



Lou Ann Texeira  
Executive Officer

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March 10, 2010 (Agenda)

March 10, 2010  
Agenda Item 9

Contra Costa Local Agency Formation Commission  
651 Pine Street, Sixth Floor  
Martinez, CA 94553

**Status Report – Municipal Service Reviews/Sphere of Influence Updates**

Dear Members of the Commission:

This is an update summarizing the status of municipal service reviews (MSRs) and sphere of influence (SOI) updates in Contra Costa County.

The Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (CKH Act) resulted in sweeping changes to the statute that governs LAFCOs. Included among the changes was a requirement to update SOIs every five years as needed, and to prepare corresponding MSRs to determine the range and adequacy of services.

**DISCUSSION**

*MSRs/SOI Updates in Contra Costa County*

In 2003-04 the Commission completed MSRs for approximately 50 special districts, and updated SOIs for a number of these districts. In 2006, the Commission adopted a new MSR work plan that provides for preparing comprehensive service-specific (countywide), sub-regional, and agency-specific reviews. The Commission is using a combination of consultants and LAFCO staff to prepare MSRs/SOI updates.

*Status of MSRs/SOI Updates*

To date, countywide MSRs covering health care, water/wastewater, fire/emergency medical, and reclamation services have been completed. Also, sub-regional MSRs covering all 19 cities and several community service districts (CSDs) are now complete. Most agency SOIs were updated in conjunction with these reviews. In addition, since 2006, agency-specific MSRs and corresponding SOI updates were completed for the Byron Sanitary District, Town of Discovery Bay CSD, and Green Valley Recreation & Park District.

In 2009, LAFCO initiated MSR's covering cemetery, parks/recreation, mosquito/vector, and resource conservation services, some of which represent baseline reviews, while others are second round MSR's. These reviews are expected to be complete by April/June 2010.

A complete MSR/SOI status report is attached. It is noted that the following agencies have received no baseline MSR's/SOI updates and are *recommended for review in FY 2010-11*:

- CSA P-2 (police protection; Alamo, Blackhawk)
- CSA P-5 (police protection; Alamo – Roundhill)
- CSA P-6 (police protection; countywide)
- CSA T-1 (transit; San Ramon) – formed in 2006

The following agencies were partially reviewed in 2004, and may be due for a second round MSR within the next year or two, as time and resources allow:

- CSA D-2 (drainage; Walnut Creek) MSR completed May 2004; no SOI update
- CSA L-100 (countywide street lighting) – no previous MSR; SOI affirmed Nov 2003 (County is discussing restructuring)
- CSA LIB - 2 (library; El Sobrante)
- CSA LIB - 10 (library; Pinole)
- CSA LIB - 12 (library; Moraga)
- CSA LIB - 13 (library; Walnut Creek/Concord)
- CSA M-1 (Delta ferry)
- CSA M-20 (misc services; View Pointe subdivision)
- CSA M-23 (misc services; Blackhawk/Danville/San Ramon)
- CSA M-31 (misc services; Pleasant Hill)

Based on recent changes in the statute relating to MSR determinations, potential boundary and service issues, the need for a more comprehensive service review and refined GIS boundary/SOI maps, it is recommended that in FY 2010-11, LAFCO conduct a review of police services including CSAs P-2, P-5, and P-6, as well as CSA T-1. This MSR will involve compiling baseline information for some of the service providers (e.g., County, CSAs) and updating and incorporating previously prepared MSR data (i.e., cities, other service providers).

## **FINANCING**

The FY 2010-11 LAFCO budget, as proposed, includes funding for a comprehensive review of police services and corresponding SOI updates.

## **RECOMMENDATION**

Receive report and provide input as desired.

Sincerely,

LOU ANN TEXEIRA  
EXECUTIVE OFFICER

Attachment

# CONTRA COSTA LAFCO

## Status of Municipal Service Reviews/Sphere of Influence Updates March 2010

Local Agency	MSR/SOI Status	Type of MSR	Next Update
<b><u>Cities</u></b>			
City of Antioch	MSR (Dec 2008); <b>SOI update pending</b>	East County Sub-Regional MSR	2013-14
City of Brentwood	MSR/SOI update <i>reduced</i> (Dec 2008)	East County Sub-Regional MSR	2013-14
City of Clayton	MSR (Sept 2009); SOI <i>reduced</i> (Oct 2009)	Central County Sub-Regional MSR	2014-15
City of Concord	MSR (Sept 2009); SOI retained (Oct 2009)	Central County Sub-Regional MSR	2014-15
Town of Danville	MSR (Sept 2009); <b>SOI update pending</b>	Central County Sub-Regional MSR	2014-15
City of El Cerrito	MSR/SOI update (retained) (Nov 2009)	West County Sub-Regional MSR	2014-15
City of Hercules	MSR/SOI update (retained) (Nov 2009)	West County Sub-Regional MSR	2014-15
City of Lafayette	MSR (Sept 2009); SOI retained (Oct 2009)	Central County Sub-Regional MSR	2014-15
City of Martinez	MSR (Sept 2009); SOI <i>reduced</i> (Oct 2009)	Central County Sub-Regional MSR	2014-15
Town of Moraga	MSR (Sept 2009); SOI <i>reduced</i> (Oct 2009)	Central County Sub-Regional MSR	2014-15
City of Oakley	MSR/SOI update (retained) (Dec 2008)	East County Sub-Regional MSR	2013-14
City of Orinda	MSR (Sept 2009); SOI retained (Oct 2009)	Central County Sub-Regional MSR	2014-15
City of Pinole	MSR/SOI update (retained) Nov 2009	West County Sub-Regional MSR	2014-15
City of Pittsburg	MSR (Dec 2008); SOI <i>expanded</i> (July 2009)	East County Sub-Regional MSR	2013-14
City of Pleasant Hill	MSR (Sept 2009); SOI <i>reduced</i> (Oct 2009)	Central County Sub-Regional MSR	2014-15
City of Richmond	MSR/SOI update ( <i>reduced</i> ) (Nov 2009)	West County Sub-Regional MSR	2014-15
City of San Pablo	MSR/SOI update ( <i>reduced/expanded</i> ) (Nov 2009)	West County Sub-Regional MSR	2014-15
City of San Ramon	MSR (Sept 2009); <b>SOI update pending</b>	Central County Sub-Regional MSR	2014-15
City of Walnut Creek	MSR (Sept 2009); SOI <i>reduced</i> (Oct 2009)	Central County Sub-Regional MSR	2014-15
<b><u>Cemetery Districts</u></b>			
Alamo-Lafayette Cemetery District	MSR/SOI Update ( <i>affirmed</i> ) Feb 2004	Countywide	2009-10 Underway
Byron-Brentwood-Knightsen-Union Cemetery District	MSR/SOI Update ( <i>affirmed</i> ) Feb 2004	Countywide	2009-10 Underway

<b>Local Agency</b>	<b>MSR/SOI Status</b>	<b>Type of MSR</b>	<b>Next Update</b>
<b><u>Community Service Districts</u></b> Crockett CSD (formed 2006)	MSR/SOI update (retained) (Nov 2009)	West County Sub-Regional MSR	2012-14 (county-wide water/sewer)
Diablo CSD	MSR (Sept 2009); SOI retention (Oct 2009)	Central County Sub-Regional MSR	2014-15
Dublin San Ramon CSD	N/A	Alameda LAFCO is principal	
Kensington Police Protection and CSD	MSR/SOI update (retained) (Nov 2009)	West County Sub-Regional MSR	2014-15
Town of Discovery Bay CSD	MSR/SOI update - <i>affirmed</i> (May 2006)	Agency-specific MSR	2012-14 (county-wide water/sewer)
Town of Knightsen CSD (formed 2005)	MSR/SOI update - <i>affirmed</i> (Dec 2008)	East County Sub-Regional MSR	2012-14 (county-wide water/sewer)
<b><u>County Service Areas</u></b> CSA D-2 (Drainage - Walnut Creek)	MSR May 2004; no SOI update		As needed
CSA EM-1 (Countywide – Emergency Medical)	MSR (Aug 2009); SOI retained (Oct 2009)	Countywide Fire/ Emergency Service MSR	2014-15
CSA L-100 (Countywide - Streetlighting)	No previous MSR; SOI <i>affirmed</i> Nov 2003		As needed
CSA LIB-2 (Library - Rancho El Sobrante)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA LIB-10 (Library - City of Pinole)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA LIB-12 (Library - Town of Moraga)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA LIB-13 (Library - cities of Concord and Walnut Creek)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA M-1 (Misc Services - Delta Ferry)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA M-16 (Misc Services – Community of Clyde)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA M-17 (Misc Services - Tara Hills, Montlvin Manor, West Contra Costa)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA M-20 (Misc Services - View Pointe Subdivision)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA M-23 (Misc Services - San Ramon, Blackhawk, Danville)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA M-28 (Misc Services – Bethel Island)	MSR/SOI Update ( <b>zero SOI</b> ) Dec 2007	Countywide Water/ Wastewater MSR	2012-14 (county-wide water/sewer)
CSA M-29 (Misc Services – San Ramon, Dougherty Valley)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA M-30 (Misc Services – Alamo)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA M-31 (Misc Services – Pleasant Hill)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04		As needed
CSA P-2 (Police – Zone A – Blackhawk, Zone B - Alamo)	No previous MSR/SOI update		2010-11
CSA P-5 (Police Protection – Roundhill)	No previous MSR/SOI update		2010-11

<b>Local Agency</b>	<b>MSR/SOI Status</b>	<b>Type of MSR</b>	<b>Next Update</b>
CSA P-6 (Police Protection – Unincorporated Area)	No previous MSR/SOI update		2010-11
CSA R-4 (Recreation – Moraga)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA R-7A (Recreation – Alamo)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA R-9A (Recreation - El Sobrante)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA R-10 (Recreation – Rodeo)	MSR/SOI Update ( <i>affirmed</i> ) Feb 04	Countywide	2009-10 Underway
CSA RD-4 (Roads - Bethel Island)	MSR/SOI update/ <i>affirmed</i> (Dec 2008)	East County Sub-Regional MSR	2013-14
CSA T-1 (Transit – San Ramon) (formed 2006)			2011-12
<b><u>Fire Service</u></b>			
Contra Costa County Fire Protection District	MSR (Aug 2009); SOI ( <i>expanded/reduced</i> ) (Oct 2009)	Countywide Fire/ Emergency Service MSR	2014-15
Crockett-Carquinez Fire Protection District	MSR (Aug 2009); <b>SOI update pending</b>	Countywide Fire/ Emergency Service MSR	2014-15
East Contra Costa Fire Protection District	MSR (Aug 2009); SOI <i>reduced</i> (Oct 2009)	Countywide Fire/ Emergency Service MSR	2014-15
Kensington Fire Protection District	MSR (Aug 2009); <b>SOI update pending</b>	Countywide Fire/ Emergency Service MSR	2014-15
Moraga-Orinda Fire Protection District	MSR (Aug 2009); SOI <i>expanded</i> (Oct 2009)	Countywide Fire/ Emergency Service MSR	2014-15
Rodeo-Hercules Fire Protection District	MSR (Aug 2009); <b>SOI update pending</b>	Countywide Fire/ Emergency Service MSR	2014-15
San Ramon Valley Fire Protection District	MSR (Aug 2009); SOI <i>expanded</i> (Oct 2009)	Countywide Fire/ Emergency Service MSR	2014-15
<b><u>Health Care Districts (HCDs)</u></b>			
Los Medanos HCD	MSR/SOI Update ( <i>affirmed</i> ) Aug 2007	Countywide healthcare MSR	2012-13
Mt. Diablo HCD	MSR/SOI Update ( <i>affirmed</i> ) Aug 2007	Countywide healthcare MSR; annual progress report required	2012-13
West Contra Costa HCD	MSR/SOI Update ( <i>affirmed</i> ) Aug 2007	Countywide healthcare MSR; annual progress report required	2012-13
<b><u>Irrigation</u></b>			
Byron-Bethany Irrigation District	N/A	San Joaquin LAFCo is principal	
East Contra Costa Irrigation District	MSR Dec 2007; SOI <i>affirmed</i> Mar 2008	Countywide Water/ Wastewater MSR	2012-14
<b><u>Mosquito Abatement</u></b>			
Contra Costa Mosquito and Vector Control District	No previous MSR; SOI <i>affirmed</i> Nov 03	Countywide	2009-10 Underway
<b><u>Municipal Improvement</u></b>			
Bethel Island Municipal Improvement District	MSR/SOI update ( <i>affirmed</i> ) (Dec 2008)	East County Sub-Regional MSR	2014-15 (with RDs)

<b>Local Agency</b>	<b>MSR/SOI Status</b>	<b>Type of MSR</b>	<b>Next Update</b>
<b><u>Municipal Utility</u></b> East Bay MUD	N/A	Alameda LAFCo is principal	
<b><u>Reclamation Districts (RD)</u></b> RD 799 (Hotchkiss Tract)	MSR (July 2009); SOI <i>reduced</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 800 (Byron Tract)	MSR (July 2009); SOI <i>expanded/reduced</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 830 (Jersey Island)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2024 (Orwood and Palm Tracts)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2025 (Holland Tract)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2026 (Webb Tract)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2059 (Bradford Island)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2065 (Veale Tract)	MSR (July 2009); SOI <i>retained as "provisional" with 12-month report back</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2090 (Quimby Island)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2117 (Coney Island)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2121	MSR (July 2009); SOI <i>retained with 24-month report back</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2122 (Winter Island)	MSR (July 2009); SOI <i>retained</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
RD 2137	MSR (July 2009); <i>adopted zero SOI</i> (Nov 2009)	Countywide Reclamation MSR	2014-15
<b><u>Park &amp; Recreation</u></b> Ambrose Recreation & Park District	No previous MSR/SOI update	Countywide	2009-10 Underway
East Bay Regional Park District	N/A	Alameda LAFCo is principal	
Green Valley Recreation & Park District	MSR (Aug 2008); SOI <i>reduced with 24-month report back</i> (Oct 2009)	Agency-specific MSR	2013-14
Pleasant Hill Recreation & Park District	MSR June 2004; no SOI update	Countywide	2009-10 Underway
Rollingwood-Wilart Recreation & Park District	No previous MSR/SOI Update	Countywide	2009-10 Underway
<b><u>Resource Conservation</u></b> Contra Costa Resource Conservation District	No previous MSR; SOI <i>affirmed</i> Nov 03	Countywide	2009-10 Underway

<b>Local Agency</b>	<b>MSR/SOI Status</b>	<b>Type of MSR</b>	<b>Next Update</b>
<b><u>Wastewater</u></b>			
Byron Sanitary District	MSR/SOI ( <i>affirmed</i> ) May 2006	Agency-specific MSR	2012-14 (county-wide water/sewer)
Central Contra Costa Sanitary District	MSR Apr 2008; SOI update ( <i>reduced</i> ) June 2008	Countywide Water/Wastewater MSR	2012-14
County Sanitation District 6 (Alhambra Valley)	MSR/SOI update ( <b>zero SOI</b> ) Apr 2008	Countywide Water/Wastewater MSR	2012-14
Delta Diablo Sanitary District	MSR Dec 2007; SOI update ( <i>expanded</i> ) July 2009	Countywide Water/Wastewater MSR	2012-14
Ironhouse Sanitary District	MSR/SOI update ( <i>reduced</i> ) Dec 2007	Countywide Water/Wastewater MSR	2012-14
Mt. View Sanitary District	MSR/SOI update ( <i>affirmed</i> ) Apr 2008	Countywide Water/Wastewater MSR	2012-14
Rodeo Sanitary District	MSR/SOI update ( <i>affirmed</i> ) Aug 2008	Countywide Water/Wastewater MSR	2012-14
Stege Sanitary District	MSR/SOI update ( <i>affirmed</i> ) Aug 2008	Countywide Water/Wastewater MSR	2012-14
West County Wastewater District	MSR/SOI update ( <i>affirmed</i> ) Aug 2008	Countywide Water/Wastewater MSR	2012-14
<b><u>Water</u></b>			
Contra Costa Water District	MSR Apr 2008; SOI update ( <i>expanded</i> ) July 2009	Countywide Water/Wastewater MSR	2012-14
Diablo Water District	MSR/SOI update ( <i>reduced</i> ) Dec 2007	Countywide Water/Wastewater MSR	2012-14