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May 14, 2014 (Agenda)

May 14, 2014  
 Agenda Item 7

Contra Costa Local Agency Formation Commission (LAFCO)  
 651 Pine Street, Sixth Floor  
 Martinez, CA 94553

**Countywide Water/Wastewater Municipal Services Review and  
 Sphere of Influence Updates (2<sup>nd</sup> Round)**

Dear Members of the Commission:

In April, the Commission received an overview of the Public Review Draft Countywide Water/Wastewater Municipal Service Review (MSR) (2<sup>nd</sup> Round) covering the following local agencies:

City of Antioch	County Service Area M-28 (CSA M-28)
City of Brentwood	Crockett Community Services District (CCSD)
City of Concord	Delta Diablo (DD)
City of Hercules	Diablo Water District (DWD)
City of Martinez	Dublin San Ramon Services District (DSRSD)
City of Pinole	East Bay Municipal Utility District (EBMUD)
City of Pittsburg	East Contra Costa Irrigation District (ECCID)
City of Richmond	Ironhouse Sanitary District (ISD)
Byron Bethany Irrigation District (BBID)	Knightsen Town CSD (KCSD)
Byron Sanitary District (BSD)	Mt. View Sanitary District (MVSD)
Castle Rock County Water District (CRCWD)	Rodeo Sanitary District (RSD)
Central Contra Costa Sanitary District (CCCSD)	Stege Sanitary District (SSD)
Contra Costa Water District (CCWD)	Town of Discovery Bay CSD (TODBCSD)
County Sanitation District No. 6 (SD No. 6)	West County Wastewater District (WCWD)

The report also included information on Golden State Water Company, a private water company, and 28 mutual water companies pursuant to recent legislation.

The presentation in April covered MSR requirements, an overview of the agencies reviewed, the MSR process, significant findings, a summary of comments received in response to the Public

Review Draft report, and next steps. The Commission held a public hearing to receive public comments, and Commissioners also provided input.

Based on comments received in April, the MSR consultants made revisions and updates to the report, as reflected in the Final Draft MSR, as previously provided and available on the LAFCO website at [www.contracostalafco.org](http://www.contracostalafco.org).

On May 14, the Commission will be asked to accept the Final MSR report, adopt a resolution containing the required determinations (Attachment 1), and update the SOIs for ECCID, MVSD, RSD, SSD, TODBCSD and WCWD, which all retain the existing SOIs. The Commission will also be asked to provide direction to staff regarding the SOI updates for BBID, BSD, CRCWD, CCCSD, CCWD, CCSD, SD No. 6, CSA M-28, DD, DSRSD, DWD, EBMUD, ISD, and KCSD, which will be brought forward in June 2014.

## **DISCUSSION**

***Municipal Service Review*** - The MSR report provides an overview of services provided by local agencies under LAFCO's purview. The report identifies issues and agency challenges, and showcases best practices.

In accordance with the MSR, LAFCO must prepare written determinations relating to various factors including the following:

- Growth and population projections
- The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
- Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs or deficiencies
- Financial ability of agencies to provide services
- Status of and opportunities for shared facilities
- Accountability for community service needs, including governmental structure and operational efficiencies

The determinations are presented in the attached resolution. In addition, the MSR report provides governance, policy and SOI/boundary options and recommendations as summarized on the attached table. The project team will review the governance, policy and SOI/boundary options with the Commission on May 14<sup>th</sup>. The Commission will be asked to update the SOIs for six of the districts on May 14 that all retain the existing SOIs, and for the remaining 14 districts on June 11 following input from the Commission.

## **ENVIRONMENTAL ANALYSIS**

The MSR is a study, intended to serve as an informational tool to help LAFCO, local agencies and the public better understand the public service structure in Contra Costa County. The service review and determinations are a study and are Categorical Exempt under §15306, Class 6 of

the California Environmental Quality Act (CEQA) Guidelines. LAFCO actions on SOI updates are exempt under the General Rule exemption §15061(b)(3) of the CEQA Guidelines.

## **RECOMMENDATIONS**

1. Receive the staff report and open the public hearing to consider accepting the Final MSR and adopting the MSR determinations;
2. After receiving public comments close the hearing;
3. Determine that the MSR project is Categorical Exempt pursuant to §15306, Class 6 of the CEQA Guidelines;
4. Accept the Final MSR report;
5. Adopt the MSR determinations by resolution attached hereto;
6. Update the SOIs as recommended for ECCID, MVSD, RSD, SSD, TODBCSD and WCWD;  
and
7. Provide input regarding the SOI updates for BBID, BSD, CRCWD, CCCSD, CCWD, CCSD, SD No. 6, CSA M-28, DD, DSRSD DWD, EBMUD, ISD, and KCSD to be presented to the Commission on June 11, 2014.

Sincerely,

LOU ANN TEXEIRA  
EXECUTIVE OFFICER

c: Distribution

Attachment 1- Resolution with MSR Determinations

Attachment 2 – Summary Table - Governance and SOI Options & Recommendations

Attachments 3a-3f – Resolutions/Maps Updating SOIs for ECCID, MVSD, RSD, SSD, TODBCSD and WCWD

**RESOLUTION OF THE CONTRA COSTA LOCAL AGENCY FORMATION COMMISSION**

**ADOPTING DETERMINATIONS FOR THE 2014 COUNTYWIDE WATER/WASTEWATER (2<sup>ND</sup> ROUND) MUNICIPAL SERVICE REVIEW**

**WHEREAS**, Government Code §56430 requires LAFCO to conduct municipal service reviews (MSRs) in order to prepare and update spheres of influence (SOIs) pursuant to Government Code §56425; and

**WHEREAS**, the Commission previously authorized the *Countywide Water/Wastewater (2<sup>nd</sup> Round) MSR* to be prepared; and

**WHEREAS**, this MSR covers services provided by the cities of Antioch, Brentwood, Concord, Hercules, Martinez, Pinole, Pittsburg and Richmond and the following districts: Byron Bethany Irrigation District, Byron Sanitary District, Castle Rock County Water District, Central Contra Costa Sanitary District, Contra Costa Water District, Crockett Community Services District, County Sanitation District No. 6, County Service Area M-28, Delta Diablo, Diablo Water District, Dublin San Ramon Services District, East Bay Municipal Utility District, East Contra Costa Irrigation District, Ironhouse Sanitary District, Knightsen Town Community Services District, Mt. View Sanitary District, Rodeo Sanitary District, Stege Sanitary District, Town of Discovery Bay Community Services District, and West County Wastewater District; and

**WHEREAS**, this MSR also covers services provided by a private water agency and private mutual water companies; and

**WHEREAS**, on April 9, 2014, the Commission held a public hearing to receive an overview of the Public Review Draft MSR, receive public comments, and provide input; and

**WHEREAS**, on April 9, 2014, the Commission directed the MSR project team to prepare the Final Draft MSR and set a public hearing for May 14 to receive the Final MSR report, make the required determinations, and update SOIs; and

**WHEREAS**, the MSR report and determinations are Categorical Exempt from the California Environmental Quality Act (CEQA) pursuant to §15306 Class 6 of the CEQA Guidelines.

**NOW, THEREFORE, BE IT RESOLVED** that the Contra Costa Local Agency Formation Commission does hereby resolve, determine and order as follows:

*The Countywide Water/Wastewater (2<sup>nd</sup> Round) Municipal Service Review determinations attached hereto as Exhibit A and incorporated herein by reference are hereby adopted.*

\* \* \* \* \*

PASSED AND ADOPTED THIS 14<sup>h</sup> day of May 2014, by the following vote:

- AYES:
- NOES:
- ABSTENTIONS:
- ABSENT:

DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2013

Lou Ann Teixeira, Executive Officer

## EXHIBIT A

# COUNTYWIDE WATER/WASTEWATER (2<sup>ND</sup> ROUND) MUNICIPAL SERVICE REVIEW DETERMINATIONS

### *Growth and Population*

#### **City of Antioch**

- According to the City's 2011 Urban Water Management Plan (UWMP), Antioch's existing population of 105,117 is expected to grow by 10.5% to 116,592 by 2030. The UWMP projects employment to grow by 36% between 2010 and 2030, with an increase of 17,970 jobs.

#### **City of Brentwood**

- Brentwood's 2010 UWMP projects a population of 69,826 by 2030, a 15% annual growth rate from 2010 to 2030. At build-out, expected in 2050, the City is projected to have a population of 76,226 residents.

#### **City of Concord**

- According to 2013 estimates, Concord projects that the current population of 123,812 will increase to 148,400 by year 2030, an increase of almost 20%. The City of Clayton, which receives sewer service from Concord, has a population of approximately 11,093 and is projected to grow to 12,600 by 2030, an increase of 13%.

#### **City of Hercules**

- Hercules' General Plan projects that the City will grow to 32,800 by year 2030, an increase of 36% of the current population. The cities of Hercules and San Ramon are projected to be the fastest growing cities in Contra Costa County.

#### **City of Martinez**

- According to the City's 2011 UWMP, the City's population is expected to grow from its current 36,663 residents to 41,400 by 2035. The City's water service area (assumed to be 82.4% of the City's population) is projected to grow from its current 30,191 customers to 34,091 by 2035.

#### **City of Pinole**

- According to recent Census data, the current population of Pinole is 18,930. Following rapid growth in the 1950s, 1960s and 1970s, population growth in Pinole slowed in the 1980s and 1990s and is expected to average less than 1% per year for the foreseeable future. According to the City's General Plan, the City will reach a projected population of approximately 21,800 in 2030, an increase of 15%.

#### **City of Pittsburg**

- Pittsburg's 2011 UWMP projects a 2030 population of 91,015, an increase of over 39% over the City's current population of 64,294.

#### **City of Richmond**

- The City provides wastewater service to approximately 65% of its residents (approximately 68,000) within Richmond. The City's 2012 General Plan projects the City will grow to 132,600 by 2030, an increase of almost 21% from the current population of 105,004.

**Byron Bethany Irrigation District (BBID)**

- The current population within BBID's service area and SOI is approximately 13,000. Land use within the Contra Costa portion of BBID is primarily agricultural. Little or no anticipated growth is projected at this time.

**Byron Sanitary District (BSD)**

- BSD serves a population of approximately 995. Based on a review of ABAG population and employment figures, growth within BSD is expected to be limited over the next 10 to 20 years.

**Castle Rock County Water District (CRCWD)**

- Currently, CRCWD serves approximately 137 residents (Walnut Creek area). The service area is built out, and little or no growth is expected in the future.

**Central Contra Costa Sanitary District (CCCSD)**

- According to CCCSD's 2010 Collection System Master Plan Update (CSMPU), residential dwelling units are expected to increase from 180,000 (2008) to 230,000 at build out in 2040, a 30% increase. Developed land is projected to increase from 43,000 acres to 55,000 acres during the same time period.

**Contra Costa Water District (CCWD)**

- CCWD's 2012 UWMP projects CCWD service area population will increase from 495,230 in 2010 to 635,140 by 2035, a 22% increase.

**County Sanitation District No. 6 (SD No. 6)**

- Approximately 100 residents live within the service area (Martinez); little or no growth is anticipated.

**County Service Area M-28 (CSA M-28)**

- CSA M-28 serves the Willow Mobile Home Park (Bethel Island). The community is built-out with 172 mobile homes and approximately 275 residents. No future growth is anticipated.

**Crockett Community Services District (CCSD)**

- CCSD currently serves a population of 3,284 (Crockett - 3,094, Port Costa - 190). Development in the District is constrained by the Carquinez Strait to the north, hilly topography, and unstable soils. Most property surrounding CCSD is owned by the East Bay Regional Park District or the Port Costa Conservation Society. Only limited infill development is anticipated with the CCSD boundary.

**Delta Diablo (DD)**

- The DD 2010 Conveyance System Master Plan Update projects 90,700 dwelling units within DD at build out. Due to economic cycles in development, the Update does not indicate a build-out year. Using DD's current dwelling unit estimate of 60,800, build out estimates would indicate a dwelling unit growth rate of approximately 32%.

**Diablo Water District (DWD)**

- DWD currently serves about 40,893 residents. Significant development is expected to occur within DWD's boundaries over the next 20 years. According to the District's UWMP, DWD's service population is projected to grow to 68,441 by 2035.

**East Contra Costa Irrigation District (ECCID)**

- Most of ECCID's irrigated land is located within the City of Brentwood's Agricultural Conservation Area and the County's Agricultural Core Area. The number of customers is expected to remain stable. No significant growth is anticipated within the District's service area.

**Ironhouse Sanitary District (ISD)**

- ISD's service area is expected to experience steady growth over the next 20 to 25 years. The Association of Bay Area Governments (ABAG) projects the City of Oakley to grow from 31,950 in 2010 to a population of 42,950 in 2035. Bethel Island, with a 2010 Census population of 2,137, is also expected to experience growth with a projected population of 9,706 by 2025.

**Knightsen Town Community Services District (KCSD)**

- The unincorporated community of Knightsen is a Census Designated Place. Recent Census data estimated a population of 1,568 residents. Largely agricultural in nature, very limited growth is anticipated within the KCSD service area in the next 10 to 20 years.

**Mt. View Sanitary District (MVSD)**

- Currently, MVSD serves 18,253 residents. MVSD's service area population is expected to grow to between 24,500 and 25,322 over the next 20 to 25 years, an increase of approximately 29-33%.

**Rodeo Sanitary District (RSD)**

- RSD's population is expected to increase by 15% within the District's 20-year Comprehensive Wastewater Management Plan (2013). RSD's 2035 population is projected to be 7,990.

**Stege Sanitary District (SSD)**

- SSD provides wastewater collection services for approximately 33,000 people with about 13,000 sewer connections. The service area is largely built out, with growth limited to a few remaining vacant parcels and revitalization of existing commercial areas.

**Town of Discovery Bay Community Services District (TODBCSD)**

- According to recent Census data, the population of the Town of Discovery Bay is currently 13,500. Two new residential development projects, Newport Pointe and Pantages Bay, were recently approved by the County and will impact the TODBCSD. These projects, as well as the continued build-out of entitled units in Discovery Bay West and Villages IV and V, will result in substantial future growth for TODBCSD. According to the 2012 Wastewater Master Plan, at build out, the Town of Discovery Bay will add 1,123 residential units, 90 acres of office and business park development and 10 acres of commercial land uses.

**West County Wastewater District (WCWD)**

- WCWD's 20-Year Master Plan projects the service area population will increase from 93,000 to 113,000 by year 2030, an increase of approximately 20%.

***Disadvantaged Unincorporated Communities (DUCs)***

- There are no DUCs within or contiguous to the cities of Antioch, Brentwood, Hercules, Martinez, or Pinole.

- The City of Concord has a DUC located directly north of Highway 4 along the northerly boundary of the City.
- The City of Pittsburg has a DUC located within the City's SOI – the Bay Point community.
- The City of Richmond has a DUC located within the City's SOI – North Richmond.
- There are no DUCs within or contiguous to the following districts: BBID, BSD, CRCWD, SD No. 6, ECCID, ISD, KCSD, SSD, and TODBCSD.
- CCWD has two DUCs within or adjacent to its SOI. The DUCs include the unincorporated community of Bay Point along Highway 4, north of the City of Pittsburg; and the entirety of Bethel Island.
- CSA M-28 is located on Bethel Island, which has been identified as a DUC.
- A DUC has been identified within (or adjacent to) CCSD's SOI located in the west Crockett area.
- A DUC has been identified adjacent to DD's SOI located north of Willow Pass Road.
- DWD serves portions of Bethel Island; the entirety of Bethel Island has been identified as a DUC.
- Two DUCs have been identified in MVSD's SOI. Located north of the City of Martinez, DUCs are located on the west and east side of the I-680.
- A DUC has been identified in the area adjoining the current RSD SOI and service area. The DUC is located south of San Pablo Avenue.
- Several DUCs are located in WCWD's SOI.

The Government Code (sections 56375 and 56425) contains special provisions relating to DUCs and annexations and SOI amendments/updates. Those cities and districts listed above with DUCs within or contiguous to their SOIs are subject to the special provisions per the statute.

### ***Present and Planned Capacity of Public Facilities and Infrastructure Needs and Adequacy of Public Services***

#### **City of Antioch**

- Antioch indicates they are addressing their system needs, including preparation of water and wastewater rate studies in 2009 that identified the 10 year future needs, including major maintenance upgrades and appropriate rate adjustments. The City has budgeted CIP funds for the next five years to implement identified projects and replacement of older pipelines and equipment.

#### **City of Brentwood**

- Brentwood has identified a series of facility expansions and replacement upgrades as part of its UWMP, SSMP and other infrastructure-related master plans. The City's Capital Improvement Program (CIP) includes funds to renovate one water reservoir and to expand the Wastewater Treatment Plant (WWTP) when effluent flows are expected to increase.

### **City of Concord**

- Concord's collection system has portions that are aged and in need of replacement as identified in the 10-Year CIP and SSMP studies. Another study evaluated the City system and potential impacts of adding service to the Concord Naval Weapons Station area that is undergoing development. These studies have provided the basis of system upgrades over the ten-year period. Problem spots and old sewer mains are being replaced on a basis of timing and funding availability. The City's CIP is currently funded at \$1.065 million in FY 2013-14 and \$9.9 million through 2023.

### **City of Hercules**

- Plans are in place for WWTP upgrades between 2015-2017 to meet the State Regional Water Quality Control Board (RWQCB) requirements and to meet expected nominal growth. Collection main repairs and replacements are being completed as funding is available to reduce inflow and overflows. An aggressive main and lateral inspection program utilizing TV inspection identifies the high priority locations and pipelines for work.

### **City of Martinez**

- The City's Water Treatment Plant Master Plan identified a series of projects to be implemented over the next 15 years on its aging Water Treatment Plant (WTP). These projects will require funding in future years and will impact water rates through bond financing payments. Several projects are in process and are scheduled for completion this year through 2027. The City is implementing water distribution projects identified in its 2005 Water System Master Plan (WSMP). Several projects are in process and are scheduled for completion for this year through 2020. Additionally, CCWD, which provides wholesale water to Martinez, is completing an operational plan for use of a bypass pipeline to allow additional maintenance to reduce impacts of algae bloom that occurs several times each year. This project will benefit more effective delivery of water and treatment cost reductions.

### **City of Pinole**

- The Water Pollution Control Plant (WPCP) upgrade is the major project needed for both Pinole and Hercules to meet the RWQCB permit requirements on treatment capacity and operating compliance. Replacement of problem sewer mains and laterals to reduce infiltration is also a major priority in the City's CIP.

### **City of Pittsburg**

- Pittsburg has an approved CIP with annual funding at \$4.475 million to address both water and wastewater system needs, including replacement projects of pipelines, valves, pump stations and the WTP. A new well is in design for construction in 2014, and ongoing WTP projects are being implemented on a pay-as-you-go basis per the 2010 WMP. New development is expected to install some needed pipelines when economic growth resumes.

### **City of Richmond**

- Richmond's system of sewer collection pipeline mains and pump stations is old in terms of time and use. The City has completed comprehensive reviews of both the collection/pump stations system and the treatment facilities as part of a negotiated settlement of overflow and effluent discharge litigation. Assessment of the collection mains and laterals resulted in identification of the high priority replacement sections primarily in the commercial and industrial areas where infiltration flows have been occurring resulting in peak flows and some overflows.

Several local programs of storm water collection and inflow prevention in about 400 acres of area have been implemented resulting in measured reductions of peak flows. Several pump stations have been remodeled to increase efficiencies and redundancies to reduce overflows. Wet weather storage capacity has been increased as part of the WWTP upgrades. The City completed an SSMP update in October 2013 that addresses maintenance requirements and ongoing flow monitoring programs.

**Byron Bethany Irrigation District (BBID)**

- BBID funds capital projects on an annual basis as needs arise. Since BBID is over 90 years old, pump stations and pipelines are maintained and replaced as needs are identified.

**Byron Sanitary District (BSD)**

- BSD has completed a Facilities Plan and is proceeding with needed improvements as funds become available. Improved security fencing, control building improvements, SCADA upgrades, and installation of control valves for the effluent disposal system are included. Aging sewer mains are also planned for replacement as trouble locations are identified.

**Castle Rock County Water District (CRCWD)**

- Little detailed information is known of the water supply and distribution system other than it has a small reservoir tank and a small pipeline distribution system. Because of the small size of the system, there is no formal maintenance program, staff, or contract staff to service the system. CRCWD has no water quality testing program. CRCWD has indicated that Board members repair small system issues, and contractors are hired to repair more serious system problems on an “as needed” basis.

Because CRCWD was formed in 1955, it should be assumed that the system is aged and in need of repair and replacement of pumps, valves and meters based upon the age of the system. A site review by a qualified engineer retained by CRCWD should be conducted of the reservoir, pump station and any ancillary infrastructure to determine its condition.

**Central Contra Costa Sanitary District (CCCSD)**

- CCCSD has an aging sewer collection system. As a result of agreements with regional agencies and good operations practices, CCCSD has established a sewer main replacement program resulting in over \$15 million per year to replace trouble locations. Several major pump stations are scheduled for rehabilitation in the next four years. The SSMP was also updated and adopted in October 2012.

**Contra Costa Water District (CCWD)**

- CCWD has a 10-Year CIP that includes approximately \$300.1 million in capital improvement expenditures, with FY 13-14 including approximately \$36.3 million in capital projects. CCWD reports that it has completed approximately \$370 million in new and upgraded facility and infrastructure projects during the last five years.

**County Sanitation District No. 6 (SD No. 6)**

- The current collection and treatment system provides minimum service per the approved operating permit from the RWQCB. Due to the size and location of the system, however, long-term WWTP operations and replacement costs exceed available revenues. In order to provide a permanent system to meet RWQCB directives, investment in the current system will be needed.

### **County Service Area M-28 (CSA M-28)**

- In 2011, DWD conducted an engineering and operations review of the system and determined that a number of system upgrades were needed including an emergency power supply for pumping, additional storage for fire flow capacity, a backup pump system, seismic retrofit of the pump building and reservoir tank and pipeline upgrades. The estimated costs then were between \$900,000 and \$1,100,000. There have been no improvements made since the last MSR in 2007.

### **Crockett Community Services District (CCSD)**

- CCSD maintains and replaces portions of its collection and treatment facilities as needed. Approximately \$814,000 of project work has been done since 2008. All work is done on a priority basis by a contractor coordinated by the limited staff of CCSD. Each of the WWTP's are considered in good operating condition and require no major rehabilitation in the near future. CCSD expects to spend about \$2.6 million on capital improvements in the next five years.

### **Delta Diablo (DD)**

- DD has completed an SSMP and Master Plan of Facilities that identified a series of improvements required over the next 10 years. In the 5-Year CIP, WWTP improvements pump station upgrades, and collection system replacements are planned totaling about \$51 million. DD has been able to reduce system overflows and is implementing an aggressive hazardous materials collection program.

### **Diablo Water District (DWD)**

- The ongoing development of DWD's local water supply through its two wells has resulted in a major upgrade of capacity. Along with the recent expansion of the Randall Bold Water Treatment Plant (RBWTP) from 40 to 50 MGD, DWD's capacity needs have been addressed for the foreseeable future. No other major infrastructure needs have been identified by the District at this time.

### **East Contra Costa Irrigation District (ECCID)**

- ECCID budgets annually for capital project and repair needs and averages about \$700,000 per year in major repairs and upgrades on an as needed basis. No major needs or deficiencies were identified in the review or information submittal. A five-year or longer CIP should be developed for planning purposes for the future.

### **Ironhouse Sanitary District (ISD)**

- ISD recently completed construction of Phase 1 of a new \$55 million Water Recycling facility (WRF) to accommodate growth and meet regulatory requirements. The 2004 Sewer Master Plan (SMP) identified several mains and pump stations for upgrades or replacement. The Ironwood Force Main extension has been completed that provides an alternate flow route for this area near the old WWTP. A relief sewer was constructed in Carol Lane to accommodate flow from a new housing project. ISD is working with developers to install a second 14-inch force main and regional pump station to serve development in the East Cypress Corridor area. Other capital projects noted in the SMP will be implemented as growth occurs.

### **Knightsen Town Community Services District (KCSD)**

- KCSD has no infrastructure at present. The plan is to develop a drainage watershed and habitat basin to develop as mitigation land as part of a larger habitat restoration. Several planning grants have been submitted that would include these concept plans. A few miles of drainage channels and ditch areas have been cleared through voluntary efforts and improved as part of the agency coordination efforts.

### **Mt. View Sanitary District (MVSD)**

- In 2011, MVSD revised its 5-Year CIP to reflect lower flows and improved preventive maintenance following an update of its SSMP. Various capital projects have been funded, including a Grease Separation Station to remove fats and grease that will be burned in a solid waste digester for energy generation and construction of an Inflow Reservoir to normalize influent flows by 2014.

MVSD has initiated several engineering and facilities studies to identify needed improvements and to determine if cost reductions or operating efficiencies could be achieved. As a result of these studies, several major projects were amended or deferred as part of the 20-year CIP of \$31 million. Smoke testing and TV monitoring have identified high priority pipe repair locations which are being addressed through the annual upgrade or replacement program. In addition, MVSD's Supervisory Control and Data Acquisition (SCADA) monitoring system is also being upgraded to track flows and monitor pump stations to prevent overflow events.

### **Rodeo Sanitary District (RSD)**

- The recently adopted CWWMP has identified district-wide treatment and collection needs for the next 20 years. Issues identified in the 2008 MSR have been addressed including several projects at the WWTP. Improvements as part of the Comprehensive Wastewater Master Plan will assist RSD in operating safely and more efficiently. Replacement projects for high maintenance sewer mains will continue as funds are received for capital projects.

### **Stege Sanitary District (SSD)**

- SSD has an aged sewer collection system. As a result of agreements with regional agencies and good operations practices, SSD has begun a sewer main replacement program resulting in over 21% of sewer main replacement to date, and trouble locations are being maintained more aggressively. A major pump station is scheduled for rehabilitation later in 2014. Funding has been increased by over 60% on these programs. The SSMP was updated and adopted in 2012.

### **Town of Discovery Bay Community Services District (TODBCSD)**

- TODBCSD contracted to develop, and in 2012, approved a 10-Year Water Master Plan that provides a framework for accommodating future development and a long range CIP including major infrastructure replacement as needed over time. Wastewater operation functions include two relatively small but environmentally sensitive WWTP's with capacity of 2.1 MGD and average flow of 1.8 MGD. A system of 15 pump stations takes collected effluent to the WWTP for treatment and disposal. Since 2009, TODBCSD has contracted operation of the WWTP with Veolia Water North America, which has resulted in fewer operational problems and environmental and permit issues.
- TODBCSD applied for a new NPDES permit for the WWTP increasing its capacity from 2.1 MGD to 2.35 MGD. It is anticipated that the revised permit will be issued in late 2014. In the meantime, the RWQCB has extended the District's current permit until such time as the new permit is adopted. Operation of the WWTP and upgrades to the inflow control, pump and UV system are expected to aid in operation. The Water and Wastewater Master Plans have identified potential rehabilitation projects for the next 10 years as well as possible upgrades if new development is approved.
- The TODBCSD has not completed its UWMP; therefore CC LAFCO will be unable to consider any SOI or boundary changes until the UWMP is complete.

### **West County Wastewater District (WCWD)**

- WCWD has an aged sewer collection system. As a result of agreements with regional agencies and good operations practices, WCWD has begun a sewer main and lateral replacement program resulting in trouble locations being maintained more aggressively. A major upgrade of the WWTP is planned at a cost of \$18.6 million, and several pump stations are scheduled for rehabilitation this year. Funding has been increased for many of these maintenance programs. The Sewer System Master Plan was also updated and adopted in 2013.

## ***Financial Ability of Agencies to Provide Services***

### **City of Antioch**

- Antioch's water and wastewater funds are considered stable and self-sustaining for operational, capital and debt service activities, although some deficit spending has occurred in each fund due to planned capital improvement projects. Rate increases have been implemented over the last several years to accommodate the expenditures. The City maintains a substantial reserve fund balance in each fund providing good capability to absorb short term impacts, with a very good debt service to annual expenditure ratio.

### **City of Brentwood**

- Brentwood's water and wastewater funds are considered stable and self-sustaining for operational, capital and debt service activities, although some deficit spending has occurred in each fund due to planned capital improvement projects and debt service requirements. Rate increases have been implemented over the last several years to accommodate the expenditures. The City maintains a substantial reserve fund balance in each fund providing good capability to absorb short-term impacts, with a good debt service to annual expenditure ratio.

### **City of Concord**

- Overall, Concord's Wastewater Fund is currently stable and self-sustaining for operational and debt service activities, however, capital expenditures have created deficit spending over the last few years. The City indicates in their Wastewater Fund's long-range revenue and expenditure forecast that rate increases will be required to eliminate the deficit spending. The City maintains a marginally acceptable fund balance providing very limited capability to absorb short-term impacts. The City maintains a low debt service to annual expenditures ratio.

### **City of Hercules**

- Overall, the City's Wastewater Fund is currently stable and self-sustaining for operational and debt service activities, and capital expenditures. The City has implemented annual service charge rate increases through FY 16-17 to support ongoing operations and capital projects. The City maintains a relatively good fund balance providing good capability to absorb short term impacts, and maintains a low debt service to annual expenditures ratio.

### **City of Martinez**

- Overall, the City's water fund is currently stable and self-sustaining for operational and debt service activities. Deficit spending has been occurring due to capital expenditures for significant projects. The City maintains a relatively good fund balance providing good capability to absorb short term impacts, and maintains a low debt service to annual expenditures ratio.

### **City of Pinole**

- Overall, the City's Wastewater Fund is currently stable and self-sustaining for operational and debt service activities, and capital expenditures. The City has implemented annual service charge rate increases for the next five years. The City maintains a relatively good fund balance providing good capability to absorb short term impacts, and maintains a very low debt service to annual expenditures ratio.

### **City of Pittsburg**

- Overall, Pittsburg's Water and Wastewater Funds are considered stable and self-sustaining for operational, capital and debt service activities, although some deficit spending has occurred in each fund due to planned capital improvement projects. Rate increases have been implemented over the last several years to accommodate the expenditures. The City maintains a moderate reserve fund balance in each fund providing good capability to absorb short term impacts, with a very good debt service to annual expenditure ratio.

### **City of Richmond**

- Richmond operates its wastewater service as an enterprise fund within the confines of overall City operations. Sewer service fees comprise the significant majority of revenues that fund the services provided. These fees are listed on the property tax bill of the service connection property and collected by Contra Costa County.
- The Wastewater Fund does not receive funds directly or indirectly from the City's General Fund. Overall, Richmond's Wastewater Fund is currently stable and self-sustaining for operational, capital and debt service activities. However, the City will need to increase rates in order to meet ongoing capital improvement needs identified in their long range plan.
- The City is currently conducting a new rate study and anticipates additional rate increases will be necessary to complete needed capital projects required to meet the settlement agreement. The City will need to assess the ability of the community to absorb continuous annual increases given the slow economic recovery.

### **Byron Bethany Irrigation District (BBID)**

- Overall, BBID's financial status is stable as operations expenditures are fully met by revenues received. However, property tax constitutes 50% of BBID's revenue which is subject to economic fluctuations. Any future significant reduction in property tax revenue may require rate increases. BBID reports that it is developing a long-range CIP which will include a rate restructuring for its agricultural customers. BBID maintains a substantial reserve fund balance providing good capability to absorb short term impacts and its debt service to annual expenditure ratio is low.

### **Byron Sanitary District (BSD)**

- BSD operates as an enterprise type activity, with its primary revenue source being service charges and fees. Overall, BSD's financial status is stable as operations expenditures are fully met by revenues received. BSD maintains a substantial reserve fund balance providing good capability to absorb short term impacts. However, BSD has a significantly high debt service to annual expenditure ratio due to the bond funding for the recent rehabilitation of the wastewater treatment facility, collection system and associated infrastructure. Any negative impact to revenues will need to be carefully monitored and addressed in order to ensure operational and debt service requirements are met.

### **Castle Rock County Water District (CRCWD)**

- CRCWD's financial status is stable as operations expenditures are fully met by revenues received. CRCWD's service rate structure reflects fixed and consumption based rates for residential connections, and fixed connection fees. CRCWD maintains a substantial reserve fund balance and has no debt.

### **Central Contra Costa Sanitary District (CCCSD)**

- Overall, CCCSD's financial status is stable as operations expenditures are fully met by revenues received; however, CCCSD has been experiencing deficit spending recently due primarily to the CCCSD's 10-year plan to pay down a significant portion of its unfunded pension liability. This prudent action will benefit and enhance CCCSD's long-term financial stability. CCCSD maintains a very aggressive and comprehensive long-term capital improvement program addressing many substantial infrastructure improvements. CCCSD maintains a moderately good reserve fund balance providing good capability to absorb short term impacts, and its debt service to annual expenditure ratio is very good.

### **Contra Costa Water District (CCWD)**

- Overall, CCWD's financial status is very stable, with revenues sufficient to meet operational and capital improvement requirements. CCWD maintains a comprehensive CIP and funds scheduled projects on an annual basis. CCWD reviews rates annually and reports that it maintains a policy of not increasing rates annually greater than inflation. The last rate adjustment was in February 2013. CCWD maintains a substantial reserve fund balance providing good capability to absorb short term impacts, with a moderately negative debt service to annual expenditure ratio.

### **County Sanitation District No. 6 (SD No. 6)**

- Service fees comprise the revenues that fund the services provided. The County reports that SD No. 6 has been experiencing deficit spending due to infrastructure and equipment issues over the last several years. As the County does not maintain a reserve fund for the District, funds for repairs have been provided from other County funds. The County is currently reviewing its options for consolidation of this SD No. 6 into CCCSD.

### **County Service Area M-28 (CSA M-28)**

- Service fees comprise the revenues that fund the services provided. The infrastructure managed under CSA M-28 supporting the mobile home park requires significant upgrades. However, the County has indicated that the mobile home park will not support the necessary service charge increases to fund these upgrades.

### **Crockett Community Services District (CCSD)**

- Overall, CCSD's financial status is relatively stable; however, the District has been experiencing minor deficit spending recently. The deficit spending has been mainly driven by the Port Costa Sanitary Department and the Maintenance and Parks Departments. However, the amount of deficit spending is minor. CCSD maintains a 5-year CIP and budgets annual expenditures for capital projects. CCSD maintains a very good reserve fund balance providing good capability to absorb short term impacts, and its debt service to annual expenditure ratio is very good.

### **Delta Diablo (DD)**

- Overall, DD's financial status is stable; however operational expenditures have exceeded operational revenues over the last several years. DD reports that this is a planned drawdown of operational reserves to achieve a district policy level of 40% of operating revenue. DD reports that although it has

experienced a decline in growth and development due to the recent economic downturn, this has not had a significant impact and has not affected DD's ability to meet its debt service and other obligations. DD maintains a very good reserve fund balance providing good capability to absorb short term impacts, and its debt service to annual expenditure ratio is good.

#### **Diablo Water District (DWD)**

- Overall, DWD's financial status is relatively stable; however, DWD has been experiencing deficit spending recently due primarily to capital expenditures and debt service obligations. DWD reports that its largest debt service, for the RBWTP, was recently refinanced and will be paid off in seven years. DWD is also in the process of refinancing other long-term debt to realize savings. DWD utilizes a multi-year rate model to project revenue requirements to meet operational and capital requirements, which includes modest annual rate adjustments, and is investigating the potential to implement a tiered rate schedule in the future. DWD maintains a very good reserve fund balance providing good capability to absorb short-term impacts, and its debt service to annual expenditure ratio is very good.

#### **East Contra Costa Irrigation District (ECCID)**

- Overall, ECCID's financial status is relatively stable as operations expenditures are fully met by revenues received. However, ECCID reports that over the last several years, the decline in property tax revenue and investment earnings significantly impacted ECCID's overall revenues. ECCID took proactive actions to pay off its pension obligations, and other measures to absorb the impact without increasing rates. Any future significant reduction in property tax revenue may require reduction in expenditures or rate increases.

#### **Ironhouse Sanitary District (ISD)**

- Overall, ISD's financial status is relatively stable; however ISD has been experiencing deficit spending recently due primarily to capital expenditures, depreciation expense and debt service obligations. ISD does not maintain a formal CIP. Any capital maintenance expenditures necessary are determined annually and funded from revenues and reserve fund balance. ISD maintains a good reserve fund balance providing good capability to absorb short term impacts; however its debt service to annual expenditure ratio is moderately negative due to the substantial debt service obligation associated with its loan from the State Revolving Fund (SRF).

#### **Knightsen Town Community Services District (KCSD)**

- Overall, KCSD's financial status is stable as operations expenditures are fully met by revenues received. KCSD does not have a CIP, has not constructed any capital projects since its formation, and has limited ability to construct any major improvements to support KCSD's purpose. KCSD maintains a substantial reserve fund balance providing good capability to absorb short term impacts and has no debt.

#### **Mt. View Sanitary District (MVSD)**

- MVSD operates as an enterprise type activity, with its primary revenue source being service charges and fees. Overall, MVSD's financial status is relatively stable as operations expenditures are fully met by revenues received. However, the ability for MVSD to fully fund the entirety of its long term CIP under the current "pay-as-you-go" program relying solely on rate increases should be noted. MVSD should assess the ability of the community to absorb continuous annual increases which will be systemic in order for MVSD to meet its long-term capital improvement needs.

### **Rodeo Sanitary District (RSD)**

- Overall, RSD's financial status is stable as operations expenditures are fully met by revenues received. However, RSD does not currently maintain a large reserve and anticipates that much of the reserve will be consumed by the Rodeo Creek Force Main Realignment Project. Any negative impact to revenues should be carefully monitored and addressed to ensure operational requirements are met. RSD's debt service to annual expenditure ratio is very good; however RSD is planning to obtain a SRF loan to fund capital projects which will impact the ratio.

### **Stege Sanitary District (SSD)**

- Overall, SSD's financial status is stable as operations expenditures are fully met by revenues received. SSD does not maintain a CIP. Any capital maintenance expenditures necessary are determined annually and funded from revenues and the reserve fund balance. SSD maintains a Collection System Rehabilitation Plan and has increased funding for rehabilitation projects significantly since 2009. SSD maintains a good reserve fund balance providing the ability to absorb short term impacts; and its debt service to annual expenditure ratio is very good.

### **Town of Discovery Bay Community Services District (TODBCSD)**

- Overall, TODBCSD's financial status is stable. The District maintains a good long-term CIP and maintains sufficient revenue generation for funding projects. TODBCSD maintains a good reserve fund balance providing adequate capability to absorb short-term impacts and its debt service to annual expenditure ratio is low. TODBCSD reports that in 2013, it began a new four-year Water and Wastewater Rate Study for future operational and capital requirements, and the anticipated rate adjustments that may be required to support future needs.

### **West County Wastewater District (WCWD)**

- Overall, WCWD's financial status is stable as operations expenditures are fully met by revenues received. WCWD currently has no debt, however anticipates encumbering significant debt in the form of a \$75 million loan from the SRF to provide financing for WCWD's capital improvement program. WCWD maintains a very good reserve fund balance providing good capability to absorb short term impacts.

## ***Status of, and Opportunities For, Shared Facilities***

### **City of Antioch**

- Antioch has developed a recycled water program with Delta Diablo (DD) and implemented shared maintenance programs with the DD and the City of Pittsburg including preparation of their Sewer System Master Plan (SSMP). The City also participates in regional water conservation programs and the Bay Area Pollution Prevention Program.

### **City of Brentwood**

- Brentwood purchases water from CCWD and both agencies conduct joint conservation programs. Supplemental treated water is purchased from CCWD. A recycled water system has been constructed and may be expanded in a few years with funds obtained from regional grants with other Bay Area agencies. Maintenance functions and training is conducted with several other water and wastewater agencies regionally.

### **City of Concord**

- Concord contracts with CCCSD for wastewater treatment as well as for major collection system maintenance and inspections. The City also participates in regional training and customer education programs to reduce pollution and impacts to the CCCSD WWTP operations.

### **City of Hercules**

- The City of Hercules has a cooperative agreement with the City of Pinole for operation of the jointly owned WWTP. The two cities also have an agreement with the RSD for effluent disposal.

### **City of Martinez**

- Several projects are being done in concert with CCWD and the Port Costa community to improve water supply reliability and efficiencies. A Regional Capacity Study and separate Regional Supply Study (coordinated by CCWD) will improve planning and coordination of supply and demand management in the future. Additionally, a new water distribution system hydraulic model is being finalized that will assist in planning and design of water system changes for development projects.

### **City of Pinole**

- The primary cooperative program is the joint operation of the WPCP with the City of Hercules. Pinole also has an agreement with the EBMUD to handle and dispose of biosolids after treatment if surplus volume processing is required. The City also participates in regional staff training and pollution education programs.

### **City of Pittsburg**

- The City participates in a regional program of conservation education with the CCWD and with DD on regional pollution control education and prevention. The City is a partner in the Water Utility Regional Capacity Study headed by CCWD, as well as a member of a purchasing consortium for supplies and chemicals.

### **City of Richmond**

- The City of Richmond participates with WCWD in shared training and some maintenance operations. A JPA exists for the joint disposal of effluent by the agencies. Additionally, the City is coordinating some services with EBMUD to reduce operating costs.

### **Byron Bethany Irrigation District (BBID)**

- BBID is not adjacent to other irrigation districts but does share administrative operations with BSD through a JPA for financing capital projects, administrative offices and General Managers. Staff operations have been consolidated and efficiencies achieved over the past 10 years. Continuing these efforts will sustain these cost reductions. Grant funding for capital projects for the jointly managed districts has also been successful.

### **Byron Sanitary District (BSD)**

- BSD is not adjacent to other sanitary districts but does share administrative operations with BBID through a JPA for financing capital projects, administrative offices and General Managers. Staff operations have been consolidated and efficiencies achieved over the past 10 years. Continuing these efforts should sustain these cost reductions. Grant funding for capital projects for the jointly managed districts has also been successful.

### **Castle Rock County Water District (CRCWD)**

- CRCWD is located within the CCWD service area. CCWD provides treated, potable water to some homes within Castle Rock. Extension of potable water service to the balance of Castle Rock is possible but may be cost-prohibitive for some residents. Due to the small size of the district, no cooperative programs have been initiated or are expected.

### **Central Contra Costa Sanitary District (CCCSD)**

- CCCSD operates its Household Hazardous Waste Collection Facility in cooperation with MVSD, the cities of Concord and Clayton, and a portion of the City of San Ramon.
- CCCSD participates in several system maintenance and operations training programs with other local sewer agencies.
- CCCSD also participates in several regional programs including: the Hazardous Waste Collection Facility; the Urban Pesticide Committee working to reduce use of pesticides; the Bay Area Air Toxics Group which coordinates efforts with the air quality control agencies; and the Contra Costa Green Business Program which recognizes efforts to implement environmental regulations and conserve resources.
- CCCSD and CCWD are cooperatively studying the feasibility of a refinery recycled water system for the Shell Martinez Refinery that could use up to 20 MGD of recycled water at completion. This would replace CCWD supplied water from the Central Valley Project system.

### **Contra Costa Water District (CCWD)**

- CCWD is working in cooperation with other regional water agencies on a variety of planning and operational water supply programs, including evaluation of a regional water desalination project, a Regional Capacity, and an Integrated Regional Water Management Plan.

### **County Sanitation District No. 6 (SD No. 6)**

- SD No. 6 is a dependent special district administered by the County and receives administrative services and contract services from the County. Due to the small size of the facilities, no additional cooperative programs appear viable.

### **County Service Area M-28 (CSA M-28)**

- The County has initiated contract services for operations of the water system and consideration of contracting with other agencies if funding could be identified. Other than considering a change to a private system arrangement as proposed by the park owner, no other reasonable alternatives appear feasible at this time without additional funding available to upgrade the system.

### **Crockett Community Services District (CCSD)**

- CCSD utilizes cooperative programs and services to carry out several functions. Collection system preventive maintenance, emergency response and engineering are contracted with the WCWD. CCSD utilizes other independent contractors for inspection and repair of the collection system. C&H Sugar operates the Crockett Joint Treatment Plant through a contract with Seven Trent. Weekly testing of Port Costa effluent is performed by the Cal Science Environmental Company.

### **Delta Diablo (DD)**

- DD has developed a recycled water treatment facility and sells the water to two local water agencies totaling an average of 12.5 million gallons per day (MGD).

- The District's street sweeping and hazardous materials collection programs are supported by the County and the cities of Pittsburg and Antioch to reduce pollution to the watershed and meet the RWQCB standards. DD continues to manage the Delta Household Hazardous Waste Collection Facility, a joint project of the County, the cities of Pittsburg, Antioch and Oakley, and DD.

#### **Diablo Water District (DWD)**

- DWD purchases untreated water from CCWD, and the RBWTP is operated by CCWD. As a regional water agency, DWD participates in conservation programs, staff training and regional water supply planning. A joint Regional Capacity and Efficiency Improvement Study is also currently underway with five other agencies to identify opportunities for sharing of resources and facilities.

#### **East Contra Costa Irrigation District (ECCID)**

- ECCID cooperates with other local water agencies in staff training and water conservation planning. The connection and sale of untreated water to the City of Brentwood provides some economic benefit by recovering administrative and overhead expenses.

#### **Ironhouse Sanitary District (ISD)**

- ISD is an active member in the Western Recycled Water Coalition that is developing regional recycled water program facilities through a federal and state grant program. Cooperative programs have been developed with DD, CCWD, CCCSD and the cities of Antioch, Oakley and Pittsburg. ISD is also part of the Bay Area Biosolids to Energy coalition. The goal of the coalition is to create a long-term reliable renewable energy project by turning low-value biosolids into high-value energy products.

#### **Knightsen Town Community Services District (KCSD)**

- KCSD has coordinated planning efforts with several local and regional agencies including the Habitat and Conservation agency and Department of Water Resources through grant development and integrated water resource plan development. Coordination with the Knightsen Town Advisory Council is also an ongoing program.

#### **Mt. View Sanitary District (MVSD)**

- MVSD has several joint programs with CCCSD, including source control management, collection system mainline inspection, lab testing of effluent, administrative functions, and publications. MVSD participates in educational programs with local colleges and schools to encourage environmental management and education. Several cell phone site leases and billboard leases have been renegotiated to increase revenues. MVSD has minimal opportunities for shared facilities as it is essentially surrounded by CCCSD's service area.

#### **Rodeo Sanitary District (RSD)**

- RSD is a small operating agency with seven employees. RSD is a member of the Bay Area Consortium of Water and Wastewater Education that supports and funds a technical studies program with the Solano Community College to train and develop potential new candidates for the industry. RSD also utilizes an intern program to bring in candidates to prepare for future position openings. Other joint training programs and the Fats, Oil and Grease (FOG) program are supported with area agencies.

#### **Stege Sanitary District (SSD)**

- SSD contracts with EBMUD for wastewater treatment. SSD is also a member of the EBMUD JPA that conducts studies and projects to control wet weather overflows and implements the East Bay Regional

FOG control program with six cities. Also, a program identifying private sewer lateral deficiencies on a regional basis is being implemented through SSD, local cities and EBMUD.

#### **Town of Discovery Bay Community Services District (TODBCSD)**

- TODBCSD has joined the Bay Area Chemical Consortium to purchase bulk chemicals for water and wastewater treatment, saving about \$50,000 per year. A JPA with BBID formed the Discovery Bay Financing Authority to finance bonds for long-term capital projects. TODBCSD is studying several possible cooperative programs for operations of its recreation programs.

#### **West County Wastewater District (WCWD)**

- WCWD participates with the City of Richmond's Municipal Sanitary Sewer District in the West County Agency, a JPA that constructs and maintains effluent disposal and sludge disposal facilities. WCWD studied the possibility of a joint treatment agreement with the cities of Hercules or Pinole, however, the cities decided to upgrade their own WWTP.

### ***Accountability for Community Service Needs, Including Governmental Structure and Operational Efficiencies***

#### **City of Antioch**

- Antioch has a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, City budgets, CIPs, water quality reports, SSMPs and UWMPs. A City Calendar is also posted listing City projects, events and public hearings.
- The City should pursue the preparation of a focused study evaluating the feasibility/cost effectiveness of merging its wastewater operations with DD as a potential long-term governance alternative.

#### **City of Brentwood**

- Brentwood has a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, City budgets, CIPs, and water quality-related reports. A City Calendar is also posted listing City projects, events and public hearings.
- The City should pursue annexation of two parcels receiving water and wastewater services through an Out of Agency Service Agreement approved by LAFCO in 2005. Both property owners signed a covenant at that time agreeing to annexation.

#### **City of Concord**

- Concord has a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, and City budgets. The City also offers an e-newsletter to keep residents update on City events.
- Three government structure options have been identified for the City of Concord: (1) status quo, (2) annex areas receiving City service, and (3) consolidate with CCCSD.

#### **City of Hercules**

- Hercules has a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, City budgets, CIP programs, and water quality-related reports. A City Calendar is also posted listing City projects, events and public hearings.

- Two government structure options were identified: (1) status quo, and (2) consolidation with the WCWD. However, recent studies indicate that consolidation with WCWD is financially infeasible at the present time.

### **City of Martinez**

- The City's website provides the public with internet access to City Council agendas and minutes, public notices, City budgets, CIPs and audits.
- Three alternative government structure options were identified: (1) status quo; (2) annex territory being served outside the City boundary; and (3) consolidate with CCWD. Potential consolidation of water services with CCWD requires additional study to determine long-term fiscal/operational viability. Annexation of parcels served outside of the City should be a high priority and annual progress reports should be provided to LAFCO on City efforts.

### **City of Pinole**

- The City provides a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, City budgets, and CIPs. A City Calendar is also posted listing City projects, events and public hearings.
- Two government structure options were identified: (1) status quo, and (2) consolidation with WCWD. Recent studies indicate that consolidation with WCWD is financially infeasible at the present time.

### **City of Pittsburg**

- Pittsburg City Council meetings are open and accessible to public. The City provides a comprehensive website providing the public with internet access to City Council agendas and minutes, public notices, City budgets, CIPs, rate structures and water quality-related reports.
- Two alternative government structures were identified: (1) status quo, and (2) consolidation with DD. The City should pursue the preparation of a focused study evaluating the feasibility/cost effectiveness of merging its wastewater operations with DD as a potential long-term governance alternative.

### **City of Richmond**

- Richmond's website provides the public with internet access to City Council agendas and minutes, public notices, City budgets, CIPs and audits. The City also offers a free "E-News Signup" service for residents wishing to receive weekly updates on city projects, services, and events.
- The preparation of a focused fiscal/feasibility study evaluating the feasibility/cost effectiveness of merging its wastewater operations with either the WCWD or EBMUD should be pursued.

### **Byron Bethany Irrigation District (BBID)**

- Although BBID has a website, it is extremely limited as to the information provided. Websites have become an important tool for government agencies to inform and educate their customers. Upgrading the website should be a high priority for BBID. Exploring a potential consolidation of BBID with the BSD should be explored jointly by BBID, BSD, CC LAFCO and San Joaquin LAFCO. Potential consolidation with ECCID should also be considered due to the proximity of each district to each other and the provision of similar services. Further study will be required to determine the fiscal/operational feasibility of these this options.
- Consideration should be given to detaching the portion of BBID that overlaps with the TODBCSD to eliminate Discovery Bay residents paying for water services from both BBID and TODBCSD.

### **Byron Sanitary District (BSD)**

- BSD lacks a website which has become a critical tool to inform and educate rate payers about district hearings and events. Implementing an active website should be considered a high priority for BSD. Preparation of a fiscal/operational study evaluating the long-term impacts of consolidation with BBID should be pursued.

### **Castle Rock County Water District (CRCWD)**

- CRCWD serves a very small number of homes and commercial horse stables. The area is rural in nature. CRCWD's five Board members serve staggered terms, and have elections every two years. Meetings are held in the Board Members' homes. Currently, CRCWD has no website. Because of CRCWD's isolated location, alternative governance structure options are limited. Consolidation with the CCWD should be explored as a long-term option if fiscally and operationally feasible.

### **Central Contra Costa Sanitary District (CCCSD)**

- CCCSD is governed by a five-member Board of Directors, elected at large by the voters within the district. The CCCSD website includes comprehensive information on the District, budget, public notices, meetings, CIPs and community programs. CCCSD also publishes an informative community newsletter ("Pipeline") three times a year.
- Regarding operational and service efficiencies, CCCSD has made significant progress with boundary and out of agency service clean-up.
- The MSR notes that consideration should be given to expansion of CCCSD's SOI to include SD No. 6 for a potential future annexation.

### **Contra Costa Water District (CCWD)**

- CCWD is governed by a five-member Board of Directors representing five divisions. CCWD's comprehensive website includes information about its Board and committee meetings, finances, master planning documents and extensive water education resources. CCWD also publishes a customer newsletter, "On Tap," three times yearly. CCWD was the first agency to receive the CSDA's "Transparency Certificate of Excellence," awarded in April 2013.
- Two government structure options were identified for CCWD: (1) maintain the status quo and (2) consolidate water service with the City of Martinez. Further study would be required to evaluate the long-term fiscal and operational viability of consolidation of CCWD and the City of Martinez.

### **County Sanitation District No. 6 (SD No. 6)**

- SD No. 6 is a dependent special district governed by the Contra Costa County Board of Supervisors. Services for the County's dependent special districts are addressed by the Board of Supervisors at regular meetings which are open to the public. Meeting notices and agendas are posted in advance at the County's offices and on the County's website. SD No. 6's financial information is also available via the County's website. Maintaining the existing wastewater system is not a viable, long term option. Connection to CCCSD is under consideration by the County and should be aggressively pursued to provide a long-term sewer system solution for Stonehurst residents. The County is also working with the City of Martinez to establish a new SD No. 6 Board of Directors following the annexation of the area to the City.

### **County Service Area M-28 (CSA M-28)**

- CSA M-28 is a dependent special district governed by the Contra Costa County Board of Supervisors. Services for the County's dependent special districts are addressed by the Board of Supervisors at regular meetings which are open to the public. Meeting notices and agendas are posted in advance at the County's offices and on the County's website. CSA M-28 financial information is also available via the County's website.
- Government structure alternatives identified include: (1) status quo – County continues to contract with private operator; (2) annex area to DWD; (3) transfer operations to Willow Mobile Home Park owner, which may not be feasible. All identified alternatives are problematic in the long-term unless additional funding to upgrade system is provided through higher user rates, grants or budget transfers.

### **Crockett Community Services District (CCSD)**

- The CCSD directors are elected at large by voters within the district. CCSD meetings are open and accessible to the public. CCSD provides a variety of district-related information on its website, including meeting agendas, minutes, financial information and reports, and wastewater master plan documents.
- Two alternative governance structures have been identified: (1) maintain the status quo; and (2) expand CCSD's SOI to include the one property currently served through an out-of-agency agreement.

### **Delta Diablo (DD)**

- DD is governed by a Board of Directors that includes three voting members. The Directors are the presiding officers, or their designees, of the elected bodies of the communities served by DD: the City of Antioch, the City of Pittsburg, and the Contra Costa County Supervisor for District 5. District Board meetings are open to the public. Meeting notices and agendas are posted at least 72 hours in advance at the DD office and on DD's website. The DD website includes comprehensive information on DD, budgets, CIPs and community programs. DD also has a Public Information Office that facilitates public engagement with customers, schools, media, community groups and local and state governments.
- Two government structure options have been identified: (1) maintain the status quo, and (2) consolidate sewer collection service with the cities of Antioch and Pittsburg. Further analysis is needed to determine the operational merits of this option and the benefits/costs which would affect ratepayers for DD and both cities.

### **Diablo Water District (DWD)**

- DWD is governed by a five-member Board of Directors, elected at large by the voters within the district. The DWD website includes comprehensive information on the district, budget, public notices, meetings, CIPs and community programs. DWD also publishes a newsletter three times a year.
- Three government structure options have been identified: (1) maintain the status quo, (2) expand DWD's SOI to include the entirety of Bethel Island to help plan for long-term water services to the Island, and (3) expand DWD's SOI to include the Liberty Union High School District fourth high school site.

### **East Contra Costa Irrigation District (ECCID)**

- ECCID is governed by a locally elected Board of Directors elected by the voters with each of the district's five divisions. ECCID meetings are open to the public, and meeting notices, agendas and supporting documentation are posted at least 72 hours in advance at the district office. ECCID does not

have a website, also noted in the 2007 MSR, and therefore lacks an important informational tool for its customers and the public. ECCID has stated that an agency website is under construction and will be operational by Spring 2014.

- Two government structure options were identified: (1) maintain the status quo, and (2) consolidation with BBID. Consolidation of ECCID and BBID brings the potential of joining two adjacent districts providing similar services together. Further analysis through a focused MSR or other study, however, would be necessary to determine the fiscal and operational viability of this government structural option.

#### **Ironhouse Sanitary District (ISD)**

- ISD's website provides the public with internet access to Board agendas and minutes, public notices, budgets and audits. "The Ironhouse Insider" newsletter is published three times per year (also available online) and is provided free of charge to ISD customers. It provides the public with updates on ISD activities and projects.
- Including the proposed Liberty Union High School District fourth high school site within the ISD's SOI should be considered.

#### **Knightsen Town Community Services District (KCSD)**

- The KCSD Board meets monthly at a local school; KCSD does not have an office. Meeting notices and agendas are posted at the local Post Office. The KCSD website was terminated in April 2011, following a unanimous vote of the KCSD Board. Websites are an important tool for government agencies to inform and educate their customers. Implementing a district website should be a high priority for KCSD District.
- The district currently uses a volunteer general manager to oversee district operations and historically has had difficulty maintaining a full complement of Board members.
- Two alternative governance structures have been identified: (1) maintain the status quo; or (2) dissolve the district and transfer responsibilities and funding to either the Contra Costa Resource Conservation District or the County of Contra Costa.

#### **Mt. View Sanitary District (MVSD)**

- MVSD's website provides the public with internet access to Board agendas and minutes, public notices, budgets and audits. "The Mt. View Monitor" newsletter is published quarterly (also available online) and provides the public with updates on district activities and projects. Preparation of a fiscal/operational study evaluating the long-term impacts of consolidation with CCCSD should be considered.

#### **Rodeo Sanitary District (RSD)**

- RSD's website provides the public with internet access to Board agendas and minutes, public notices, district budgets and audits.

#### **Stege Sanitary District (SSD)**

- SSD's website provides the public with internet access to Board agendas and minutes, public notices, district budgets and audits. "The Endeavor" newsletter is published biannually and provides the public with updates on SSD activities and projects. Annexation of territory currently served by SSD but located outside of the District's service boundary is problematic due to engineering and liability issues.

**Town of Discovery Bay Community Services District (TODBCSD)**

- TODBCSD is an independent special district governed by a five-member Board of Directors elected at large. TODBCSD meetings are open to the public, and Board agendas and meeting minutes are available on its website. TODBCSD's website also includes district financial information, master planning documents, rate studies, employee compensation, and community events announcements.
- One government structure option was identified: (1) maintain the status quo.

**West County Wastewater District (WCWD)**

- WCWD is governed by a five-member Board of Directors elected at large by voters within WCWD. District meetings are open to the public and information on WCWD is available on its website. The website also includes WCWD financial information and master planning documents. WCWD provides extensive public education programs that focus on student outreach, community events and other communication opportunities.

***Any Other Matter Related to Effective or Efficient Service Delivery***

**City of Concord**

- The City should update its policies, ordinances and municipal codes to conform to Government Code Section 56133 regarding out of area agreements.

**City of Martinez**

- The City should update its policies, ordinances and municipal codes to conform to Government Code Section 56133 regarding out of area agreements.

**WATER/WASTEWATER MUNICIPAL SERVICE REVIEW (MSR) – SECOND ROUND  
GOVERNANCE AND SPHERE OF INFLUENCE (SOI) OPTIONS & RECOMMENDATIONS**

<b>Agency</b>	<b>SOI Options</b>	<b>Governance/Boundary Options</b>	<b>Consultant Recommendations</b>	<b>LAFCO Staff Recommendations</b>
<b>City of Antioch</b>	N/A	<ul style="list-style-type: none"> <li>Annex islands and areas receiving out of agency service (OAS)</li> <li>Study/evaluate consolidation with DD</li> </ul>	<ul style="list-style-type: none"> <li>Annex islands and areas receiving OAS</li> <li>Study/evaluate consolidation with DD</li> </ul>	<ul style="list-style-type: none"> <li>Annex islands and areas receiving out of agency service</li> <li>Study/evaluate consolidation with DD</li> </ul>
<b>City of Brentwood</b>	N/A	<ul style="list-style-type: none"> <li>Annex two residential parcels receiving OAS</li> </ul>	<ul style="list-style-type: none"> <li>Annex two residential parcels receiving OAS</li> </ul>	<ul style="list-style-type: none"> <li>Annex two residential parcels receiving OAS</li> </ul>
<b>City of Concord</b>	N/A	<ul style="list-style-type: none"> <li>Annex Ayers Ranch island and other parcels receiving OAS</li> <li>Study/evaluate consolidation with CCCSD</li> <li>Update City policies, ordinances and municipal codes to conform to Gov. Code §56133 relating to OAS agreements</li> </ul>	<ul style="list-style-type: none"> <li>Annex Ayers Ranch island and other parcels receiving OAS</li> <li>Study/evaluate consolidation with CCCSD</li> </ul>	<ul style="list-style-type: none"> <li>Annex Ayers Ranch island and other parcels receiving OAS</li> <li>Study/evaluate consolidation with CCCSD</li> <li>Update City policies, ordinances and municipal codes to conform to Gov. Code §56133</li> </ul>
<b>City of Hercules</b>	N/A	<ul style="list-style-type: none"> <li>Consolidation with WCWD was studied and was determined to be cost prohibitive</li> </ul>	No recommendations	No recommendations
<b>City of Martinez</b>	N/A	<ul style="list-style-type: none"> <li>Annexation of areas receiving OAS service should be a high priority</li> <li>Study/evaluate consolidation with CCWD</li> <li>Update City policies, ordinances and municipal codes to conform to Gov. Code §56133 relating to OAS agreements</li> </ul>	<ul style="list-style-type: none"> <li>Annex areas receiving OAS; provide LAFCO with annual progress reports on annexation plans</li> </ul>	<ul style="list-style-type: none"> <li>Annex areas receiving OAS; provide LAFCO with annual progress reports on annexation plans</li> <li>Update City policies, ordinances and municipal codes to conform to Gov. Code §56133</li> </ul>
<b>City of Pinole</b>	N/A	<ul style="list-style-type: none"> <li>Consolidation with WCWD was studied and was determined to be cost prohibitive</li> </ul>	No recommendations	No recommendations
<b>City of Pittsburg</b>	N/A	<ul style="list-style-type: none"> <li>Annex one parcel receiving OAS</li> <li>Study/evaluate consolidation with DD</li> </ul>	<ul style="list-style-type: none"> <li>Annex one parcel receiving OAS</li> <li>Study/evaluate consolidation with DD</li> </ul>	<ul style="list-style-type: none"> <li>Annex one parcel receiving OAS</li> <li>Study/evaluate consolidation with DD</li> </ul>
<b>City of Richmond</b>	N/A	<ul style="list-style-type: none"> <li>Study/evaluate consolidation with EBMUD or WCWD</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate consolidation with EBMUD or WCWD</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate consolidation with EBMUD or WCWD</li> </ul>
<b>Byron Bethany Irrigation District (BBID)</b>	San Joaquin LAFCO is principal and responsible for SOI update	<ul style="list-style-type: none"> <li>Resolve boundary overlap with TODBCSD</li> <li>Study/evaluate potential consolidation with BSD</li> <li>Study/evaluate potential consolidation with ECCID</li> <li>Update website</li> </ul>	<ul style="list-style-type: none"> <li>Support joint effort (TODBCSD, BBID, San Joaquin and CC LAFCOs) to study TODBCSD/ BBID overlap and evaluate fiscal/ service impacts of detachment of overlap area from BBID</li> <li>Study consolidation with BSD</li> <li>Study consolidation with ECCID</li> </ul>	<ul style="list-style-type: none"> <li>Work with the affected agencies and San Joaquin LAFCO to study overlap issue and report back to the Commission within 12 months</li> </ul>

<b>Agency</b>	<b>SOI Options</b>	<b>Governance/Boundary Options</b>	<b>Consultant Recommendations</b>	<b>LAFCO Staff Recommendations</b>
<b>Byron Sanitary District (BSD)</b>	<ul style="list-style-type: none"> <li>Expand SOI to include Orin Allen Youth Detention Facility (OAYDF)</li> <li>Maintain existing coterminous SOI</li> </ul>	<ul style="list-style-type: none"> <li>Annexation of OAYDF</li> <li>Study potential consolidation with BBID</li> <li>Develop a website</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include OAYDF</li> <li>Study potential consolidation with BBID</li> <li>Develop a website</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include OAYDF</li> <li>Study potential consolidation with BBID</li> <li>Develop a website</li> </ul>
<b>Castle Rock County Water District (CRCWD)</b>	<ul style="list-style-type: none"> <li>Establish a coterminous SOI</li> <li>Establish a zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Consolidate with CCWD</li> </ul>	<ul style="list-style-type: none"> <li>Establish coterminous SOI or zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Establish zero SOI and pursue consolidation with CCWD</li> </ul>
<b>Central Contra Costa Sanitary District (CCCSD)</b>	<ul style="list-style-type: none"> <li>Retain existing coterminous SOI</li> <li>Expand SOI to include County Sanitation District No. 6</li> </ul>	<ul style="list-style-type: none"> <li>None identified</li> </ul>	<ul style="list-style-type: none"> <li>Retain existing coterminous SOI; consideration should be given to expanding CCCSD's SOI to include SD No. 6</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include SD No. 6</li> </ul>
<b>Contra Costa Water District (CCWD)</b>	<ul style="list-style-type: none"> <li>Reduce SOI to remove Veale Tract</li> <li>Retain existing coterminous SOI</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate consolidation of water service with City of Martinez</li> </ul>	<ul style="list-style-type: none"> <li>Reduce SOI to remove Veale Tract</li> </ul>	<ul style="list-style-type: none"> <li>Reduce SOI to remove Veale Tract</li> </ul>
<b>County Sanitation District No. 6 (SD No. 6)</b>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate consolidation with CCCSD</li> </ul>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>
<b>County Service Area M-28 (CSA M-28)</b>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Dissolve CSA M-28 and annex to Diablo Water District (DWD)</li> </ul>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>Retain existing zero SOI</li> </ul>
<b>Crockett Community Services District (CCSD)</b>	<ul style="list-style-type: none"> <li>Expand SOI to include one parcel receiving OAS</li> </ul>	<ul style="list-style-type: none"> <li>Annex single property receiving OAS</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include one parcel receiving OAS</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include one parcel receiving OAS</li> </ul>
<b>Delta Diablo (DD)</b>	<ul style="list-style-type: none"> <li>Retain existing SOI</li> <li>Reduce SOI and remove open space areas outside ULL</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate consolidation with cities of Antioch and Pittsburg</li> <li>Detach permanent open space areas located outside ULL</li> </ul>	<ul style="list-style-type: none"> <li>Reduce SOI to remove open space areas located outside ULL</li> </ul>	<ul style="list-style-type: none"> <li>Reduce SOI to remove open space areas located outside ULL</li> </ul>
<b>Diablo Water District (DWD)</b>	<ul style="list-style-type: none"> <li>Retain existing SOI</li> <li>Expand to include Bethel Island</li> <li>Expand SOI to include Liberty Union High School District (LUHSD) 4<sup>th</sup> high school site</li> </ul>	<ul style="list-style-type: none"> <li>Study/evaluate annexation of Bethel Island</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include LUHSD 4<sup>th</sup> high school site and Bethel Island</li> </ul>	<ul style="list-style-type: none"> <li>Expand SOI to include LUHSD 4<sup>th</sup> high school site</li> </ul>
<b>Dublin San Ramon Services District (DSRSD)</b>	<ul style="list-style-type: none"> <li>Alameda LAFCO is principal and responsible for SOI update</li> </ul>	<ul style="list-style-type: none"> <li>Study overlapping boundaries (DSRSD, CCCSD, EBMUD)</li> </ul>	<ul style="list-style-type: none"> <li>Alameda LAFCO is principal; no SOI recommendations included in MSR</li> </ul>	<ul style="list-style-type: none"> <li>Consult with Alameda LAFCO on overlapping boundaries (CCCSD, DSRSD, EBMUD)</li> </ul>
<b>East Bay Municipal Utility District (EBMUD)</b>	<ul style="list-style-type: none"> <li>Alameda LAFCO is principal and responsible for SOI update</li> </ul>	<ul style="list-style-type: none"> <li>Study overlapping boundaries (EBMUD, CCCSD, DSRSD)</li> </ul>	<ul style="list-style-type: none"> <li>Alameda LAFCO is principal; no SOI recommendations included in MSR</li> </ul>	<ul style="list-style-type: none"> <li>Consult with Alameda LAFCO on overlapping boundaries (CCCSD, DSRSD, EBMUD)</li> </ul>

<b>Agency</b>	<b>SOI Options</b>	<b>Governance/Boundary Options</b>	<b>Consultant Recommendations</b>	<b>LAFCO Staff Recommendations</b>
<b>East Contra Costa Irrigation District (ECCID)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Study/evaluate consolidation with BBID</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing coterminous SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing coterminous SOI</li> </ul>
<b>Ironhouse Sanitary District (ISD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> <li>• Expand SOI to include the LUHSD 4<sup>th</sup> high school site</li> </ul>	<ul style="list-style-type: none"> <li>• Annex 4th the LUHSD high school site when sewer service is requires</li> </ul>	<ul style="list-style-type: none"> <li>• Expand SOI to include the LUHSD 4<sup>th</sup> high school site</li> </ul>	<ul style="list-style-type: none"> <li>• Expand SOI to include the LUHSD 4<sup>th</sup> high school site</li> </ul>
<b>Knightsen Town Community Services District (KCSD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI and designate the SOI as a “Special Study Area”</li> <li>• Adopt provisional SOI</li> <li>• Adopt zero SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Consolidate with another agency (i.e., Contra Costa Resource Conservation District or the County)</li> <li>• Develop a website</li> </ul>	<ul style="list-style-type: none"> <li>• Adopt a zero or provisional SOI, or reconfirm District’s coterminous SOI; and require annual progress reports regarding the status of services, programs and governance issues as identified in the MSR</li> </ul>	<ul style="list-style-type: none"> <li>• Adopt provisional SOI and require either 6-month or 12-monthl progress reports regarding the status of services, programs and governance issues as discussed in the MSR</li> </ul>
<b>Mt. View Sanitary District (MVSD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Study/evaluate consolidation with CCCSD</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>
<b>Rodeo Sanitary District (RSD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• None identified</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>
<b>Stege Sanitary District (SSD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Annex area (101 homes) served outside boundary through contract with City of Richmond; liability issues may complicate annexation</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>
<b>Town of Discovery Bay Community Services District (TODBCSD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Resolve overlap issue with BBID</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>
<b>West County Wastewater District (WCWD)</b>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• None identified</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>	<ul style="list-style-type: none"> <li>• Retain existing SOI</li> </ul>

**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
EAST CONTRA COSTA IRRIGATION DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the East Contra Costa Irrigation District (ECCID), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, ECCID was formed in 1925 and supplies irrigation water for agricultural, landscape and recreational uses as well as raw water for treatment and delivery to urban areas; and

**WHEREAS**, ECCID's boundaries include the City of Brentwood, the unincorporated community of Knightsen, portions of the cities of Oakley and Antioch, and unincorporated areas south and east of Brentwood totaling approximately 40 square miles; and

**WHEREAS**, the MSR report identified two SOI options for ECCID: retain the existing coterminous SOI, or consolidate with the Byron Bethany Irrigation District, which would require further study; and

**WHEREAS**, it is hereby proposed that LAFCO retain the existing coterminous SOI for ECCID as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing coterminous SOI for ECCID as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - The District has no land use authority. County and city plans include land uses and population growth that will need increased irrigation water services and untreated water supplies. A significant portion of the ECCID's service area has urban uses where future growth is expected to occur. The eastern portion of the District lies outside the County's Urban Limit Line as approved by the voters in November 2006. County and city policies support the provision of adequate water service for residents and agricultural land. ECCID's primary purpose is to serve

agricultural irrigation needs. The District's services support the continued use of lands for agricultural purposes. No Williamson Act contracts will be affected by this SOI action.

- b. *Present and probable need for public facilities and services in the area* - Most of ECCID's irrigated land is located within the City of Brentwood's Agricultural Conservation Area and the County's Agricultural Core Area. The number of customers is expected to remain stable. No significant growth is anticipated with the District's service area. No changes in public facilities or services provided by the District will result from this SOI update.
- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* - ECCID is financially stable and has the capacity to continue to provide services within its boundaries. The District maintains a 1912 appropriative right to divert water at Indian Slough on Old River. This right is not subject to volume limitations imposed for regulatory purposes; however, there are capacity limitations for the Main Canal. When considering service area expansion, ECCID evaluates the adequacy of the Main Canal to convey sufficient volume to serve the additional area without impacting existing customers. Landscape and recreation irrigation customers are responsible to install, operate, and maintain water conveyance facilities from the point of delivery to the property to be irrigated. Adoption of the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by ECCID.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency* – ECCID was formed in 1926 to serve portions of eastern Contra Costa County. The District receives a portion of the 1% property tax. In addition, the City of Brentwood and Contra Costa Water District (CCWD) purchase surplus irrigation water from ECCID. The property owners within the area, District ratepayers, and ratepayers for Brentwood and CCWD have an economic interest in receiving services from this investment. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to ECCID.
- e. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI* - There are no DUCs within or contiguous to ECCID's SOI.
- f. *Nature, location, extent, functions & classes of services to be provided* – ECCID supplies irrigation water for agricultural, landscape and recreational use as well as raw water for treatment and delivery to urban areas. The District also provides agricultural land drainage. ECCID's service area includes the City of Brentwood, the unincorporated community of Knightsen, portions of the cities of Oakley and Antioch, and some unincorporated area south of Antioch and east of Brentwood.

\*\*\*\*\*

PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:  
 NOES:  
 ABSTENTIONS:  
 ABSENT:

\_\_\_\_\_  
 DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

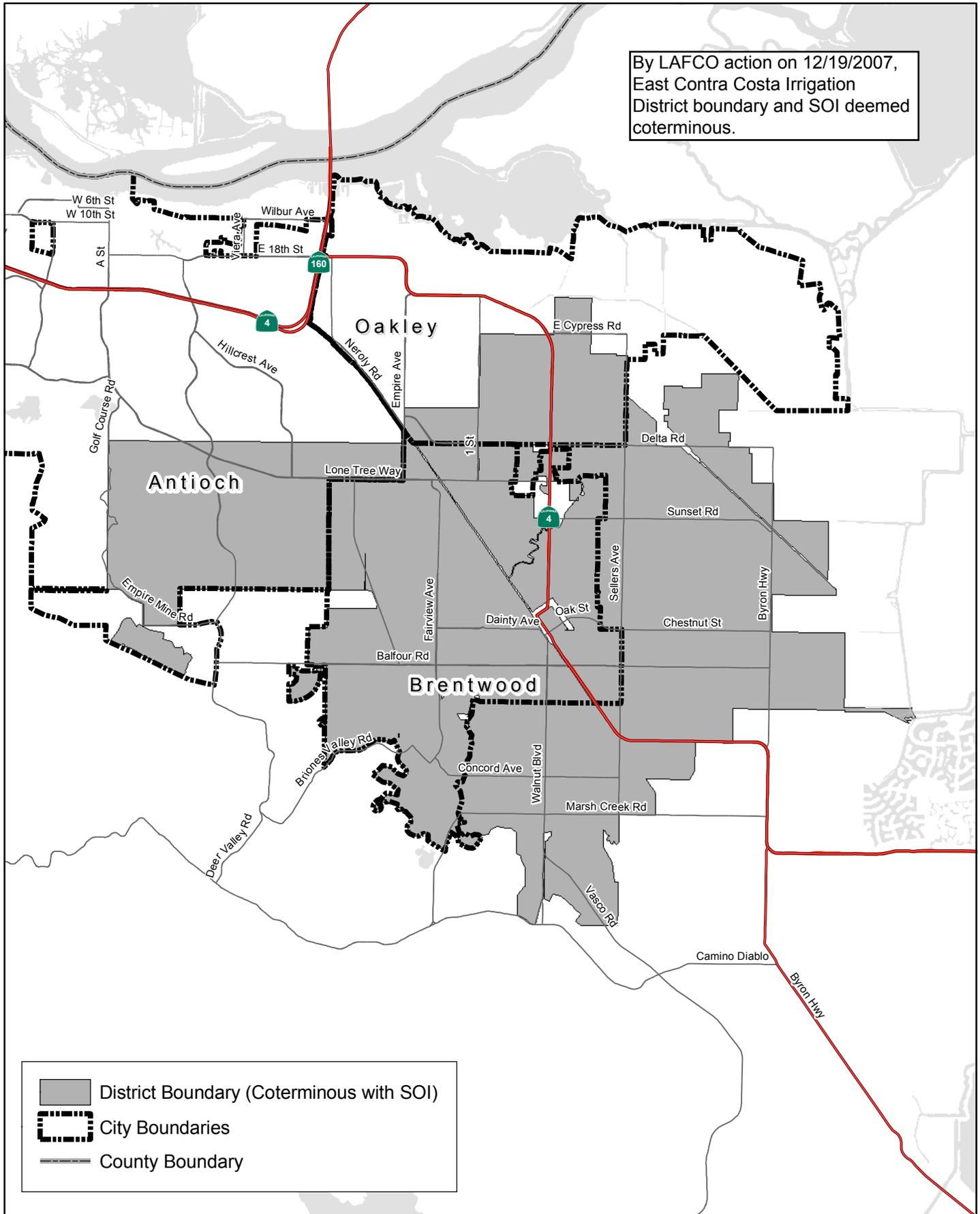
*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

\_\_\_\_\_  
 Lou Ann Texeira, Executive Officer

# East Contra Costa Irrigation District and Sphere of Influence

By LAFCO action on 12/19/2007, East Contra Costa Irrigation District boundary and SOI deemed coterminous.



-  District Boundary (Coterminous with SOI)
-  City Boundaries
-  County Boundary



**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
MT. VIEW SANITARY DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the Mt. View Sanitary District (MVSD), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, MVSD was formed in 1923 and provides wastewater collection, treatment, and disposal services for the northeasterly portion of the City of Martinez and adjacent unincorporated lands to the northeast totaling 4.73± square miles; and

**WHEREAS**, MVSD collaborates with the Central Contra Costa Sanitary District (CCCSD) to provide a permanent Household Hazardous Waste Collection facility and disposal services for the central portion of the County; and

**WHEREAS**, the MSR report identified two SOI options for BSD: retain the existing SOI, or consolidate with CCCSD, which would require further study; and

**WHEREAS**, it is hereby proposed that LAFCO retain the existing SOI for MVSD as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing SOI for MVSD as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - The District has no land use authority. County and city plans include land uses and population growth that will need increased wastewater services. County and city policies support the provision of adequate wastewater service for businesses and residents. Although there are agricultural and open space lands within the District's boundaries and SOI, wastewater services do not by themselves induce growth on agricultural or open space lands. No Williamson Act contracts will be affected by this SOI action.

- b. *Present and probable need for public facilities and services in the area* - The MVSD service area population is expected to grow to between 24,500 and 25,322 over the next 20 to 25 years, an increase of approximately 29 to 33 percent. There will be an increased need for comprehensive wastewater services. No changes in public facilities or services provided by the District will result from this SOI update.
- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* - MVSD is providing adequate services, is financially stable, and has the capacity to continue to provide services within its boundaries. The District has planned for capital needs based on projected growth and is implementing projects to extend the life of existing infrastructure. Adoption of the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by MVSD.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency* – MVSD was formed in 1923. The District collects service charges and fees for new development; and also receives a portion of the 1% property tax. Property owners within the area and ratepayers have an economic interest in receiving services from this investment. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to MVSD.
- f. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI* - Two DUCs have been identified in MVSD’s SOI. Located north of the City of Martinez, DUCs are located on the west and east side of the I-680. Future annexation of these areas by MVSD or expansion of MVSD’s SOI contiguous to these DUCs would first require a detailed evaluation of MVSD’s capability to adequately serve these communities.
- g. *Nature, location, extent, functions & classes of services to be provided* – MVSD provides wastewater collection, treatment, and disposal services for the central portion of the City of Martinez and adjacent unincorporated lands to the northeast. The District collaborates with the CCCSD to provide a permanent Household Hazardous Waste Collection facility and disposal services for the central portion of the County. Also, MVSD has a franchise agreement with Allied Waste (parent company to Pleasant Hill Bayshore Disposal) for Allied Waste to provide trash collection, recycling, and disposal services within the unincorporated area of MVSD’s boundaries.

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PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:  
 NOES:  
 ABSTENTIONS:  
 ABSENT:

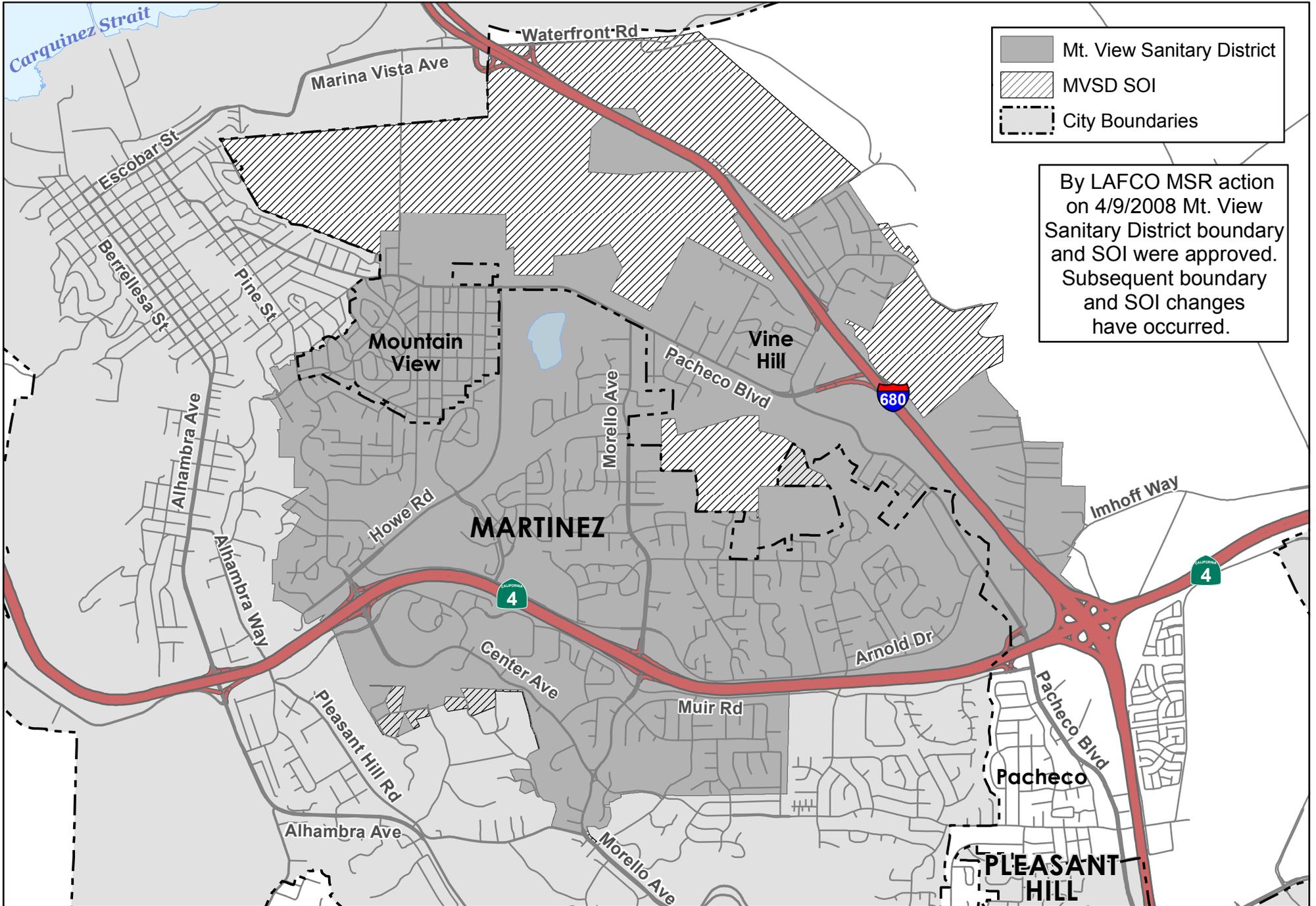
\_\_\_\_\_  
 DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

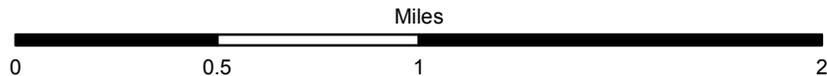
\_\_\_\_\_  
 Lou Ann Texeira, Executive Officer

# Mt. View Sanitary District and SOI



- Mt. View Sanitary District
- MVSD SOI
- City Boundaries

By LAFCO MSR action on 4/9/2008 Mt. View Sanitary District boundary and SOI were approved. Subsequent boundary and SOI changes have occurred.



**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
RODEO SANITARY DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the Rodeo Sanitary District (RSD), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, RSD was formed in 1939 and provides wastewater collection, treatment, and disposal services to the unincorporated communities of Rodeo and Tormey adjacent to San Pablo Bay, serving an estimated population of approximately 8,000; and

**WHEREAS**, RSD's boundaries include approximately 1.4 square miles (three non-contiguous areas); the District provide sewer service to 2,500 residential and commercial customers; and

**WHEREAS**, the MSR report identified one SOI option: retain the existing SOI; and

**WHEREAS**, it is hereby proposed that LAFCO retain the existing SOI for RSD as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing SOI for RSD as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - The District has no land use authority. County plans include land uses and population growth that will need increased wastewater services. County policies support the provision of adequate wastewater service for businesses and residents. Although there are some open space lands within the District's boundaries and SOI, wastewater services do not by themselves induce growth on agricultural or open space lands. No Williamson Act contracts will be affected by this SOI action.
  - b. *Present and probable need for public facilities and services in the area* - Population within RSD's service area is expected to increase by 15 percent within the 20-year planning period of

RSD's Comprehensive Wastewater Management Plan which was adopted in June 2013. RSD's 2035 population is projected to be 7,990. No changes in public facilities or services provided by the District will result from this SOI update.

- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* - RSD is providing adequate services, is fiscally stable although with limited financial resources, and has the capacity to continue to provide services within its boundary. The District has planned for capital needs based on projected growth and is implementing projects to rehabilitate infrastructure. Updating the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by RSD.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency* – RSD was formed in 1939. The District collects sewer service charges and fees for new connections; RSD also receives a portion of the 1% property tax. The District has incurred debt through loans and notes. Property owners and ratepayers with RSD have an economic interest in receiving District services. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to RSD.
- e. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI* - A DUC has been identified in the area adjoining the current RSD SOI and service area. The DUC is located south of San Pablo Avenue. Future annexation of this area by RSD or expansion of RSD's SOI contiguous to the DUC would first require a detailed evaluation of RSD's capability to adequately serve these communities.
- f. *Nature, location, extent, functions & classes of services to be provided* – RSD provides wastewater collection, treatment, and disposal services to the unincorporated communities of Rodeo and Tormey, adjacent to San Pablo. The District contracts for solid waste services with Republic Services in Richmond.

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PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:  
NOES:  
ABSTENTIONS:  
ABSENT:

\_\_\_\_\_  
DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

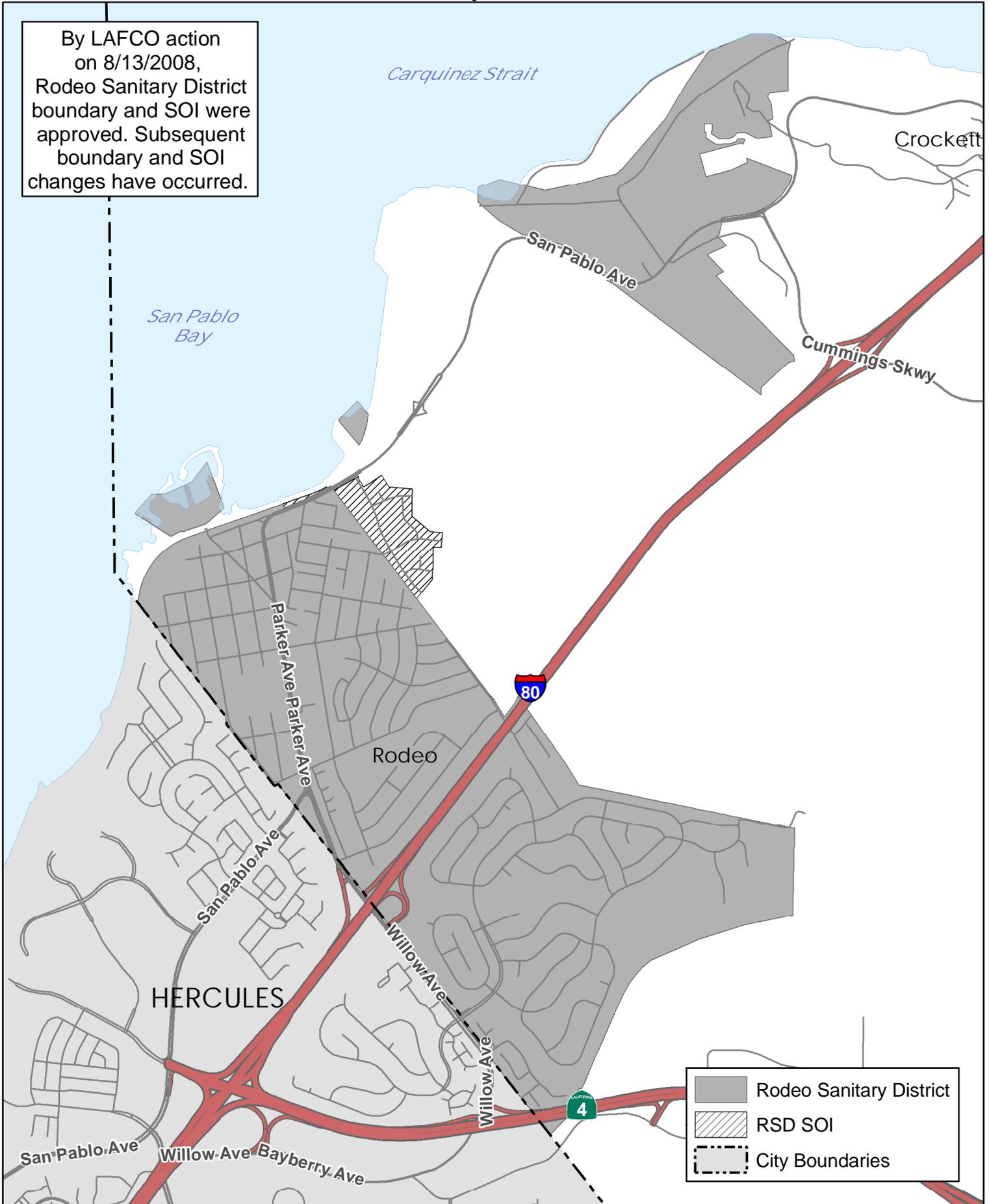
*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

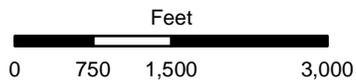
\_\_\_\_\_  
Lou Ann Texeira, Executive Officer

# Rodeo Sanitary District and SOI

By LAFCO action on 8/13/2008, Rodeo Sanitary District boundary and SOI were approved. Subsequent boundary and SOI changes have occurred.



	Rodeo Sanitary District
	RSD SOI
	City Boundaries



**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
STEGE SANITARY DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the Stege Sanitary District (SSD), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, SSD was formed in 1913 and provides collection, treatment and disposal of wastewater services to the communities of El Cerrito, Kensington, and the portion of the Richmond Annex west of El Cerrito and south of Potrero Avenue, comprising 5.7 square miles; and

**WHEREAS**, SSD provides wastewater collection services to approximately 33,000 people with a total of about 13,000 sewer connections, including approximately 101 homes outside SSD's boundary by contract with the City of Richmond; and

**WHEREAS**, the MSR report identified two boundary options for SSD including retaining the existing SOI, and expanding the boundary to include the area being served by SSD which is outside the District's boundary; and

**WHEREAS**, it is hereby proposed that LAFCO retain the existing SOI for SSD as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing SOI for SSD as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - The District has no land use authority. County and city plans include land uses and population growth that will need increased wastewater services. County and city policies support the provision of adequate wastewater service for businesses and residents. Although there are some open space lands within the District's boundaries and SOI, wastewater services do not by

themselves induce growth on agricultural or open space lands. No Williamson Act contracts will be affected by this SOI action.

- b. *Present and probable need for public facilities and services in the area* - SSD provides wastewater collection services for approximately 33,000 people with a total of about 13,000 sewer connections. The service area is largely built out, with growth limited to a few remaining vacant parcels and revitalization of existing commercial areas. No changes in public facilities or services provided by the District will result from this SOI update.
- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* - SSD is providing adequate services, is financially stable, and has the capacity to continue to provide services within its boundaries. The District has planned for capital needs based on projected growth and is implementing projects to extend the life of existing infrastructure. Updating the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by SSD.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency* – SSD was formed in 1913. The District collects service charges from existing users and fees for new development; SSD also receives a portion of the 1% property tax. The District has long term debt. Property owners and ratepayers with SSD have an economic interest in receiving District services. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to SSD.
- e. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI* - There are no DUCs located within, or contiguous to, the SSD’s SOI.
- f. *Nature, location, extent, functions & classes of services to be provided* – SSD provides wastewater collection services for the City of El Cerrito, the unincorporated community of Kensington, and the Richmond Annex community within the southeastern portion of the City of Richmond. SSD contracts with EBMUD for wastewater treatment.

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PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:  
NOES:  
ABSTENTIONS:  
ABSENT:

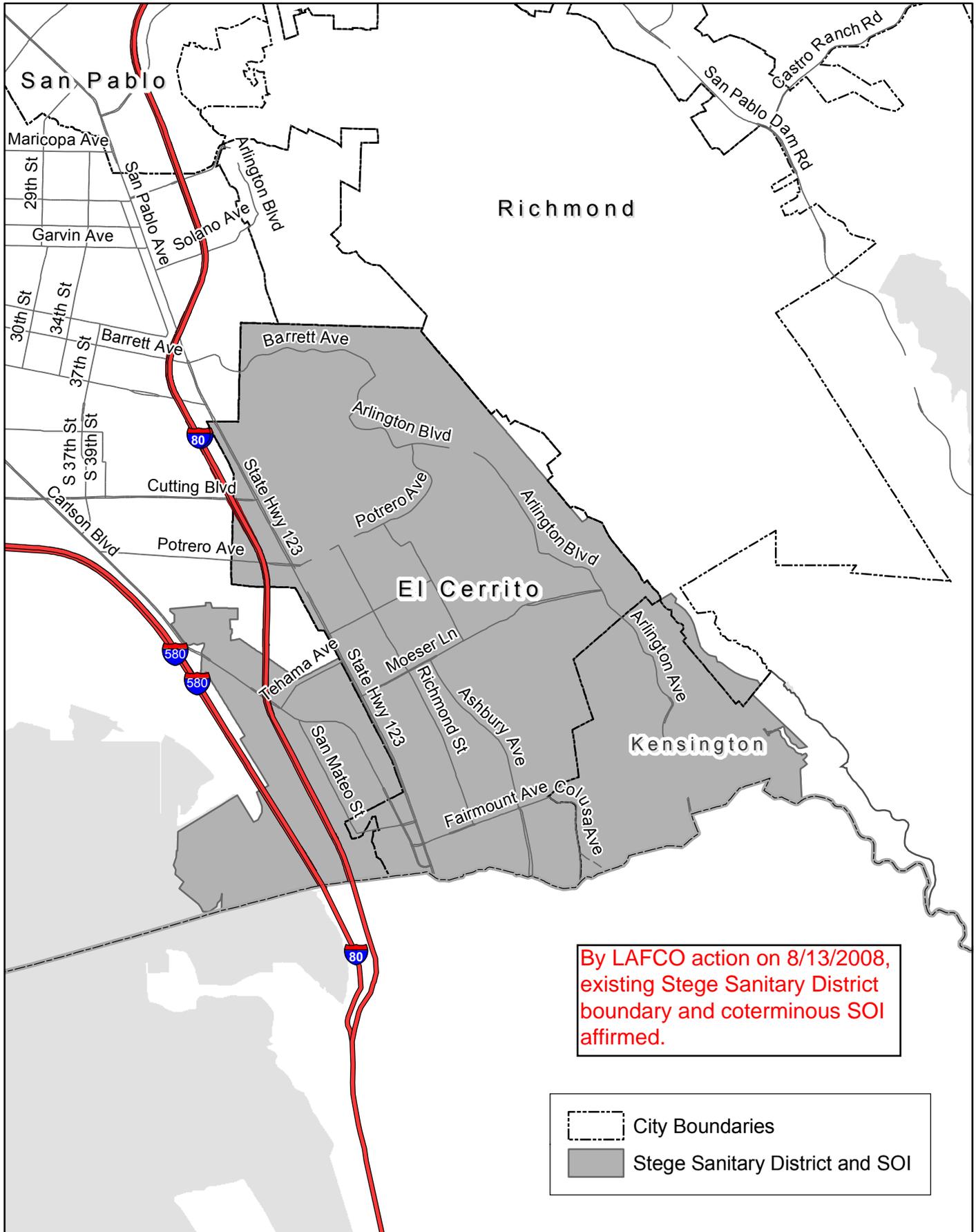
\_\_\_\_\_  
DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

\_\_\_\_\_  
Lou Ann Texeira, Executive Officer

# Stege Sanitary District and coterminous Sphere of Influence



**By LAFCO action on 8/13/2008, existing Stege Sanitary District boundary and coterminous SOI affirmed.**

City Boundaries  
 Stege Sanitary District and SOI



**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
TOWN OF DISCOVERY BAY COMMUNITY SERVICES DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the Town of Discovery Bay Community Services District (TODBCSD), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, TODBCSD was formed in 1998 and provides water and wastewater, parks and park maintenance, landscaping and recreation services to the unincorporated community of Discovery Bay; TODBCSD also provides flood control in specified areas; and

**WHEREAS**, TODBCSD provides service to approximately 13,500 people in a nine square mile area, with 5,523 water connections; and

**WHEREAS**, the MSR report identified one SOI option for the District – retain the existing SOI; and

**WHEREAS**, the MSR report also noted a boundary overlap with the Byron Bethany Irrigation District which should be studied;

**WHEREAS**, it is hereby proposed that LAFCO retain the existing SOI for TODBCSD as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing SOI for TODBCSD as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - County policies support the provision of adequate services for County residents. County plans include land uses and population growth needing District services. The areas included with this SOI update do not affect agricultural lands. The District has no land authority, and no change to the present or planned uses will result from this SOI update.

- b. *Present and probable need for public facilities and services in the area* - According to recent Census data, the population of the Town of Discovery Bay is currently 13,500. Two new residential development projects, Newport Pointe and Pantages Bay, were recently approved by the Contra Costa County Board of Supervisors and will impact the TODBCSD. These projects, as well as the continued built-out of entitled units in Discovery Bay West and Villages IV and V, will result in substantial future growth for TODBCSD. According to the 2012 Wastewater Master Plan, at build out, the Town of Discovery Bay will add 1,123 residential units, 90 acres of office and business park development and 10 acres of commercial land uses.
- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide* - TODBCSD is providing adequate services, is financially stable, and has the capacity to continue to provide services within its boundary. The District has planned for capital needs based on projected growth and is implementing projects to extend the life of existing infrastructure. The TODBCSD has not completed its Urban Water Management Plan (UWMP); therefore, LAFCO will be unable to consider any SOI or boundary changes until the UWMP is complete. Updating the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by TODBCSD.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency* – TODBCD was formed in 1998. The District collects service charges from existing users and fees for new development. The District has long-term debt. Property owners and ratepayers with TODBCSD have an economic interest in receiving District services. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to TODBCSD.
- e. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI* - There are no DUCs located within, or contiguous to, the TODBCSD’s SOI.
- f. *Nature, location, extent, functions & classes of services to be provided* – TODBCSD provides water and wastewater, parks and park maintenance, landscaping and recreation services to the unincorporated community of Discovery Bay; TODBCSD also provides flood control in specified areas.

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PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:  
 NOES:  
 ABSTENTIONS:  
 ABSENT:

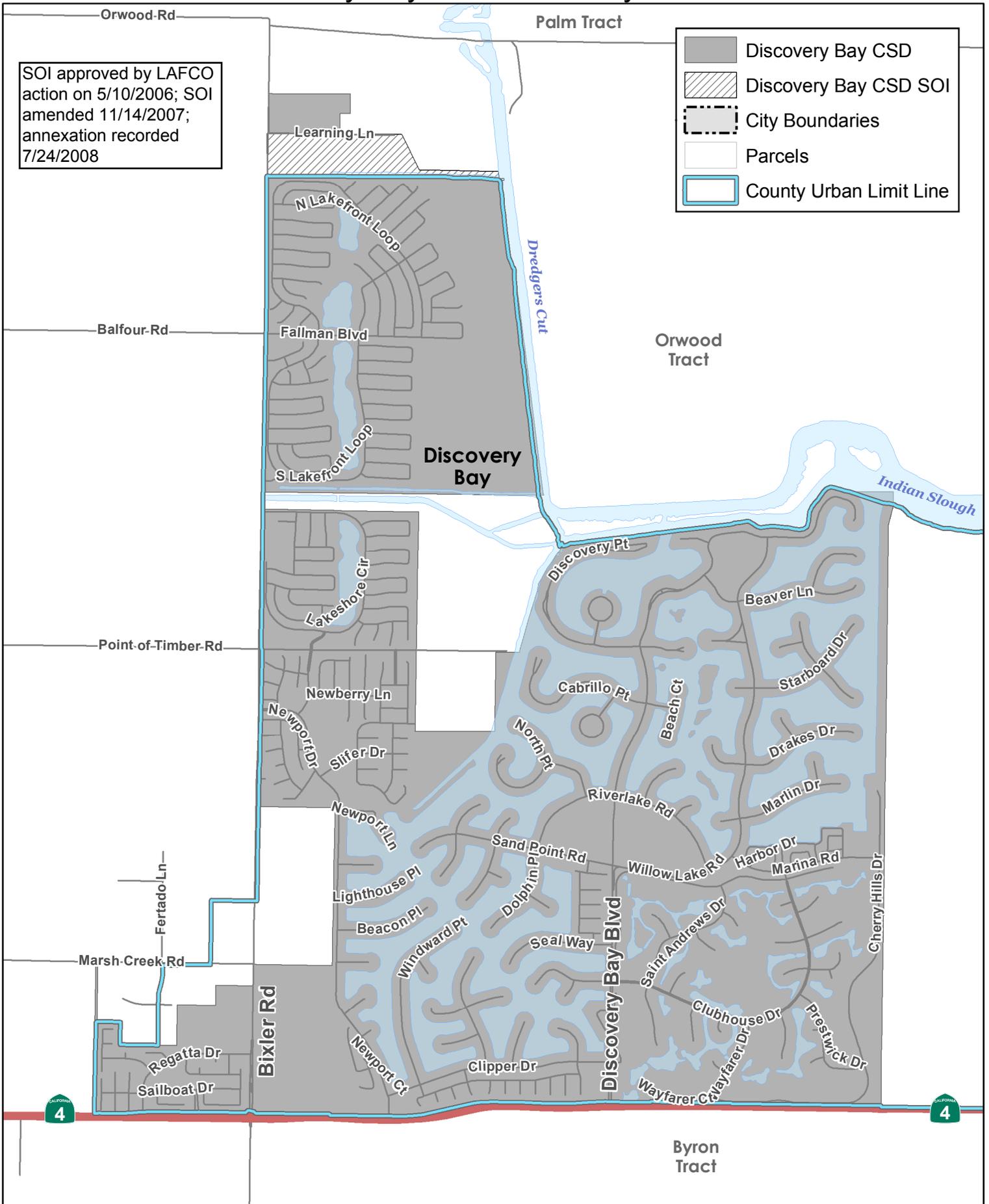
\_\_\_\_\_  
 DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

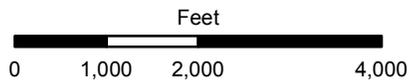
\_\_\_\_\_  
 Lou Ann Texeira, Executive Officer

# Discovery Bay CSD Boundary and SOI



SOI approved by LAFCO action on 5/10/2006; SOI amended 11/14/2007; annexation recorded 7/24/2008

- Discovery Bay CSD
- Discovery Bay CSD SOI
- City Boundaries
- Parcels
- County Urban Limit Line



**RESOLUTION OF THE CONTRA COSTA  
LOCAL AGENCY FORMATION COMMISSION  
APPROVING A SPHERE OF INFLUENCE UPDATE FOR  
WEST COUNTY WASTEWATER DISTRICT**

**WHEREAS**, Government Code §56425 requires the Local Agency Formation Commission (LAFCO) to develop and determine the sphere of influence (SOI) of each local governmental agency within the County; and

**WHEREAS**, Government Code §56425(f) requires that LAFCO review and update the SOI boundaries every five years, as necessary; and

**WHEREAS**, Government Code §56430 requires that a municipal service review (MSR) be conducted prior to or in conjunction with an SOI update; and

**WHEREAS**, LAFCO conducted a second round, countywide review of water and wastewater service providers which includes the West County Wastewater District (WCWD), and adopted written determinations as required by Government Code §56430 on May 14, 2014; and

**WHEREAS**, WCWD was originally formed in 1921 and provides wastewater collection, treatment and disposal services to 93,000 customers in a 16.9 square mile service area within the City of Richmond, City of San Pablo, City of Pinole and unincorporated communities (El Sobrante, Tara Hills, Rollingwood, Bayview) and other areas within Contra Costa County; and

**WHEREAS**, the MSR report identified one SOI option for WCWD: retain the existing SOI; and

**WHEREAS**, the MSR report also noted that the District is providing service to an estimated 45 parcels outside the WCWD boundaries and current SOI, located in East Richmond Heights, with service extended into the area in 1958 under an agreement with the City of Richmond; and that there may be other parcels receiving out of area services; and

**WHEREAS**, WCWD is encouraged to annex properties receiving out of agency service into the District; and

**WHEREAS**, it is hereby proposed that LAFCO retain the existing SOI for WCWD as shown on the attached map; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the District's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI action; and

**WHEREAS**, the SOI update was duly considered at a public hearing held on May 14, 2014; and

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Contra Costa LAFCO does hereby:

1. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that the SOI update is categorically exempt under §15061(b)(3) of the CEQA Guidelines.
2. Update and retain the existing SOI for WCWD as depicted on Exhibit A attached hereto.
3. Determine that the Commission has considered the criteria set forth in Government Code §56425 as follows:
  - a. *Present and planned land uses in the area, including agricultural and open-space lands* - The District has no land use authority. County and city plans include land uses and population

growth that will need increased wastewater services. County and city policies support the provision of adequate wastewater service for businesses and residents. Although there are some open space lands within the District's boundaries and SOI, wastewater services do not by themselves induce growth on agricultural or open space lands. No Williamson Act contracts will be affected by this SOI action.

- b. *Present and probable need for public facilities and services in the area -* WCWD provides wastewater collection services to approximately 93,000 customers. The District's 20-Year Master Plan projects the service area population to increase from 93,000 to 113,000 by year 2030, an increase of approximately 20%. No changes in public facilities or services provided by the District will result from this SOI update.
- c. *Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide -* WCWD is providing adequate services, is financially stable, and has the capacity to continue to provide services within its boundaries. The District has planned for capital needs based on projected growth and is implementing projects to extend the life of existing infrastructure. Adoption of the SOI as proposed will not affect the present capacity of public facilities and adequacy of services provided by WCWD.
- d. *Existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency –* WCWD was formed in 1921. The District collects service charges from existing users and fees for new development; WCWD also receives a portion of the 1% property tax. WCWD uses a pay-as-you-go approach and has no long term debt. Property owners and ratepayers with WCWD have an economic interest in receiving District services. The SOI update will not affect the existence of any social or economic communities of interest in the area that are relevant to WCWD.
- e. *Present and probable need for those public facilities and services of any disadvantaged unincorporated communities (DUCs) with the existing SOI -* Several DUCs are located in WCWD's SOI. Consideration of future changes to WCWD's SOI or service boundary would first require a detailed analysis of WCWD's ability to serve these areas.
- f. *Nature, location, extent, functions & classes of services to be provided –* WCWD provides wastewater collection, treatment, and disposal services within the City of San Pablo; the northern portion of the City of Richmond; the Crestview portion of the City of Pinole; the unincorporated communities of El Sobrante, Tara Hills, Rollingwood, and Bayview; and other unincorporated areas within West Contra Costa County.

\*\*\*\*\*

PASSED AND ADOPTED THIS 14<sup>th</sup> day of May 2014, by the following vote:

AYES:

NOES:

ABSTENTIONS:

ABSENT:

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DWIGHT MEADOWS, CHAIR, CONTRA COSTA LAFCO

*I hereby certify that this is a correct copy of a resolution passed and adopted by this Commission on the date stated above.*

Dated: May 14, 2014

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Lou Ann Texeira, Executive Officer

