Nor can residents be blamed for balking at increased taxes at a time when the economy took a nose-dive, their property values plummeted and many of them found themselves out of work.

Besides, blame isn't the issue. A workable solution is.

That's why supervisors recently commissioned consultant Fitch & Associates to study the district and propose modifications. It's why the public has been invited to provide feedback at town hall meetings. It's one of the reasons why Chief Daryl Louder lobbied two months ago for the new two-person medical squads.

The status quo isn't working. Alternatives are required. It's promising to see that the firefighters' union budged enough to at least give this one a try.

Contact Tom Barnidge at tbarnidge@bayareanewsgroup.com.

Antioch deal keeps century-old water rights intact

Updated: 09/11/2013 02:02:49 PM PDT

Tuesday, September 10, 2013
ContraCostaTimes.com

ANTIOCH -- The ability to draw water from the Delta without state permits has been a liquid asset for this city for nearly a century.

Antioch leaders made sure Tuesday night to keep it that way.

The City Council agreed to an extension of its 1968 agreement with the state's Department of Water Resources allowing Antioch to draw water from the San Joaquin River 208 days a year for the next 15 years.

"This preserves and projects Antioch's rights as far as our water," Councilman Tony Tiscareno said. "We're hoping that we're able to preserve this for a lifetime, but this is a start."

Antioch has rights dating back to before 1914 to pump without the need for a state permit.

The amended terms come after five years of negotiations, and call for the state to pay one-third of Antioch's costs to purchase substitute water when its normal supply is not usable because of increased salinity.

The once-fresh water has become saltier over time as state and federal agencies moved water from the region to the San Joaquin Valley and Southern California.

Antioch is guaranteed water quality at or below 250 milligrams of salt per liter.

The amendment also sets when salinity readings are taken to two hours after daily high tide. It also expands the measured volume of substitute water to include Antioch's expanded boundaries and sphere of influence areas.

Those elements are "more favorable to (Antioch) financially," Councilman Gary Agopian said.

Additionally, the new agreement would wipe out all prior claims by both sides.

Antioch's approval is independent of Gov. Jerry Brown's plan to build a pair of tunnels to move water from the Delta to Southern California, meaning the city is not obligated to support the Bay Delta Conservation Plan, said Ron Bernal, the city's public works director.

"We should have the right to speak out, and we will," Councilman Gary Agopian said.

The Department of Water Resources hasn't finalized the agreement yet.

For updates, check back to ContraCostaTimes.com.

Contact Paul Bugarino at 925-779-7164. Follow him at [Twitter.com/paulbugarino](https://twitter.com/paulbugarino).

Barnidge: A firefighting veteran lays out his plan for how ConFire should change

By Tom Barnidge Contra Costa Times Columnist Contra Costa Times
Posted:

Thursday, September 12, 2013
ContraCostaTimes.com

When Bill Prather talks about fire protection, he speaks with a perspective gained over more than 50 years.

He was a volunteer firefighter in Pinole while in high school in 1959. He advanced to captain in 11 years with the Richmond Fire Department before an injury cut short his career. He's been a director for the Rodeo-Hercules fire district since 1994.

So when he called the other day to weigh in on the financial dilemma threatening the Contra Costa Fire District, his voice resonated louder than most.

Many factors have contributed to expenses outpacing revenues, he said, beginning with ill-advised increases to firefighter retirement benefits in 2002, but institutional resistance to change shares part of the blame.

Some stations are overstaffed for the preponderance of their calls. The \$700,000 pumper rigs regularly used are ill-suited for most missions. Staffing shortages filled with overtime shifts should fall to trained reserves. Prather began raising these issues long ago, after recognizing that medical and service calls dramatically outnumbered fires.

"You could see what the future was bringing," he said. "In 2000, I tried to push for smaller rigs that would take care of 98 percent of our calls. They'd be two-person units -- you don't need three on medical calls.

"If you came into our county and looked at it as a blank slate, you wouldn't choose the 2,000-gallon-a-minute pumper we're using as the vehicle of choice. It would be an attack-line fire vehicle with a small tank, medical and rescue equipment."

Instead of shutting down five stations to save money, as ConFire has done in the last year, Prather said it would have been wiser to study historic patterns and assign two-man teams to stations that handled mostly medical calls and full engine companies to strategic locations.

His most dramatic departure from the status quo is a proposed "Firefighter Temp Agency," to be built from an internship program. He said overtime expenses are a budget buster -- he put ConFire's at \$12 million last year -- because there are no reserves to fill unexpected manpower needs. Why not recruit young hopefuls and train them for those roles?

"You get kids out of high school, kids from a top-notch community college program and give them an 18-month internship with a stipend while they're testing. If you need an extra shift filled, you send someone who's been qualified in all areas. They get experience, and they give us manpower."

The idea is apt to meet resistance from the firefighters' union because it tramples on its terrain. But there's no better time to push for change than when financial solvency is at risk. On its current trajectory, ConFire will be bankrupt by 2016, according to County Administrator David Twa.

"It takes the right circumstance to make a plan like this kick in," Prather said. "You can't do it when there's lots of money. That's when people give away too much."

Prather has more to say. He thinks all firefighters should be paramedics ("The difference between a paramedic and an EMT is life and death"). He wants them highly trained and well paid ("If you have fewer people, you need better people, and their salary should reflect what they bring to the community").

The man has no hesitancy about sharing his opinions.

"The public isn't stupid," he said. "They see there's got to be a better way of doing things. We'd better sit down and find a solution."

Contact Tom Barnidge at tbarnidge@bayarenewsgroup.com.

Moraga-Orinda Fire District budget woes continue

By Jennifer Modenessi Contra Costa Times Contra Costa Times

Posted:

Friday, September 13, 2013

ContraCostaTimes.com

MORAGA -- Despite a boost in property tax revenue and an influx of federal grant money to pay for hiring four additional firefighter/paramedics in order to reduce overtime costs, the Moraga-Orinda Fire District is expecting to end the next fiscal year \$1.25 million in the red.

Interim fire Chief Stephen Healy will ask directors next week to approve the final 2013-14 general fund budget that shows the district dipping into general fund reserves for the third consecutive year in order to avoid service cuts. The capital projects budget is also facing a \$574,376 shortfall.

"Over the past three years, the district has been negatively affected by the economic downturn," Healy wrote last week in a letter to MOFD's board of directors. "Although the district has exercised financial prudence and focused on cost-cutting measures, the district continues to deficit spend, negatively affecting ... long-term financial stability."

Staffers are estimating total general fund revenues of nearly \$19.3 million in 2013-14, and expenses of \$20.5 million, according to the budget.

The revenues include an additional \$325,586 in property tax income stemming from an increase in assessed property values calculated by the Contra Costa County Assessor's Office.

The general fund also includes more than \$443,000 in federal grant money, most of it from a Federal Emergency Management Agency grant awarded earlier this year that district administrators say will allow for the hiring of four firefighter/paramedics.

In his letter to the board, Healy said the hirings have decreased projected overtime expenditures. Those costs increased last year, said Administrative Services Director Gloriann Sasser, primarily due to the December 2012 Highway 24 accident in which three firefighters were hit by a car, resulting in overtime worked by other firefighters. Still, the district has budgeted \$1.5 million in overtime during the 2013-14 fiscal year.

Other expenses continue to rise. Permanent salaries are expected to grow to \$8.19 million, or 9.26 percent more than the previous year, according to the budget. Sasser says each new firefighter/paramedic will cost the district about \$141,000. Still, the increase comes despite a reduced administrative staff and continued contract negotiations that have frozen firefighter health care benefits and cost-of-living salary increases.

Rising retirement costs are also continuing to hammer the district. Staffers project an 18.43 percent increase in employer retirement contribution costs next year for existing MOFD employees because of lowered investment assumptions by the Contra Costa County Employees' Retirement Association, which manages the district's retirement benefits. The district also recently saw unfunded employee pension debt to the retirement association grow an additional \$21.8 million.

The budget trouble also means MOFD is once again not planning to fund retiree health care debt, estimated at \$11.7 million; the district pays only its share of the current year's retiree medical insurance costs. Staffers have, however, budgeted \$2.6 million toward paying pension bond debt.

Should directors elect to use reserves for the general fund shortfall, the district will end next year

with a total general fund balance of \$886,805.

The meeting starts at 7 p.m. Wednesday in the Mosaic Room at the Hacienda de las Flores, 2100 Donald Drive.

Moraga-Orinda fire officials adopt deficit budget, search for long-term solutions

By Jennifer Modenessi Contra Costa Times San Jose Mercury News

Posted:

Thursday, September 19, 2013

[ContraCostaTimes.com](http://www.contracostatimes.com)

MORAGA -- Moraga-Orinda Fire District officials have adopted budgets that have the district ending the fiscal year more than \$1.8 million in the red and are reaching out to the public for feedback.

The district's five-member board of directors voted Wednesday to approve the 2013-14 general fund and capital improvement budgets. The move means that the district will finish the fiscal year with \$900,000 in general fund reserves -- or less than one month's operating expenses.

Directors also said they will address the district's deeper financial problems, including growing pension debt.

"I think that it's pretty clear that we adopt this budget, and then we are going to have to almost immediately go into a study of what it is that we are going to do to reduce the structural deficit," said Director Fred Weil. "There are a number of possible choices, none of which we have vetted yet in public."

Board President John Wyro said the current path "is not sustainable."

"We need to do something different to move the district forward," he said.

To that end, the board also decided to hold a public budget workshop to let residents share their ideas and thoughts on the district's finances. That meeting is scheduled for Oct. 2.

On Wednesday, directors also earmarked \$240,000 for repairs at two Orinda fire stations and froze a battalion chief position, saving the district about \$250,000.

Interim Chief Stephen Healy said administrators have also analyzed the district's long-range financial plan, a document unveiled last year that showed how the district planned to address its pension and health care debt, which was then more than \$60 million.

"What we found when we went from row to row looking at the different expenditures was that really the only two things that made a difference structurally were the staffing model and the cost associated with that and the personnel costs for the district," Healy said.

Directors didn't ask for further details.

The district continues to negotiate contracts with firefighters, whose salaries and health care benefits have remained frozen since 2010. Firefighters have not received raises since 2008, Healy said.

Administrators have suggested alternate delivery models, such as additional cross-staffing of ambulances, to address increasing costs and have remained adamant about maintaining service levels.

Still, the district is projecting personnel costs will grow about 9.26 percent more than the previous

year, which staff attributes to promotions and the hiring of four new firefighter/paramedics made possible by a two-year federal grant.

Directors said Wednesday that the hires had decreased overtime costs to \$1.5 million this year but acknowledged those costs could increase in two years when the grant money runs out.

TEMESCAL VALLEY: Commission staff don't support Corona's annexation bid

1 of 3



[BY JEFF HORSEMAN](#)

STAFF WRITER

September 20, 2013; 05:46 PM

Related

- **WEBLINK** [PDF: LAFCO report on Temescal Valley annexation](#)
- **WEBLINK** [PE.com: CORONA: Lines drawn on Temescal Valley annexation](#)
- **WEBLINK** [PE.com: TEMESCAL VALLEY: County supervisors oppose Corona's annexation plan](#)
- **WEBLINK** [Residents for Temescal Valley \(opposes annexation\)](#)
- **WEBLINK** [City of Corona presentation on annexation](#)

Corona's plan to annex part of Temescal Valley should be postponed to allow city and county officials time to work out fire-protection concerns, according to a government analysis.

In a report to the Riverside Local Agency Formation Commission, staff members said they cannot recommend the annexation unless fire concerns are resolved. The seven-member commission, which oversees annexations, is not bound by the staff recommendation.

The staff report recommends that the commission, which consists of county supervisors, elected leaders from various cities and a private citizen, postpone the matter until Dec. 19 so the city and county can work out an agreement on fire coverage.

Right now, the northern third of the annexation area is served by a Corona fire station through a county contract while a county fire station is responsible for the other two-thirds.

The city sought to preserve this arrangement through another county contract, but Corona and the county haven't been able to agree to terms, the report read. As an alternative, Corona wants to build a new fire station in the central part of the annexation area.

"This is a much less efficient configuration as it involves construction and staffing of an additional station and will likely require the County to close or relocate its current station, which could negatively impact service to other unincorporated areas," the report read.

Related: [LAFCO Report on Temescal Valley Annexation](#)

Corona's City Council in February moved ahead with a plan to add roughly 15.4 square miles of Temescal Valley to the city. More than 15,000 people live in the area. City officials say annexation will give it greater control over growth along Corona's southern boundary.

Annexation is opposed by a vocal group of Temescal Valley residents who say they prefer the county's public services. They fear they'll have to pay more for the same or an inferior level of services as part of Corona.

The commission will hold a public hearing on the annexation plan at 4 p.m. Thursday, Sept. 26, at the County Administrative Center, 4080 Lemon St. in Riverside.

The 21-page LAFCO staff report found that other than a business license tax, Temescal Valley residents would not be subject to new city taxes. The level of development also wouldn't change and city zoning for the area would be similar to the county's, the report read.

Police presence in the area would be greatly enhanced by annexation and street sweeping would be more extensive, according to the report. Landowners also would not have to pay California's \$150 fire assessment fee, the report found.

However, residents would have to pay an emergency medical response fee the county doesn't charge, business owners would face a license fee increase and the city doesn't offer senior discounts for trash collection, the report read.

Annexation also would mean a \$1.2 million annual hit to county coffers, with the loss increasing as time goes on, the report found. The county Board of Supervisors voted to oppose annexation.

Corona Councilman Eugene Montanez, a LAFCO commissioner, said the city's plan offers the same amount of fire coverage as what currently exists.

Perhaps that wasn't clear enough in the city's application, he said. "Our goal is not to diminish service for anybody," Montanez said.

Anti-annexation leader Jannlee Watson questioned the need for a continuance to Dec. 19. The city and the county have had months to work out an agreement on fire service, she said, adding the December meeting comes shortly before Christmas and is scheduled to take place at Eastern Municipal Water District headquarters in Perris.

Assemblywoman Melissa Melendez, R-Lake Elsinore, whose district includes Temescal Valley, opposes annexation. LAFCO received about 4,000 letters on the issue with almost all against annexation, the report read.

Montanez said the city held five to seven public hearings in the valley about annexation with no more than 50 people showing up at most of them. He said he's talked to valley residents who support annexation but aren't as vocal as opponents.

The councilman said he hopes LAFCO at least allows residents to vote on annexation. If LAFCO rejects the proposal, the annexation would fail.

If LAFCO approves it, residents would have 21 days to file protest letters and they could force an election with signed letters from at least 25 percent of registered voters. Residents could kill the annexation if a majority of registered voters signed letters.

Follow Jeff Horseman on Twitter: [@JeffHorseman](https://twitter.com/JeffHorseman)

ANNEXATION HEARING

The Riverside Local Agency Formation Commission will hold a public hearing on the city of Corona's proposal to annex about 15 square miles of Temescal Valley.

When: 4 p.m. Thursday, Sept. 26

Where: Board of Supervisors chambers, 1st floor, County Administrative Center, 4080 Lemon St. in Riverside.

Fire study misses key context for judging proposed changes

Sunday, September 22, 2013
Contra Costa Times

By Vince Wells

There is a perception by some that the Contra Costa Fire District is operating under an outdated service model. The Con Fire board of directors and even the consultant they hired acknowledge that our fire calls have not changed much over the years.

Yes, we are responding to more medical emergencies than we are fires. But our core mission is unchanged and the number of fire responses each year is not declining.

This is why firefighters have many concerns about the operational plan and potential deployment strategies to be proposed in the upcoming Fitch Associates study. A preliminary plan was unveiled last month.

Fitch is using incomplete data to support a faulty premise: that emergency calls follow a predictable pattern and the impact to services can be minimized by capturing inefficiencies in the system.

The "location" and "time of day" graphics mapping our calls in the Fitch presentations are incomplete. Obviously, every call is not the same. The study does not reflect the complexity of the calls, including how many were dispatched, the duration of the call, how many people needed aid, how many concurrent calls came in and which calls were for automatic aid.

For instance, the recent Morgan Fire on Mount Diablo, which included more than 1,000 firefighters from multiple jurisdictions and took six days to contain, would show up as one dot on the map at 1:50 p.m. on a Sunday. Data is useless if it does not offer context.

National standards recommend that 15 firefighters and one supervisor be able to arrive on scene within eight minutes to a standard residential fire. With our current staffing, this requires five fire stations to be emptied because we have three firefighters assigned to each station. This is known as a first alarm. Each additional alarm requires the same resources. A two-alarm structure fire in the middle of the night will have a significant impact on the number of resources that would be available for any additional emergencies.

Additional closed stations, as proposed in the Fitch presentations, have the potential to increase response times, and the increased risks are measurable. The projected two-minute delayed response time after closing more fire stations seems reasonable. However, the measurement for delay in response time is flawed. This two-minute delay assumes all of our engines/trucks are sitting somewhere strategic at the same time. That is unlikely. When an engine/truck responds to an incident, it leaves significant geographical gaps in coverage and results in a longer than two-minute delay in response time.

A final study should also look at "norms" around the Bay Area and around the country. The study should compare our personnel, resources, costs and performance against other fire departments and districts that serve a large suburban area that has similar dynamics, including an unpredictable wildfire season and large open space and major oil refineries and other industrial businesses.

The study should also include a baseline demand requirement that specifies the necessary personnel and resources needed for a fire district of this size and complexity. And, it should document the benefits and risks associated with the adoption of any new model for deployment.

Firefighters continue to work with the board to address declining revenue and the need to ensure the public's safety, including a pilot study at Fire Station 1 in Walnut Creek to run a medical squad for lower priority medical calls, which will help keep fire engines available for higher priority calls. However, a fire district of this size and complexity should not be a test lab for unproven and potentially dangerous deployment strategies proposed by Fitch. The public deserves to know the truth about what these proposed models really mean to their fire service. *Vince Wells is president of the United Professional Firefighters of Contra Costa County, Local 1230.*

Monday, September 23, 2013



Congratulations to the 2013 CSDA Award Winners!

Big congratulations to all of this year's CSDA Annual Awards winners. Individuals and districts both received awards acknowledging their achievements in various areas including exceptional public outreach, leadership and innovations. The awards were presented at this year's Annual Conference & Exhibitor Showcase held September 16 – 19 in Monterey.

Hollingsworth Award of Excellence

Bette Boatman, Contra Cost Water District

Board President of the Year

Lois Henry, Lompico County Water District

General Manager of the Year

Scott Carroll, SDA, Costa Mesa Sanitary District

Staff Member of the Year

Lidia Santos, Castroville Community Services District

CSDA Chapter of the Year

Gold Country Regional Chapter

Innovative Program Award (small district)

Port San Luis Harbor District, Cooperative Agreement Project

Innovative Program Award (large district)

Vista Irrigation District, Workplace Planning & Career Development Program

Exceptional Public Outreach & Advocacy Award (small district)

Los Medanos Community Healthcare District, Summer Intern Program

Exceptional Public Outreach & Advocacy Award (large district)

Midway City Sanitary District, Solid Waste Commercial Recycling Program

[California Special Districts Association](http://www.csda.org) | 1112 I Street | Suite 200 | Sacramento, CA 95814 | 877.924.CSDA (2732)



A Proud California Special Districts Alliance Partner

Search

- [Contact Us](#)
- [Subscriber Services](#)
- [Advertise](#)

[TehachapiNews.com](#)

Clear

59°

CURRENT

- [HOME](#)
- [NEWS](#)
- [OBITS](#)
- [SPORTS](#)
- [OPINION](#)
- [LIFESTYLE](#)
- [SPECIAL SECTIONS](#)
- [BUY & SELL](#)
- [HOMES](#)
- [JOBS](#)
- [DRIVE](#)

Visit [Subscriber Services](#) to manage your subscription online

Tehachapinews.com
Part of the Substack.com Network



NEWS : LOCAL

[Home](#) > [Local News](#)

Friday, Sep 20 2013 09:35 AM

[Economic Development Council stands beside Benz on Golden Hills trash issue](#)

By **BY MATTHEW MARTZ** Tehachapi News

Related Photos

Get the replica e-Edition









Controversy in the Golden Hills Community Service District is nothing new. The latest involves the district's action to assume authority over its solid waste management. The action prompted the Greater Tehachapi Economic Development Council to hold a town hall-type meeting last Monday evening, Sept. 16, at the Beekay Theatre to listen to the public before taking a position on the matter. Photo by Gregory D. Cook/Tehachapi News.

One by one more than a dozen people made their way to the podium to speak out in support of Tehachapi-based trash hauler Benz Sanitation, which would lose its sole right to pick up trash in Golden Hills since the GHCD has opted to take over the territory and make a deal with a trash hauler of its choosing.

Controversy has surrounded the district's action to give Benz a five-year notice and spend what may be up to \$100,000 to have a Bay Area firm handle the logistics of constructing a bid process and related matters.

So much so, that it prompted the Greater Tehachapi Economic Development Council to hold a town hall-type meeting on Monday evening, Sept. 16, at the Beekay Theatre to listen to the public before taking a position on the matter.

The meeting was moderated by third-party facilitator Gary Pearson, a retired engineering director and Tehachapi resident.

EDC President Nikki Cummings opened the meeting by telling the audience of around 40, that the EDC board had been asked to consider the controversial issue and take a stand regarding the situation.

"We decided there was a lack of information for us to make a decision," Cummings said. "So we postponed our decision to review the documents provided by both sides and to better educate ourselves about the issue."

Although both Golden Hills and Benz were given 15 minutes to make their presentations, representatives from the district were not present.

Instead, Golden Hills General Manager Bill Fisher released a letter earlier in the day, stating that the district would not be able to attend the public forum, just two weeks after Cummings said she received verbal communication from the district that it would participate.

The letter was attached to a notice mailed to residents in Golden Hills announcing the district's upcoming solid waste public workshop.

Fisher also stated in the letter that under other circumstances the district would have been happy to attend, but board members and staff had been sequestered during the RFP process.

The presentations commenced with Paul Benz Jr. who provided a timeline of the issue between his family's company and Golden Hills, and asked for the public's support in backing Benz's point of view that Golden Hills

misrepresented itself when defining its active and latent powers in a letter to the Kern County Local Agency Formation Commission in July, 2006.

Since then, in August of 2013, Benz has asked LAFCO to reverse its decision and is waiting for commissioners to come to a conclusion at its next board meeting on Sept. 25, in Bakersfield.

Further into his presentation, Benz accused Golden Hills of trying to quietly circumvent the will of its residents and the historical truth.

"We believe this is a clear effort by Golden Hills CSD to deceive LAFCO and begin a power takeover which is clearly unwanted by its residents as recently as 2010 in an advisory vote," he said.

During that Oct. 12, 2010 vote, Golden Hills asked its residents to choose whether they wanted the district to manage its own solid waste collection. Voters provided an overwhelming "no," with 235 in support and 558 against.

Benz also said that if the district's claim to save residents money was the deciding factor in its decision to change the way it collects its trash, then the district should forego the 10-percent administration fee that it is set to collect once a new trash hauler is in place.

Local business owner Buddy Cummings was one of those who spoke passionately in support of Benz. It was at his request that the GTEDC held the forum.

"If they [Golden Hills] were so proud of what they are doing they would be here supporting what they have done, and be excited to tell people about it," he said. "The fact that they are not here to explain that, scares me."

Cummings, who once served on a committee appointed by the EDC to attract small businesses to Tehachapi, said it's no small task to business to come to the area and this message of using an outside service, could have a ripple effect in persuading new businesses to come to the area in the future.

"To think we would disregard or look the other way of our number one small business that's been here for 40 years and act like everything is going to be okay is scary," he added. "We need to maintain our soul, and make a stand against a decision that can affect us with such a magnitude and in such a long term way."

Following a brief question and answer session and Benz's closing comments, the EDC board adjourned to an executive session to make its decision, and later released a letter to Golden Hills, LAFCO and the Kern County Board of Supervisors dated Sept. 18.

The letter states that it is the EDC's position that Golden Hills has ignored public intent and disregarded the need for public discussion on a crucial issue affecting its residents.

It also urges LAFCO to reconsider its decision regarding the designation of active powers of the CSD and until doing so, asked Golden Hills to postpone further action in moving forward in the process of changing the way it handles its solid waste collection.

"We hope the GHCSO board will thoughtfully consider the comments of their residents and suspend any RFP efforts until getting a better understanding of the desire of their community," Nikki Cummings said. "Even if that requires another vote."

Residents will get a chance to voice their opinion and to discuss the RFP process at a public workshop at 6 p.m. on Sept. 23 at the CSD building, 21415 Reeves St. -- just two days before LAFCO commissioners are expected to make a decision on whether they will reverse their prior decision to allow Golden Hills power over their solid

waste management collection.

Recommend 0 Tweet 1 0

Print



1 comment

★ 0



Leave a message...

Oldest

Community

Share



John P. Tarver • 3 days ago

Nikki Cummings had a meeting for Buddy Cummings over an issue EDC has no authority, for our local convicted felon's company? Were they trying to look sleazy?

4 | 1 Reply Share

Subscribe

Add Disqus to your site



LOCAL ADVERTISERS

New fire chief named

Board of Supervisors appoints Roseville assistant chief to replace departing leader Louder; pay raise approved

By Jennifer Modenessi

jmodenessi@bayareanewsgroup.com

MARTINEZ — County supervisors have appointed Roseville Fire Department assistant chief of operations Jeff Carman as the new fire chief of the Contra Costa County Fire Protection District.

The supervisors, who also act as the fire district board, officially appointed Carman Sept. 17. He starts his new job Oct. 21.

Carman replaces fire Chief Daryl Louder, who announced his resignation in April. Louder's last day with the district is Oct. 31.

Supervisors selected Carman in August from an initial pool of 42 applicants.

Carman's monthly starting salary is \$15,527.14. In October, county Human Resources Director Ted Cwiek will ask the board to approve reallocating the fire chief's salary to a higher step; Carman's base salary will be \$195,641.88 annually. That salary is 5 percent higher than the retiring chief's, according to County Administrator David Twa. The county, he said, increased the chief's salary range to make the recruitment pool "as broad as possible."

The overlap between the two chiefs will cost \$6,500, which will come from the fire district's operating budget.

Carman will also start his new posiSee **CHIEF**, [Page 2](#)



Carman

Starts as chief of Contra Costa County fire district on Oct. 21

Article Continued Below

[See CHIEF on Page B02](#)

Chief

Continued from Page 1

tion with a vacation credit of 80 hours and a relocation reimbursement of up to \$10,000. Twa told supervisors the new chief will be entitled to accrued vacation of 23.3 hours a month, which is what Carman receives in his current position.

"Traditionally, when we've brought department heads in, we've brought them in at the same level of benefits that they are receiving from their position," Twa said.

As a county employee, Carman's retirement benefits will be managed by the Contra Costa County Employees' Retirement Association.

Because Carman was previously a member of the California Public Employees' Retirement System, he's not subject to new state pension reforms. Additionally, when he retires, Carman will receive retirement benefits from both agencies.

After approving his appointment, the board welcomed their new chief.

"We are looking forward to working together and resolution to a number of issues we face here in the fire district," said Supervisor Federal Glover.

Carman was not in attendance at that meeting.

Powered by
TECNAVIA

Copyright 2013 Contra Costa Times Newspapers. All Rights Reserved Any copying, redistribution or retransmission of any of the contents of this service without the express written consent of Contra Costa Times Newspapers is expressly prohibited. 09/24/2013

Officials craft wildfire scale

Wednesday, September 25, 2013
Contra Costa Times/AP

System would measure and predict damage

By P. Solomon Banda

Associated Press

DENVER — Federal researchers have been working on a system to measure and predict the destructiveness of wildfires — similar to the way officials use the magnitude scale for earthquakes and other tools to rate and evaluate tornadoes and hurricanes.

The National Institute of Standards and Technology hopes its Wildland Urban Interface Hazard Scale will tell residents the likely intensity of a wildfire burning into their neighborhood. The scale would allow city planners to assign better building codes for the millions of people who live in fire-prone areas in the West and would also measure how those homes could contribute to the spread of a fire.

The proposed scale would range from E1 to E4 — with E4 being a location's highest exposure to fire, be it from grasslands to a forest in a remote mountain canyon. Building codes and buffer zones between homes and forest could then be set accordingly.

Nelson Bryner, research engineer for the institute's fire research division, envisions the day when TV stations report that a wildfire is burning in an E4 community. But he said the scale is primarily meant to form the technical foundation for tougher building codes to be developed by states, cities and communities for high-risk areas.

"If you're going to build there, then you need to use the following designs," said Bryner, who introduced the scale at a recent International Association of Fire Fighters conference in Denver.

Insurers also are eager for results. Payouts after western wildfires have grown exponentially. In the 1970s, wildfires destroyed about 400 homes nationwide. Since 2000, wildfires have destroyed about 3,000 homes per year, according to NIST.

In Colorado alone, wildfires accounted for more than \$858 million in insurance claims in 2012 and 2013, according to the Rocky Mountain Insurance Information Association. More than 1,100 homes have been destroyed in 2012 and 2013.

Alex Maranghides, manager of NIST's Large Fire Laboratory, and William "Ruddy" Mell, a combustion engineer for the U.S. Forest Service, came up with the idea, which would be applied to forest, grasslands and other wildland where homes have been built or are being constructed — a vast area known as the Wildland Urban Interface.

Researchers are analyzing building materials, grasses, trees, shrubs, topography, weather patterns and especially the behavior of wind-driven embers as ignition fuel.

Embers sailing up to a half-mile ahead of a fire destroy more than 50 percent of homes during wildfires, according to insurance and fire experts. But they have not been closely studied.

Several agencies and states already have fire prediction tools or maps. But Mell said those models are based on research conducted in the 1960s and only consider similar types of fuels — large stands of trees, for example. Most building codes are based on direct flame exposure and don't factor in dangerous ember showers, Maranghides said.

The NIST, which is part of the U.S. Department of Commerce, developed an ember generator it calls "The Dragon" that it uses to test the flammability of homes. It used the device in a test to shower a house with embers at the International Institute for Business and Home Safety's test facility in Richburg, S.C., and more tests are planned.

San Ramon Valley Fire District offers money to employees who get health coverage elsewhere

By Ashly McGlone amcglone@bayareanewsgroup.com Contra Costa Times

Posted:

Thursday, September 26, 2013

[ContraCostaTimes.com](http://www.contracostatimes.com)

SAN RAMON -- In an effort to further reduce its burgeoning health care costs, the San Ramon Valley Fire District will offer \$300 per month to employees who get health care coverage elsewhere.

The fire district's board of directors approved the health care opt-out incentive Wednesday night for the district's 40 unrepresented employees and 140 union-represented firefighters, captains, engineers, inspectors and dispatchers. The offer will take effect after review by the district's legal counsel and in time for open enrollment in other plans, including those through a spouse's employer, officials said.

Board President Matthew Stamey said the offer gives employees another option.

"The issue really boils down to: Can we provide the employee a benefit that also benefits the taxpayers?" Stamey said in an interview.

To be eligible, employees must opt-out of district-provided coverage entirely, including family coverage, if applicable. They must also show evidence of coverage with another medical benefit plan, according to the insurance waiver form. Employees who take the incentive can re-enroll in the district's health coverage plan upon retirement.

Under a labor deal reached this past spring, every employee began paying 8 percent of health care premiums on July 1, for an average of \$117.56 a month, according to union President Mike Mohun.

Total monthly premiums for the coming year could reach \$700 for individual coverage and \$2,000 for a family, leaving the district on the hook for at least \$644 per employee each month, district financial consultant Ken Campo told the board.

"I am not optimistic that we are going to see a big opt-out ... but we want good business practices that have been kind of left behind for awhile here," said fire Chief Paige Meyer, who joined the district in March.

Meyer said the \$300 incentive will not boost the pensions of employees subject to the Public Employees' Pension Reform Act of 2013, generally 2013 new hires who enroll in a California retirement system for the first time. For others, "there could be an argument either way," but a court case underway may provide clarity once it concludes, Meyer said.

The fire district provides fire, rescue and emergency medical services to a 155-square-mile area of Contra Costa County that includes the city of San Ramon, town of Danville and the communities of Alamo, Blackhawk, Diablo, the southern part of Morgan Territory and the Tassajara Valley.

Ashly McGlone covers San Leandro, San Lorenzo, San Ramon and the Washington Township Health Care District. Contact her at 510-293-2463. Follow her at [Twitter.com/AshlyReports](https://twitter.com/AshlyReports).

Barnidge: As legacies go, helping keep Antioch afloat isn't all bad

By Tom Barnidge Contra Costa Times Columnist Contra Costa Times

Posted:

Monday, September 30, 2013
ContraCostaTimes.com

Jim Jakel hasn't yet begun crossing off the days as his time as Antioch city manager ticks down, but he can see retirement beckoning at the end of 2013.

In 10 years on the job, he's been a skilled administrator, an ardent lobbyist for the city and a big reason Highway 4 is being widened through Antioch, but he suspects his legacy will be something else.

"When one of my colleagues heard about my retirement," said Jakel, "he told me, 'You know what you're going to be known for? You kept that city out of bankruptcy.' Isn't that a great thing to put on my tombstone: Antioch didn't go bankrupt under his management."

City managers, whose primary job is to oversee day-to-day operations, do not make policy decisions -- that's what city councils are for -- but the best ones provide guidance and advice to help council members make decisions.

When Antioch hired Jakel away from the Contra Costa Council in 2003, he quickly saw trouble on the city's horizon. Public retirement benefits had been dramatically increased since his earlier stint as Martinez city manager, and unfunded liabilities were coming around the bend. When a real estate bubble eroded property taxes and a sour economy crushed local business, Antioch was on the expressway to insolvency.

"I don't give him 100 percent of the credit for keeping us out of bankruptcy because it was a team effort," former Mayor Jim Davis said, "but I give him the majority of it. He was always there for advice. He got us through the hard times."

Long before the notion of pension reform caught on, Jakel pressed for reduced retirement benefits for new hires. ("We started with the rule of holes," he said. "The rule is when you're in one, the first thing to do is stop digging.")

He identified savings with furloughs, pay cuts and layoffs, even though they deeply pained him -- "He took those personally," Davis said -- and found new money from vendors by negotiating extended contracts.

Jakel credits most of his job skills to experience gained from managing a Bonanza steakhouse, beginning when he was 18.

"I learned about human resources, payroll, finance, budgets and customer service in that job. If I were to name equivalents, dishwashers and busboys are like public works, the police are similar to the chef, and the other personalities fall in between."

The most intriguing part of a city manager's job, he said, is its breadth of challenges: "One minute you have an HR issue, the next it's a police chase that results in vehicles being smashed, and you worry about your management-risk costs going up. Then there's a standing meeting you have to attend, or a reporter is on the phone."

He likened the job to a corporate CEO, with the city council as the board of directors, "but the twist is the residents are not only the shareholders but the customers."

His highlights in 10 years were lobbying and pressuring Congress for the \$36 million required to improve Highway 4; successfully pushing for eBART service, now scheduled for completion in 2017; opening a new community center; and, yes, staring down economic collapse.

"He was the right man doing the right job at the right time," Davis said.

If he's remembered only for helping keep the city stay afloat in the midst of a financial storm, well, there are worse legacies a guy could have.

Contact Tom Barnidge at tbarnidge@bayareanewsgroup.com.

Contra Costa Special Districts Association Newsletter

Contra Costa Chapter of the California Special Districts Association

Fall/Winter 2013

CCSDA

October 2013

CSDA Special Districts Mapping Project

California Special Districts Association (CSDA) is proud to announce the launch of a GIS site containing location points and, in many cases, boundaries for the independent special districts in California. Working closely with California CAD Solutions, CSDA staff has been gathering data from all over the state to develop a map that will help raise awareness of special districts. CSDA has taken the initiative in developing a comprehensive, online map of the independent special districts in California.



CSDA's ultimate goal is to have every special district headquarters and boundary lines represented on the map.

The map will serve as a tool in CSDA's campaign to raise awareness of special districts.

To move this ambitious program forward, CSDA has worked closely with California CAD Solutions in gathering, formatting and posting data to the site. CSDA's work is not yet finished. If your district's data is inaccurate or missing boundary lines, please let CSDA know. They would like to correct it. Contact CSDA Member Services (cathrinel@cstda.net) if you have any questions or comments.

To visit the interactive map:

<http://web.cstda.net:83/disclaimer.php>

Accept disclaimer and proceed to the map.



**California Special
Districts Association**
Districts Stronger Together

Contra Costa Resource Conservation District Welcomes New Manager



**Welcome Ben Wallace as
the new CCRCD
Executive Director**

Ben Wallace brings a wealth of experience to Contra Costa Resource Conservation District (CCRCD). Ben has previously directed conservation education projects at the California Association of Resource Conservation Districts, served as project manager at the California Wilderness Coalition, and worked with the US Forest Service and environmental consulting firms in Oregon and Alaska on forestry, fisheries and stream survey projects. He holds a bachelor's degree from Reed College in Oregon where he specialized in population and conservation biology and public policy.

Ben came to the CCRCD from the Solano Land Trust (SLT) where he had worked from 2005 to 2013 as Conservation Project Manager. At SLT he provided oversight strategies and programs to conserve, manage and restore habitat on Solano Land Trust properties.

The Central Contra Costa Sanitary District Has a New General Manager



**Roger S. Bailey
has been
appointed as the
District's new
General Manager**

Mr. Bailey will succeed Curtis S. Swanson, who has been serving as the interim GM since January 2013. Roger assumed his duties on August 19, 2013.

Throughout his career, Mr. Bailey has led several major municipally owned utilities departments across the United States. He most recently served as the head of the City of San Diego Public Utilities Department, one of the largest and most complex water storage, treatment and delivery systems in the U.S.

Jersey Island Land Irrigation Permit to Reduce Water Quality Monitoring Costs

The new permit granted by the Central Valley Regional Water Quality Control Board to Ironhouse Sanitary District (ISD) makes it easier for the district to use its high-quality recycled water for farming operations on Jersey Island, where it is used to irrigate hay crops. Under the new permit, land irrigation will be for 334 acres.



The estimated annual cost savings comes from reduced water monitoring requirements imposed by the state, mainly because the district's recycled water achieves high standards for purity.

"Nobody else in the area has a facility like this," said ISD General Manager Tom Williams, speaking of the Water Recycling Facility. "It's rewarding for the state regulators to recognize our water quality."

The state-of-the-art plant employs advanced membrane bioreactor technology with UV disinfection, which does a more thorough job of making treated water environmentally safe.

This is important, as ISD sends a good portion of its recycled water to Jersey Island, a 3,500-acre island located between Oakley and Bethel Island. The rest of the recycled water is either stored on-site for later irrigation or released into the San Joaquin River.

Central San Receives National Award for Fifth Consecutive Year

Central Contra Costa Sanitary District's (CCCSD) Purchasing and Material Services team won the National Purchasing Institute's Annual Achievement of Excellence Award again in 2013. This is the fifth consecutive time the team has received this award, which recognizes organizational excellence in procurement, with emphasis on innovation, professionalism, e-procurement, productivity, and leadership.

CCCSD is one of only 23 special districts in the United States to receive this award in 2013, only three of which are sanitary districts.

Solar Panels Expected To Save ISD about \$100K a year

RGS Energy, the commercial and utility division of Real Goods Solar Inc., is deploying a 1.1 MW solar power system at Ironhouse Sanitary District's water recycling facility and administration building in Oakley.

RGS Energy will design, install, monitor and maintain the system, which will use a 1 MW single-axis tracking system and 60 kW carport system. Construction will begin in the fall of 2013 and be completed in the first quarter of 2014.

According to a statement from Real Goods Solar, Ironhouse Sanitary District (ISD) will save a total of \$5.9 million for electricity costs over the next 25 years using the system.

ISD signed a power purchase agreement with Real Goods Solar in an effort to trim escalating PG&E costs over the next 25 years. With the panels, the district estimates first-year savings of about \$95,000, with greater savings in succeeding years.

After several months of investigation, the district decided to make available 5 acres of its land to Real Goods Solar and buy the power at a discounted rate rather than take on the burden of purchasing its own panels. ISD pays nothing to build or operate the panels. Real Goods Solar will install single-axis tracker-style panels that will help power the Water Recycling Facility, as well as mount them on a carport to provide power for the administration building.

Wastewater Treatment and Water Recycling Plant Tours

Dublin San Ramon Services District (DSRSD) offers public tours quarterly on the second Wednesdays of April, July, October, and January. Tours can be scheduled at other times for groups of six or more if staff is available.



The free tour lasts 60 to 90 minutes and is open to adults, teens, and children ages seven and up. The facilities are located at 7399 Johnson Drive in Pleasanton.

Reservations are required. For more information call the DSRSD public information office at 925-875-2282.

Mt. View Sanitary District Bird Walk

On July 6th, 2013 California Special Districts Association (CSDA) Staff joined MVSD Biologist for a Bird Walk at McNabney and Moorhen marshes.



Back Center MVSD Board member and CSDA President Stan Caldwell, front L-R Megan Hemming CSDA Professional Development Director, Kelly Davidson MVSD Biologist, Rick Woods CSDA Administration - Finance Manager, Catherine Lemaire CSDA Member Services Director.

Fifteen bird watchers came for the biologist led walk. Most of the attendees were novice or beginner bird watchers. We saw and identified over thirty different birds, deer, a jack rabbit and a red fox. It was warm but a nice day for bird watching. MVSD will be offering bird walks in October and November and would love to have you come!

See the district web page for more details:

www.mvsd.org

Sherry Sterrett Re-elected to CSDA Board Region 3



Sherry Sterrett, Pleasant Hill Recreation & Park District was elected to another 3 year term as Director for the California Special Districts Association.

Congratulations Sherry! Sherry's hard work, dedication, commitment, and knowledge have enhanced her ability to be an effective and responsible board member. She promotes and encourages education for special district board members and managers. Sherry's legacy of involvement and participation has been an important part of the success of CSDA.

Los Medanos Community Healthcare District Awards Summer Grants

The Los Medanos Community Healthcare District (LMCHD) has awarded summer grants to 10 local agencies to help accomplish health-related goals that include reducing childhood obesity and promoting vitality in East County areas served by the district

The district, which is funded by a 1 percent property tax, distributes community grants to support health and wellness programs that serve residents of Pittsburg, Bay Point: Clyde, Clayton and unincorporated Antioch.

The grant recipients include All Star Cheer Reaction, Sports & Fitness for Kids, City of Pittsburg, Souljahs, APT Sports, and adult education services provided through the Pittsburg Unified School District.

"The Healthcare District's mission is to cultivate a community in which good health may flourish for all District residents. Our community and its residents rely on us to uphold this mission through diverse programs and resources," Bobbi Palmer, the district's chief executive officer said in a statement.

Contra Costa Water District Honored for Safety

Employee safety is a top priority for the Contra Costa Water District. So it's no surprise the District's safety efforts were recognized last fall when it received the 2012 Larry C. Larson Safety Award from the California-Nevada Section of the American Water Works Association.

In June 2013, those same efforts won the Association's national Wendell LaDue Utility Safety Award. These distinguished awards honor utilities that have made employee health and safety a main priority.



CCWD Board of Directors Left to right; Lisa Borba, Karl Wandry, Joe Campbell, John Burgh, Bette Boatman

Measure WW Bonds to be used for Ambrose Park Pool

Improvements are in store for the long-neglected Ambrose Park pool. The board authorized interim general manager John De Lorenzo to take the initial steps needed so that the existing pool and buildings can be repaired with available Measure WW funds.

"We've heard you loud and clear -- the pool needs to be reopened," Steve Hoagland, chairman of the park district's board of directors, said on how best to spend available funds on improvements to Ambrose Park. Building a children's pool fell through last year because bids were too high. The lowest construction bid came in \$700,000 higher than available funding.

Now the old lap pool, which was closed in 2009 for safety reasons, will be repaired and reopened under this new plan. "For the community, I believe a big pool is a lot better, because that's what Bay Point is known for," said Victor Ramirez, who like many locals swam in the pool as children.

While many details need to be worked out, the plan envisions dividing the 33-yard-long pool with a wall to create a 25-yard deep-water pool for lap swimming, with an 8-yard-long shallow pool to be used by young kids, seniors and for children's swimming lesson.

There is about \$1.5 million in funds available that could be used for the pool project. About \$1.1 million is expected to come from East Bay Regional Park District's Measure WW, a voter-approved bond measure.

De Lorenzo pointed out that revenues sources such as swimming lessons will have to be developed to help pay for the costs of operating the reopened pool, which in a best-case scenario could be open by the summer of 2014. "The pool is not going to pay for itself," he said. But, De Lorenzo said it "is going to generate a source and sense of community pride."

Tentative program for January 24, 2014 meeting to include a Central San Tour!

The program for January meeting will also include a tour of Central San Facilities. It will be imperative that we have an accurate head count for the tour by January 2nd, 2014.

Be sure to look at your email boxes in late December for the meeting agenda and RSVP.

East Bay Regional Park District Purchases Roddy Ranch Property

1,885 acres of open space known as "Roddy Ranch" in Eastern Contra Costa County, a key piece in the District's plan for the development of a new regional park in Deer Valle has been acquired. The property is located along Deer Valley Road in the City of Antioch and in the adjacent unincorporated area of Contra Costa County to the south of the city.

"This acquisition is extremely important to the creation of Deer Valley Regional Park. Today is a great day for East County residents who will get a future regional park in their backyard," said Robert Doyle, General Manager.

Envisioned along with the new park is a regional trail that would connect Black Diamond Mines Regional Preserve to Round Valley Regional Preserve.

"The property is a beautiful, picturesque level valley flanked by prominent ridgelines on both sides. It will offer a great opportunity for the public to experience nature and see wildlife at its best," General Manager Doyle added.

Not included in the Park District's purchase but within the acquisition's property boundary are the 230 acre Roddy Ranch Golf Course and four other parcels of 280 acres total that are owned by either the Roddy Family or McCauley Investments.

"The Roddy Family are prominent and long-time ranchers with a vision to see this property enjoyed by future generations rather than be developed," added Doyle. "We can't thank them enough for their partnership."

The Park District will enter into an option to purchase the acreage for \$14.2 million which is the appraised fair market value. Up to 90% of the purchase price will be funded in partnership by the East Contra Costa County Habitat Conservancy with grants from the California Wildlife Conservation Board and a private foundation. East Bay Regional Park District Measure WW land acquisition and capital funding, approved by voters in 2008, will pay for the balance.

Because of the site's important biological resources the Park District plans to place the new acreage into land bank status until a Land Use Plan can be completed for Deer Valley Regional Park.

State Recognition for Local Resource Recovery Agency

Delta Diablo Sanitation District (DDSD) is proud to announce that they have been selected by the California Water Environment Association (CWEA) as California's Mid-Size Treatment Plant of the Year for calendar year 2012. It is the second time Delta Diablo has received this award within the past five years which is unprecedented.



Left-to-Right Nancy Parent, Mayor of Pittsburg & DDSD Board Member, Wade Harper, Mayor of Antioch & DDSD Board Member, Steve Dominguez, DDSD Plant Manager, Federal Glover, District V Supervisor & DDSD Board Member, Gary Darling, DDSD General Manager, and Dennis Laniohan, DDSD Operations Services Manager.

This year's selection was extremely competitive due to the seven other Publicly Owned Treatment Works competitors which were very qualified for the award in the Mid-Size Treatment Plant category.



California
Water
Environment
Association

Recognizing operational and organizational excellence in the wastewater industry, this award also acknowledges the District's leadership in spearheading regional resource recovery initiatives. DDSD is the lead agency for the Bay Area Biosolids to Energy coalition, representing 19 public agencies and recipient of \$1M California Energy Commission funding, looking to maximize the energy available from Bay Area biosolids while minimizing Green House Gases.

Wade Harper, DDSD Board of Director's Chair, confirmed "We are extremely proud to receive this award again and believe it reflects the District's commitment to transforming a traditional local wastewater agency into a modern resource recovery facility which benefits our customers, safeguards the environment, protects public health, and supports regional economic development."

The Pittsburg Chamber of Commerce's Special Recognition Award recognizes the District's commitment to Pittsburg through its wastewater resource recovery services and ongoing involvement in the Pittsburg community programs. Congratulations Delta Diablo!



Biosolids for Energy Research Project

Researchers from Lawrence Livermore National Laboratory and Miami-based Chemergy Inc. will start studying a technology that converts biosolids, or remaining byproduct from wastewater treatment, into hydrogen gas to produce electricity.

The \$1.75 million public-private research project, which officials say is the first of its kind in the nation, will begin next month at Delta Diablo Sanitation District's facility in Antioch. The trial is funded by Chemergy and a grant from the California Energy Commission.

In about a year, it is anticipated Delta Diablo will be processing one ton of biosolid material each day and producing up to 30 kilowatts of electricity, Lawrence Livermore chemist Bob Glass said.

"If it works well, it could be the go-to solution for many wastewater agencies across the nation and the world," said Gary Darling, Delta Diablo's general manager. Historically, biosolids have been used for fertilizer or agricultural land or to cover landfills.



Converting biosolids to energy has long been a goal of the Bay Area Biosolids to Energy coalition, which consists of 19 Bay Area public agencies responsible for wastewater treatment. The group has been soliciting ideas for converting the biosolids into energy, seeing the Bay Area has a potential incubator for ideas.

"We want to use this as a model to encourage the widespread use of biosolids for energy production," he said. "It's a great opportunity for Lawrence Livermore to work with local industry."

CCSDA Newsletter & Chapter Email Distribution List



Your email address is the quickest way to receive important notifications and quarterly newsletters from the Contra Costa Special Districts Association.

If you haven't received your newsletter lately or know of someone who did not receive one, you now have the opportunity to change that!

Has your personal email changed? Please notify Stan Caldwell by email at stan_caldwell@comcast.net.

DON'T BE LEFT IN THE DARK *about what's happening at the local level, get your email on the chapter email list.*

Contra Costa Special Districts Association

**Important Meeting
10:00 AM January 27, 2014**

This will be our annual business meeting, including the election of officers.

Please let the nominating committee (to be appointed and announced at the October meeting) know if you are interested in serving on the chapter's executive committee, becoming an officer of our Chapter.

The officers of the Chapter are an elected President, an elected Vice-President, and an elected Member-At-Large. The treasurer is an appointed position.

Reminder:

Any member district that has not paid their annual dues shall not be in good standing and shall not be entitled to vote on matters before the Chapter.

Each regular member district shall be entitled to one (1) vote on all matters brought before the Chapter membership.

The governing body of each regular member district shall designate, in writing, to the Chapter Secretary (Suzette Crayton), one representative who shall exercise the district's right to vote, and one alternate who shall have the right to vote in the absence of the assigned voting representative.

Please be sure to provide an update if there are any changes before the January meeting.

CSDA William Hollingsworth Award of Excellence

Mr. Hollingsworth was one of the "founding fathers" of California Special Districts Association (CSDA) and was one of the foremost advocates for special districts in the Capitol in the 1970s. Special districts and CSDA would not be what it is today were it not for Mr. Hollingsworth.

In his honor, CSDA recognizes an individual who exemplifies what it means to go above and beyond the call of duty and advocate extensively both for CSDA and special districts. The William Hollingsworth Award of Excellence is not open for nominations by the membership, but is selected by the CSDA Board of Directors.



CSDA President Stanley Caldwell presented the Hollingsworth award on behalf of the CSDA Board of Directors to Bette Boatmun at the CSDA 2013 Annual Conference Luncheon

The Hollingsworth Award is awarded to the individual(s) who has been vigilant in his or her championing for special districts. This year's recipient was Contra Costa Special Districts Association Chair Bette Boatmun of the Contra Costa Water District.

As dedicated public servant, Bette has served with distinction on the Contra Costa Water District Board, and the Contra Costa Chapter of California Special Districts (CCSDA). Bette is the rare impartial and unbiased public official. She has a well-deserved reputation for being thoughtful, measured and well-read on issues of importance to the State of California, the Contra Costa County Special Districts Chapter, California Special Districts Association (CSDA), and the local communities of Contra Costa County.

Bette has been the chairperson for the Contra Costa Chapter Special Districts Association since 1997. As the current chair of Contra Costa Special Districts Association she says "We started small and local, exactly following the premise that all politics is local, and after successfully defending our revenue, the association grew in size and influence. Today there is ample recognition that special districts are indeed the third leg of local government."

Bay Area Clean Water Agencies New Executive Director

David Williams President Pro Tem of Central Contra Costa Sanitary District's Board of Directors has been selected from numerous outstanding candidates to be the Bay Area Clean Water Agencies (BACWA) new Executive Director.



Mr. Williams is a well-respected, long standing member of the clean water community and has provided more than a decade of service to BACWA as an Executive Board member and alternate.

As the Director of Wastewater at East Bay Municipal Utility District he has managed a staff of approximately 300 professionals and technicians and has been responsible for operation and maintenance of the entire wastewater system. Mr. Williams has over 35 years of industry experience which includes working as a consulting engineer and serving the last 25 years in the public sector.

He is active in local, regional, state, and national professional organizations and sits as a Board member of the National Association of Clean Water Agencies (NACWA), the California Association of Sanitation Agencies (CASA), and the San Francisco Aquatic Science Center. He earned his BS in civil engineering and MS in sanitary engineering at Purdue University and has an MBA from University of California, Berkeley.

DSRSD Celebrates Central Dublin Recycled Water Project

Dublin San Ramon Services District (DSRSD) celebrated its Central Dublin Recycled Water Project by turning on the new purple sprinklers at a city park retrofitted to use recycled water. The project extended recycled water pipelines by 1.5 miles and retrofitted irrigation systems at parks and schools in Dublin's oldest neighborhoods.

"Water recycling plays the leading role in the water conservation story in Dublin and San Ramon," said DSRSD Assistant General Manager and District Engineer David Requa. "Nearly 20 percent of all the water used in the District in the last year was recycled, and that number will only go up as we complete more

retrofits like the Central Dublin Project. Because our community has embraced recycled water, we are already meeting the state's 2020 goal to reduce potable water use by 20 percent per person."

More than 70 people came to the event, representing the employees, partner agencies, and contractors involved in the project. Dublin's mayor, two City Council members, city manager, and parks staff attended, as well as the Dublin Unified School District superintendent and several of his staff. Joan Buchanan Dublin's State Assembly member, and Dublin's U.S. Congressional Representative, Eric Swalwell, sent staff representatives to acknowledge the benefits of water recycling to the community.

Representatives of the California Department of Water Resources, US Bureau of Reclamation, and Zone 7 Water Agency also attended and were recognized for providing project funding. Grants paid about 25 percent of the project's \$3.9 million cost. Delta Diablo Sanitation District represented the Western Recycled Water Coalition, which was involved in obtaining project funding.



KGO Radio Reporter Leslie Brinkley interviews DSRSD Assistant General Manager and District Engineer Dave Requa about the benefits of retrofitting parks and schools to irrigating with recycled water, at the event celebrating the Central Dublin Recycled Water Project on July 29, 2013.

State, federal and local grants were obtained to fund the Central Dublin Recycled Water Project. The event took place at Kolb Park in Dublin, one of the sites retrofitted to use recycled water for irrigation.

Central San Accounting Team Wins 13th Excellence Award

Central Contra Costa Sanitary District has been awarded its 13th consecutive Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association of the U.S. and Canada! This is the highest form of recognition in the area of governmental accounting and financial reporting.

Special District Leadership Foundation Scholarships

Are you or others at your district unable to attend CSDA professional development events and programs due to limited budgets? The Special District Leadership Foundation (SDLF), an independent, non-profit 501c3, formed to promote good governance and best practices among California's special districts, has created the new 2013 Educational Allowance Fund to provide up to \$20,000 in scholarships to individuals in special districts with annual operating budgets of under \$5 million. Scholarship funds are limited to a maximum of \$1,500 per district.

Applicants must submit a scholarship application along with a brief description of why they believe it would be beneficial to receive the scholarship and any additional special circumstances or items for consideration by the scholarship committee. Priority will be given to first-time attendees at specific events and programs.

The funds do not cover any travel, meals or lodging. Educational Allowance Funds can only be used for the fees associated with qualifying CSDA and SDLF events and programs.

For more information: www.sdlf.org or call Charlotte Lowe, 916-231-2939.

Update on West Nile Virus

Continuing to find dead birds is a reminder of disease threat for the West Nile virus, which is still active in Contra Costa County with high infection rates also being found in neighboring counties according to the Contra Costa Mosquito & Vector Control District.

"Dead birds testing positive for West Nile virus indicates that virus is still active in the area," said Deborah Bass, public affairs manager for the District. "Several nearby counties have high infection rates at this time. Clearly it's a reminder to stay diligent in the war on mosquitoes by dumping out standing water and wearing mosquito repellent from dusk and into the evening."

Since 2005, 44 people in Contra Costa County have been diagnosed with West Nile virus. In 2006, two people died from the disease. Recent studies have shown that the majority of cases are not diagnosed and grossly under reported. For 2013, a total of 12 groups of mosquitoes, 62 dead birds and five chickens have tested positive for the virus.



Reflections on the CSDA General Manager Leadership Summit

Bobbi Palmer, CEO of Los Medanos Community Healthcare District had the opportunity to attend the CSDA General Manager Leadership Summit in July on a scholarship. Bobbi learned about the SDLF Scholarship program while attending CSDA's Legislative Day in Sacramento where it was announced there were grants available to attend General Manager Leadership Summit through the Special Districts Leadership Foundation (SDLF) and a grant from Wells Fargo. Bobbi indicated to qualify for a grant it was a very simple process; she filled out an application that was straightforward and quick.

When asked about a highlight of the conference she said she found the workshop entitled, "Effective use of Social Media for Special Districts", quite helpful. She was able to utilize the information once she returned back from the conference to start thinking about the effectiveness of creating a Blog.

One of her favorite speakers was Martin Rauch. His presentation on "How to Build and Maintain Community Support" really inspired her as a CEO to view how she communicates in a slightly different way. The piece about how best to identify your stakeholders as well as building coalitions and support hit home. Bobbi said "Our district is in the process of expanding our stakeholder base and this valuable information was "spot on." I used the information to create a need for conducting an environmental scan as part of my 2014 Management Plan".

When asked what do you think makes the GM Leadership Summit different from other events? She responded "The vast and divergent special districts represented provided me with a wealth of information. Los Medanos Community Healthcare District is a healthcare focused organization. To hear what my colleagues contributed to the conversation whether sanitary or water gave me a different perspective of core services. I truly enjoyed interacting with other special district leaders".



When asked would you attend again? The response was "Absolutely! I feel I've gained more friends and look forward to the next General Manager Leadership Summit".



Pollution Prevention Billboard

Mt. View Sanitary District (MVSD) and Central Contra Costa Sanitary District have teamed up to sponsor a pollution prevention billboard. The billboard could be seen going northbound on 680 freeway just prior to Marina Vista exit.



Pollution Prevention Week is the third full week in September each year. This time is an opportunity for individuals, businesses, and government to emphasize and highlight their pollution prevention.

Exploring innovative means for public outreach, MVSD has leveraged its highly visible geographic location and negotiated with ClearChannel for the annual use of the billboard as part of the contract to install billboards on MVSD's plant site. This public-private partnership enabled MVSD to expand its public outreach beyond its service area at no additional cost and to partner with other agencies about pollution prevention (P2) efforts.

Each Spring MVSD puts up a billboard in May during American Wetlands Month the spring 2013 billboard is shown below.



If you print this please recycle later!

Pleasant Hill Parks & Recreation Bond Project Updates

The Community Center is progressing well. Bob Berggren says "The new Community Center is very exciting...I just toured it the other day it's going to be a fantastic facility! If all goes well it should be completed in late December, with the grand opening in January of 2014".



Pleasant Oaks Park work is also progressing well.



Photo progress of the new Community Center and Pleasant Oaks Park projects can be seen as weekly updates on the districts website under the tab Bond Info > Construction Updates.

District Website <http://pleasanthillrec.com/>

Thank you Central Contra Costa Sanitary District (CCCSA) for continuing to host the Contra Costa Special Districts Association (CCSDA) and agreeing to provide administrative service and support to CCSDA.

We greatly appreciate the work and services that Central San provides.



Please send your district news releases to Stan Caldwell to keep us informed about all of the exciting things your special district is up to. We always welcome your news contributions to our newsletter!

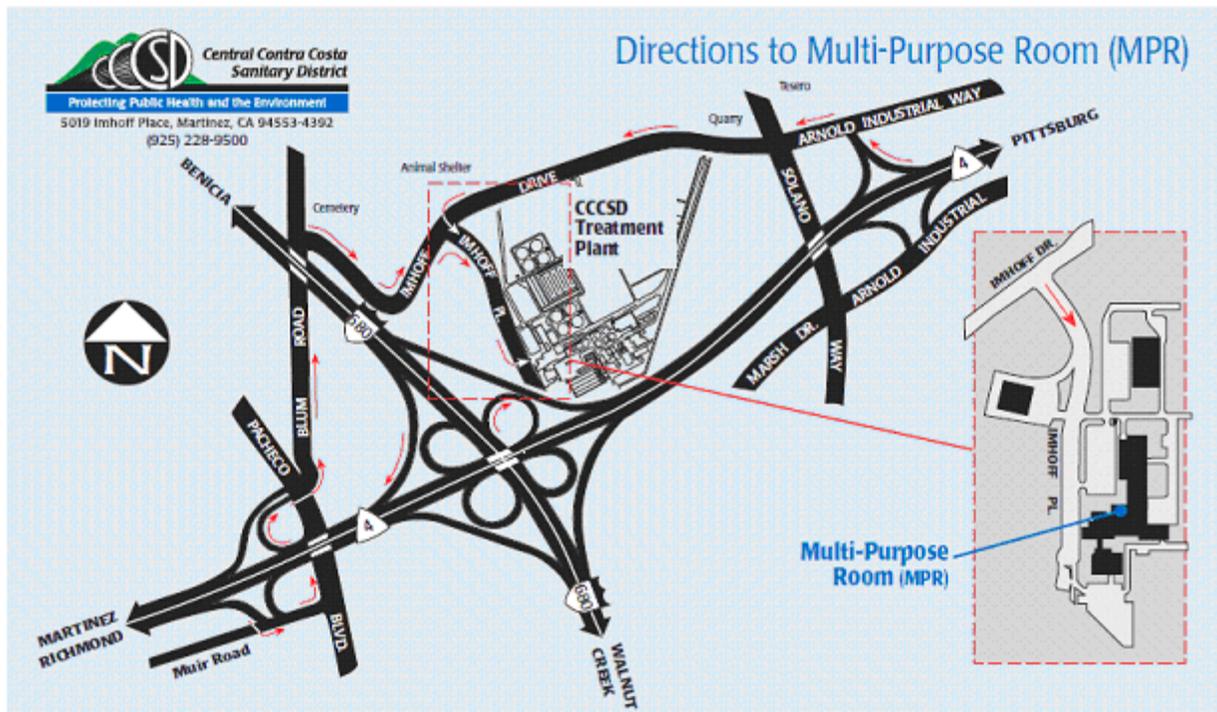
Newsletter Editor Email: stan_caldwell@comcast.net

Mark your calendars with our future Chapter Meeting Dates:

October 21, 2013 * January 27, 2014 * April 21, 2014 * July 21 2014 * October 20, 2014

Meetings begin at 10:00 AM – we are out by Noon

We meet at Central Contra Costa Sanitary District, 5019 Imhoff Place, Martinez, CA.



Contra Costa Special Districts Association

C/o Central Contra Costa Sanitary District
5019 Imhoff Place
Martinez, CA 94553

Central Contra Costa Sanitary District contact Suzette Crayton Email: scrayton@centralsan.org

Bette Boatmun, Chair - Email: bboatmun@yahoo.com Mark Cornelius, Vice Chair - Email: mark@markcorneliuslaw.com

Member at Large Stanley Caldwell & Newsletter Editor Email: stan_caldwell@comcast.net

California Special Districts Association – 112 "I" Street, Suite 200, Sacramento, CA 95814 877.924.2732

www.csdanet/contracosta-special-districts-association